## UNITED STATES SECURITIES AND EXCHANGE COMMISSION

Washington, D.C. 20549 FORM 10-K

## ANNUAL REPORT PURSUANT TO SECTION 13 OR 15(d) OF THE SECURITIES EXCHANGE ACT OF 1934

For the fiscal year ended December 31, 2004

OR

## TRANSITION REPORT PURSUANT TO SECTION 13 OR 15(d) OF THE SECURITIES EXCHANGE ACT OF 1934

For the transition period from \_\_\_\_\_\_ to \_\_\_\_\_

Commission file number 0-15341

# **DONEGAL GROUP INC.**

(Exact name of registrant as specified in its charter)

Delaware

(State or other jurisdiction of incorporation or organization)

1195 River Road, Marietta, Pennsylvania (Address of principal executive offices)

Registrant's telephone number, including area code: (888) 877-0600

Securities registered pursuant to Section 12(b) of the Act: None.

Securities registered pursuant to Section 12(g) of the Act:

Class A Common Stock, \$.01 par value

Class B Common Stock, \$.01 par value

(Title of class)

Indicate by check mark whether the registrant (1) has filed all reports required to be filed by Section 13 or 15(d) of the Securities Exchange Act of 1934 during the preceding 12 months (or for such shorter period that the registrant was required to file such reports) and (2) has been subject to such filing requirements for the past 90 days. Yes  $\Box$ . No o.

Indicate by check mark if disclosure of delinquent filers pursuant to Item 405 of Regulation S-K is not contained herein, and will not be contained, to the best of Registrant's knowledge, in definitive proxy or information statements incorporated by reference in Part III of this Form 10-K or any amendment to this Form 10-K.

Indicate by check mark whether the registrant is an accelerated filer (as defined in Rule 12b-2 of the Securities Exchange Act of 1934). Yes 🗵 . No o.

On June 30, 2004, the aggregate market value (based on the closing sales prices on that date) of the voting stock held by non-affiliates of the Registrant was \$144,449,525.

Indicate the number of shares outstanding of each of the Registrant's classes of common stock, as of the latest practicable date: 10,323,204 shares of Class A Common Stock and 3,136,678 shares of Class B Common Stock were outstanding on February 28, 2005.

#### DOCUMENTS INCORPORATED BY REFERENCE:

- 1. Portions of the Registrant's annual report to stockholders for the fiscal year ended December 31, 2004 are incorporated by reference into Parts I, II and IV of this report.
- 2. Portions of the Registrant's proxy statement relating to the annual meeting of stockholders to be held April 21, 2005 are incorporated by reference into Part III of this report.

23-2424711 (I.R.S. Employer Identification No.)

> 17547 (Zip code)

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#### PART I

#### Item 1. Business.

#### (a) General Development of Business.

We are a property and casualty insurance holding company whose insurance subsidiaries offer personal and commercial lines of insurance to businesses and individuals in 19 Mid-Atlantic, Midwestern and Southeastern states. We provide our policyholders with a selection of insurance products at competitive rates, while pursuing profitability through adherence to a strict underwriting discipline. At December 31, 2004, we had total assets of \$735.4 million and stockholders' equity of \$242.7 million. Our net income was \$31.6 million for the year ended December 31, 2004 compared to \$18.3 million for the year ended December 31, 2003.

Donegal Mutual Insurance Company (the "Mutual Company") owns approximately 42% of our Class A common stock and approximately 66% of our Class B common stock. The operations of our insurance subsidiaries are interrelated with the operations of the Mutual Company and, while maintaining the separate corporate existence of each company, our insurance subsidiaries and the Mutual Company conduct business together as the Donegal Insurance Group. As such, we share the same business philosophy, management, employees and facilities as the Mutual Company and offer the same types of insurance products.

Our growth strategy includes the acquisition of other insurance companies to expand our business in a given region or to commence operations in a new region. Our prior acquisitions have either taken the form of:

- a purchase of the stock of an existing stock insurance company; or
- a two-step acquisition of an existing mutual insurance company as follows:
  - First, a surplus note in the target mutual insurance company is purchased, a management agreement with the target mutual insurance company is entered into and our designees are appointed as a majority of the target mutual insurance company's board of directors.
  - Second, the mutual insurance company is demutualized. We acquire the stock of the resulting stock insurance company after the company has been restructured and its book of business has been reunderwritten to our satisfaction.

We believe that our ability to make direct acquisitions or to structure acquisitions through Mutual Company surplus note transactions provides us with flexibility that is a competitive advantage in seeking acquisitions. We also believe we have demonstrated our

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ability to acquire control of a troubled insurance company, reunderwrite its book of business, reduce its cost structure and return it to profitability. When the Mutual Company makes a surplus note investment in another company, the financial results of that company are not consolidated with our financial results or those of the Mutual Company, and neither we nor the Mutual Company are responsible for the insurance obligations of that company.

While we generally engage in preliminary discussions with potential acquisition candidates on a continuous basis, it is our policy not to make any public disclosure regarding an acquisition until we have entered into a definitive acquisition agreement.

We did not complete any acquisitions in 2004 other than the previously reported acquisitions of Le Mars Insurance Company, or Le Mars, as of January 1, 2004 and the Peninsula Insurance Group, or Peninsula, as of January 1, 2004.

#### (b) Financial Information About Industry Segments.

We have three segments: our investment function, our personal lines of insurance and our commercial lines of insurance. Financial information about these segments is set forth in Note 19 to our Consolidated Financial Statements incorporated by reference herein.

#### (c) Narrative Description of Business.

#### Who We Are

We are a property and casualty insurance holding company whose insurance subsidiaries offer personal and commercial lines of insurance to small businesses and individuals in 19 Mid-Atlantic, Midwestern and Southeastern states. We provide our policyholders with a selection of insurance products at competitive rates, while pursuing profitability through adherence to a strict underwriting discipline.

We derive a substantial portion of our insurance business from smaller to mid-sized regional communities. We believe this focus provides us with competitive advantages in terms of local market knowledge, marketing, underwriting, claims servicing and policyholder service. At the same time, we believe we have cost advantages over many regional insurers because of our centralized accounting, administrative, investment, data processing and other services.

#### Strategy

Our annual premiums earned have increased from \$145.5 million in 1999 to \$265.8 million in 2004, a compound annual growth rate of 12.8%. Over the same time period, our combined ratio has consistently been more favorable than that of the property and casualty insurance industry as a whole. We seek to grow our business and enhance our profitability by:

#### • Achieving underwriting profitability.

We focus on achieving a combined ratio of less than 100%, and believe that underwriting profitability is a fundamental component of our long-term financial strength because it allows us to generate profits without relying on our investment income. We seek to enhance our underwriting results by carefully selecting the product lines we underwrite, minimizing our exposure to catastrophe-prone areas and continually evaluating our claims history to ensure the adequacy of our underwriting guidelines and product pricing. For our personal lines products, we insure standard and preferred risks primarily in private passenger automobile and homeowners lines. We have no material exposures to asbestos and environmental liabilities. We seek to provide more than one policy to a given personal or commercial customer because this "account selling" strategy diversifies our risk and has historically improved our underwriting results. Finally, we use reinsurance to manage our exposure and limit our maximum net loss from large single risks or risks in concentrated areas. We believe these practices are key factors in our ability to maintain a combined ratio that has been traditionally more favorable than the combined ratio of the property and casualty insurance industry.

Our combined ratio and that of our industry for the years 1999 through 2004 are shown in the following table:

	1999	2000	2001	2002	2003	2004
Donegal GAAP combined ratio	106.5%	101.8%	103.8%	99.6%	95.0%	93.1%
Industry SAP combined ratio(1)	108.1	110.4	115.9	107.4	100.1	97.6

#### (1) As reported by A.M. Best.

Pursuing profitable growth by organic expansion within our traditional operating territories through developing and maintaining quality agency representation.

We believe that continued expansion within our existing markets will be a key source of our continued premium growth, and maintaining an effective and growing network of independent agencies is integral to our expansion. We seek to be among the top three insurers within each of our agencies for the lines of business we write by providing a consistent, competitive and stable market for our products. We believe that the consistency of our product offerings enables us to compete effectively for agents with other insurers whose product offerings fluctuate based on industry conditions. We offer our agents a competitive compensation program that rewards them for pursuing profitable growth on our behalf, and we provide them with ongoing support that enables them to better attract and service customers, including Internet-based information systems, training programs, marketing support and field visitations by our marketing personnel and senior management. Finally, we appoint agencies with a strong underwriting and growth track record. We

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believe that by carefully selecting, motivating and supporting our agency force, we will be able to drive continued long-term growth.

 Acquiring property and casualty insurance companies to augment our organic growth in existing markets and to expand into new geographic regions.

We have completed six acquisitions of property and casualty insurance companies since 1995. We believe we have an opportunity to continue our growth by selectively pursuing affiliations and acquisitions that meet our criteria. Our criteria include:

- Location in regions where we are currently conducting business or would like to conduct business;
- A mix of business similar to our business;
- Targeted premium volume between \$20.0 million and \$80.0 million; and
- Transaction terms that are fair and reasonable to us.

We believe that our affiliation with the Mutual Company assists us in pursuing affiliations with and subsequent acquisitions of other mutual companies because we have a strong understanding of the concerns and issues that mutual companies face. In particular, we have had success affiliating with and acquiring undercapitalized mutual companies by utilizing our strengths and financial position to improve their operations significantly post-affiliation. We generally evaluate a number of areas for operational improvement when considering acquisitions, including product underwriting, expenses, the cost of reinsurance and technology.

Focusing on expense controls and utilization of technology to increase our operating efficiency.

We maintain stringent expense controls with direct involvement by our senior management. We consolidate many processing and administrative activities at our home office to realize operating synergies and better control expenses. We utilize technology to automate much of our underwriting to facilitate agency and policyholder communications on an efficient and cost-effective basis. In 2002, we completed a reorganization begun in 2001 that streamlined our operations and allowed us to operate more efficiently. As a result of our focus on expense control, we have reduced our expense ratio from 35.9% for 1998 to 30.9% for 2004, even after reflecting the additional performance-based compensation paid to agents because of our premium growth. We have also increased our annual premium per employee, a measure of efficiency that we use to evaluate our operations, from approximately \$470,000 in 1998 to approximately \$717,000 in 2004.

• Providing responsive and friendly customer and agent service to enable us to attract new policyholders and retain existing policyholders.

We believe that excellent policyholder service is important to attracting new policyholders and retaining existing policyholders. We work closely with our agency force to provide a consistently responsive level of claims service, underwriting and customer support. We seek to respond expeditiously and effectively to address customer and agent inquiries, including working to:

- Quickly reply to information requests and policy submissions; and
- Promptly respond to and process claims.

As a part of our focus on customer service, we conduct policyholder service surveys to evaluate the effectiveness of our support programs, and our management meets frequently with agency personnel to seek service improvement recommendations, react to service issues and better understand local market conditions.

Maintaining premium rate adequacy to enhance our underwriting results, while maintaining our existing book of business and preserving our ability to write new business.

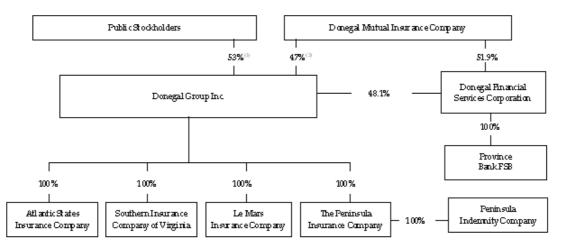
We are committed to maintaining discipline in our pricing by pursuing rate increases to maintain or improve our underwriting profitability without unduly affecting our ability to attract and retain customers. In addition to pursuing appropriate pricing, we take numerous actions to ensure that our premium rates are adequate relative to our level of underwriting risk. We review loss trends on a periodic basis to identify changes in the frequency and severity of our claims and to assess the adequacy of our rates and underwriting standards. We also carefully monitor and audit the key information that we use to price our policies, enabling us to receive an adequate level of premiums for our risk. For example, we inspect and perform loss control surveys on most of the risks we insure to determine adequacy of insurance to value, assess property conditions and identify any liability exposures. We audit the payroll data of our workers' compensation customers to verify that the assumptions we used to price a particular policy were accurate. By aggressively pursuing appropriate rate increases and thoroughly understanding the risks we insure, we are able to support our strategy of achieving consistent underwriting profitability.

#### Our Organizational Structure

We conduct most of our operations through our five insurance subsidiaries: Atlantic States Insurance Company ("Atlantic States"), Southern Insurance Company of Virginia ("Southern"), Le Mars and Peninsula, which includes The Peninsula Insurance Company and its wholly owned subsidiary, Peninsula Indemnity Company. We also own 48.1% of Donegal

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Financial Services Corporation ("DFSC"), a registered savings and loan holding company that owns Province Bank, a federal savings bank that began operations in 2000. The Mutual Company owns the remaining 51.9% of DFSC. While not yet material to our operations, we believe Province Bank, with total assets of \$62.3 million at December 31, 2004, will complement our product offerings. The following chart depicts our organizational structure, including our principal subsidiaries:



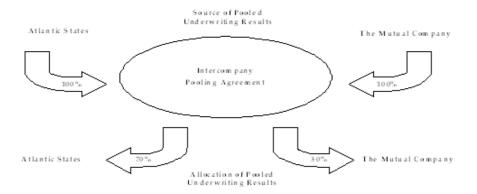
(1) Because of the different relative voting power of our Class A common stock and our Class B common stock, our public stockholders hold approximately 40% of the aggregate voting power.

(2) Because of the different relative voting power of our Class A common stock and our Class B common stock, the Mutual Company holds approximately 60% of the aggregate voting power.

Atlantic States, our largest insurance subsidiary, and the Mutual Company have a pooling agreement under which both companies are allocated a specified percentage of their combined underwriting results, excluding certain intercompany reinsurance assumed by the Mutual Company from our insurance subsidiaries. Under the terms of the pooling agreement, Atlantic States cedes its underwriting results to the Mutual Company. The Mutual Company in turn pools its underwriting results with the underwriting results of Atlantic States. The pooled underwriting results are then allocated 70% to Atlantic States and 30% to the Mutual Company. Pursuant to amendments to the pooling agreement since its commencement on October 1, 1986, the participation of Atlantic States in the underwriting results of the pool has gradually increased.

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#### The following chart depicts our underwriting pool:



The pooling agreement may be amended or terminated at the end of any calendar year by agreement of the parties, subject to approval by the coordinating committee discussed below. The allocations of pool participation percentages between the Mutual Company and Atlantic States have been based on their approximate relative amounts of capital and surplus, expectations of future relative amounts of capital and surplus and our ability to raise capital for Atlantic States. We do not currently anticipate a further increase in Atlantic States' percentage of participation in the pool, nor do we intend to terminate the participation of Atlantic States in the pooling agreement.

The Mutual Company provides facilities, personnel and other services to us, and the related expenses are allocated between Atlantic States and the Mutual Company in relation to their relative participation in the pooling agreement. Southern and Le Mars reimburse the Mutual Company for their personnel costs, and Southern bears its proportionate share of information services costs based on its percentage of total written premiums of the Donegal Insurance Group. Expenses allocated to us under such agreements were \$40.2 million in 2004.

Subsequent to receipt of approval by our board and the board of the Mutual Company, all agreements and all changes to existing agreements between the Mutual Company and us are subject to approval by a coordinating committee that is comprised of two of our board members who do not serve on the Mutual Company's board and two board members of the Mutual Company who do not serve on our board. In order to approve an agreement or a change in an agreement, our members on the coordinating committee must conclude that the agreement or change is fair to us and our stockholders, and the Mutual Company's members on the coordinating committee must conclude that the agreement or change is fair to the Mutual Company and its policyholders.

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We believe our relationship with the Mutual Company offers us a number of competitive advantages, including:

- Facilitating our stable management, consistent underwriting discipline, external growth and long-term profitability.
- Creating operational and expense synergies given the combined resources and operating efficiencies of the Mutual Company and us.
- Enhancing our ability to affiliate with and eventually acquire other mutual insurance companies.
- Producing a more uniform and stable underwriting result from year to year than we could achieve on our own.
- Giving Atlantic States the benefit of the underwriting capacity of the entire pool, rather than being limited by the amount of its own capital and surplus.

#### Acquisitions

The following table highlights our acquisition history since 1988:

Insurance Company Acquired	State	Year Acquired by Us	Method of Acquisition
Southern Mutual Insurance Company	Virginia	1988	Surplus note investment by the Mutual Company in 1984; demutualization in 1988; acquisition of stock by us in 1988.
Delaware Mutual Insurance Company <sup>(1)</sup>	Delaware	1995	Surplus note investment by the Mutual Company in 1993; demutualization in 1994; acquisition of stock by us in 1995.
Pioneer Mutual Insurance Company(1)	Ohio	1997	Surplus note investment by the Mutual Company in 1992; demutualization in 1993; acquisition of stock by us in 1997.
Southern Heritage Insurance Company <sup>(1)</sup>	Georgia	1998	Stock purchase in 1998.
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Insurance Company Acquired	State	Year Acquired by Us	Method of Acquisition
Pioneer Mutual Insurance Company(1)	New York	2001	Surplus note investment by the Mutual Company in 1995; demutualization in 1998; acquisition of stock by us in 2001.
Le Mars Insurance Company	Iowa	2004	Surplus note investment by the Mutual Company in 2002; demutualization as of January 1, 2004; acquisition of stock by us as of January 1, 2004.
Peninsula Insurance Group	Maryland	2004	Stock purchase as of January 1, 2004.

(1) To reduce administrative and compliance costs and expenses, the designated entities were merged into one of our existing insurance subsidiaries.

We generally maintain the home office of an acquired company as part of our strategy to provide local marketing, underwriting and claims servicing even if the acquired company is merged into another subsidiary.

#### Distribution

Our insurance products are marketed primarily in the Mid-Atlantic, Midwest and Southeast regions through approximately 2,000 independent insurance agencies. At December 31, 2004, the Donegal Insurance Group was licensed to do business in 19 states (Alabama, Connecticut, Delaware, Georgia, Iowa, Louisiana, Maryland, Nebraska, New Hampshire, New York, North Carolina, Ohio, Oklahoma, Pennsylvania, South Carolina, South Dakota, Tennessee, Virginia and West Virginia). We believe our relationships with our independent agents are valuable in identifying, obtaining and retaining profitable business. We maintain a stringent agency selection procedure that emphasizes appointing agencies with proven marketing strategies for the development of profitable business and we appoint only agencies with a strong underwriting and growth track record. We also regularly evaluate our agencies based on their profitability and performance in relation to our objectives. We seek to be among the top three insurers within each of our agencies for the lines of business we write.

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The following table sets forth the percentage of our share of 2004 direct premiums written in each of the states where we conducted business in 2004:

Pennsylvania	44.5%
Maryland	15.0
Virginia	12.7
Georgia	5.5
Delaware	5.4
Ohio	3.8
Iowa	3.3
North Carolina	1.8
Tennessee	1.3
South Dakota	1.3
Oklahoma	1.3
Nebraska	1.3
New York	1.0
Other	1.8
Total	100.0%

We believe we have developed a number of policies and procedures that enable us to attract, retain and motivate our agents. The consistency, competitiveness and stability of our product offerings assists us in competing effectively for agents with other insurers whose product offerings may fluctuate based upon industry conditions. We have developed a competitive contingent commission plan for agents, under which additional commissions are payable based upon the volume of premiums produced and the profitability of the business of the agency. We provide our agents ongoing support that enables them to better attract and retain customers, including Internet-based information systems, training programs, marketing support and field visitations by our marketing personnel and senior management. Finally, we encourage our independent agents to focus on "account selling," or serving all of a particular insured's property and casualty insurance needs, which we believe generally results in more favorable loss experience than covering a single risk for an individual insured.

#### Products

Our personal lines of business consist primarily of automobile and homeowners insurance. Our commercial lines of business consist primarily of commercial automobile, commercial multi-peril and workers' compensation insurance. These types of insurance are described in greater detail below:

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#### Personal

- Private passenger automobile policies that provide protection against liability for bodily injury and property damage arising from automobile accidents, and protection against loss from damage to automobiles owned by the insured.
- Homeowners policies that provide coverage for damage to residences and their contents from a broad range of perils, including, fire, lightning, windstorm and theft. These policies also cover liability of the insured arising from injury to other persons or their property while on the insured's property and under other specified conditions.

### Commercial

- Commercial multi-peril policies that provide protection to businesses against many perils, usually combining liability and physical damage coverages.
- Workers' compensation policies purchased by employers to provide benefits to employees for injuries sustained during employment. The extent of coverage is established by the workers' compensation laws of each state.
- Commercial automobile policies that provide protection against liability for bodily injury and property damage arising from automobile accidents, and protection against loss from damage to automobiles owned by the insured.

The following table sets forth the net premiums written by line of insurance for our business for the periods indicated:

	Year Ended December 31,					
	200		200		20	04
(dollars in thousands)	Amount	%	Amount	%	Amount	%
Net Premiums Written:						
Personal lines:						
Automobile	\$ 84,643	43.5%	\$ 86,644	41.9%	\$118,734	41.9%
Homeowners	34,637	17.8	36,989	17.9	47,540	16.8
Other	6,497	3.4	6,753	3.2	9,882	3.5
Total personal lines	125,777	64.7	130,386	63.0	176,156	62.2
Commercial lines:						
Automobile	17,451	9.0	18,655	9.0	32,679	11.5
Workers' compensation	23,845	12.2	25,627	12.4	29,228	10.3
Commercial multi-peril	25,536	13.1	30,199	14.6	42,253	14.9
Other	1,895	1.0	2,114	1.0	2,966	1.1
Total commercial lines	68,727	35.3	76,595	37.0	107,126	37.8
Total business	\$194,504	100.0%	\$206,981	100.0%	\$283,282	100.0%

Underwriting

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Our underwriting department, which is divided into personal lines underwriting and commercial lines underwriting, evaluates and selects those risks that we believe will enable us to achieve an underwriting profit. Our underwriting department has significant interaction with our independent agents regarding our underwriting philosophy and underwriting guidelines and assists our research and development department in the development of quality products at competitive prices to promote growth and profitability.

In order to achieve underwriting profitability on a consistent basis, we:

- assess and select quality standard and preferred risks;
- adhere to disciplined underwriting and reunderwriting guidelines;
- inspect substantially all commercial lines risks and a substantial number of personal lines risks; and
- utilize various types of risk management and loss control services.

We also review our existing policies and accounts to determine whether those risks continue to meet our underwriting guidelines. If a given policy or account no longer meets our underwriting guidelines, we will take appropriate action regarding that policy or account, including raising premium rates or non-renewing the policy to the extent permitted by applicable law.

As part of our effort to maintain acceptable underwriting results, we conduct annual reviews of agencies that have failed to meet our underwriting profitability criteria. Our review process includes an analysis of the underwriting and reunderwriting practices of the agency, the completeness and accuracy of the applications submitted by the agency, the adequacy of the training of the agency's staff and the agency's record of adherence to our underwriting guidelines and service standards. Based on the results of this review process, our marketing and underwriting personnel develop, together with the agency, a plan to improve its underwriting profitability. We monitor the agency's compliance with the plan, and take other measures as required in our judgment, including the termination of agencies that are unable to achieve acceptable underwriting profitability to the extent permitted by applicable law.

#### Claims

The management of claims is a critical component of our philosophy of underwriting profitability and is fundamental to our successful operations and our dedication to excellent service.

Our claims department rigorously manages claims to assure that legitimate claims are settled quickly and fairly and that questionable claims are identified for defense. In the majority of cases, claims are adjusted by our own personnel, whom we believe are experienced in our industry and who know our service philosophy. We provide various means of claims reporting on a 24-hour, seven day a week basis, including toll-free numbers and Internet reporting through our website. We strive to respond to notifications of claims promptly, generally within the day reported. We believe that by responding promptly to claims, we provide quality customer service and minimize the ultimate cost of the claims. We engage independent adjusters as needed to handle claims in areas in which the volume of claims is not sufficient to justify our hiring of internal claims adjusters. We also employ private investigators, structural experts and various outside legal counsel to supplement our in-house staff and assist us in the investigation of claims. We have a special investigative unit staffed by former law enforcement officers that attempts to identify and prevent fraud and abuse and to control questionable claims.

Our claims department management develops and implements policies and procedures for the establishment of adequate claim reserves. Our reserves for incurred but not reported claims are reviewed by our independent actuary. The management and staff of our claims department resolve policy coverage issues, manage and process reinsurance recoveries and handle salvage and subrogation matters. Our litigation and personal injury sections manage all claims litigation, and branch office claims above \$35,000 require home office review and settlement authorization. Claims adjusters are given reserving and settlement authority based upon their experience and demonstrated abilities. Larger or more complicated claims require consultation and approval of senior department management.

Our field office staff is supported by home office technical, litigation, material damage, subrogation and medical audit personnel who provide specialized claims support.

#### Liabilities for Losses and Loss Expenses

Liabilities for losses and loss expenses are estimates at a given point in time of what an insurer expects to pay to claimants, based on facts and circumstances then known, and it can be expected that the insurer's ultimate liability for losses and loss expenses will exceed or be less than such estimates. Our estimates of liabilities for losses and loss expenses are based on estimates of future trends and claims severity, judicial theories of liability and other factors. However, during the loss adjustment period, we may learn additional facts regarding individual claims, and consequently it often becomes necessary to refine and adjust our estimates of our liability. We reflect any adjustments to our liabilities for losses and loss expenses in our operating results in the period in which the changes in estimates are made.

We maintain liabilities for the eventual payment of losses and loss expenses with respect to both reported and unreported claims. Liabilities for loss expenses are intended to cover the ultimate costs of settling all losses, including investigation and litigation costs from such losses. We base the amount of liability for reported losses primarily upon a case-by-case

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evaluation of the type of risk involved, knowledge of the circumstances surrounding each claim and the insurance policy provisions relating to the type of loss. We determine the amount of our liability for unreported claims and loss expenses on the basis of historical information by line of insurance. We account for inflation in the reserving function through analysis of costs and trends and reviews of historical reserving results. We closely monitor our liabilities and recompute them periodically using new information on reported claims and a variety of statistical techniques. Our liabilities for losses are not discounted.

The establishment of appropriate liabilities is an inherently uncertain process, and there can be no assurance that the ultimate liability will not exceed our loss and loss expense reserves and have an adverse effect on our results of operations and financial condition. As is the case for substantially all property and casualty insurance companies, we have found it necessary in the past to revise our estimated future liabilities for losses and loss expenses, and further adjustments could be required in the future. On the basis of our internal procedures, which analyze, among other things, our experience with similar cases and historical trends such as reserving patterns, loss payments, pending levels of unpaid claims and product mix, as well as court decisions, economic conditions and public attitudes, we believe that adequate provision has been made for our liability for losses and loss expenses.

Differences between liabilities reported in our financial statements prepared on the basis of GAAP and our insurance subsidiaries' financial statements prepared on a statutory accounting basis ("SAP") result from anticipating salvage and subrogation recoveries for GAAP but not for SAP. These differences amounted to \$7.3 million, \$7.2 million and \$8.1 million at December 31, 2002, 2003 and 2004, respectively.

The following table sets forth a reconciliation of our beginning and ending net liability for unpaid losses and loss expenses for the periods indicated:

	Year Ended December 31,				
(in thousands)	2002	2003	2004		
Gross liability for unpaid losses and loss expenses at beginning of year	\$179,840	\$210,692	\$217,914		
Less reinsurance recoverable	65,296	79,584	79,018		
Net liability for unpaid losses and loss expenses at beginning of year	114,544	131,108	138,896		
Acquisitions of Le Mars and Peninsula			28,843		
Beginning balance as adjusted	114,544	131,108	167,739		
Provision for net losses and loss expenses for claims incurred in the current year	122,434	126,693	171,385		
Change in provision for estimated net losses and loss expenses for claims incurred in prior years	6,834	(450)	(7,244)		
Total incurred	129,268	126,243	164,141		
Net losses and loss payments for claims incurred during:					

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	Ye	Year Ended December 3		
(in thousands)	2002	2003	2004	
The current year	67,656	72,187	96,041	
Prior years	45,048	46,268	64,409	
Total paid	112,704	118,455	160,450	
Net liability for unpaid losses and loss expenses at end of year	131,108	138,896	171,431	
Plus reinsurance recoverable	79,584	79,018	95,759	
Gross liability for unpaid losses and loss expenses at end of year	\$210,692	\$217,914	\$267,190	

We recognized an increase (decrease) in the liability for losses and loss expenses for prior years of \$6.8 million, (\$450,110) and (\$7.2 million) in 2002, 2003 and 2004, respectively. These developments are primarily attributable to variations from expected claim severity in the private passenger and commercial automobile liability, workers' compensation and commercial multi-peril lines of business. The development for 2004 includes decreases in the liability for losses and loss expenses of prior years of \$3.6 million for Le Mars and \$1.4 million for Peninsula, respectively, due primarily to favorable settlements of open claims.

The following table sets forth the development of our liability for net unpaid losses and loss expenses from 1994 to 2004, with supplemental loss data for 2003 and 2004. Loss data in the table includes business we are allocated from the Mutual Company as part of the pooling agreement.

"Net liability at end of year for unpaid losses and loss expenses" sets forth the estimated liability for net unpaid losses and loss expenses recorded at the balance sheet date for each of the indicated years. This liability represents the estimated amount of net losses and loss expenses for claims arising in the current and all prior years that are unpaid at the balance sheet date, including losses incurred but not reported.

The "Net liability reestimated as of" portion of the table shows the reestimated amount of the previously recorded liability based on experience for each succeeding year. The estimate is increased or decreased as payments are made and more information becomes known about the severity of the remaining unpaid claims. For example, the 1998 liability has developed a redundancy after six years, in that reestimated net losses and loss expenses are expected to be \$3.2 million less than the estimated liability initially established in 1998 of \$96.0 million.

The "Cumulative (excess) deficiency" shows the cumulative excess or deficiency at December 31, 2004 of the liability estimate shown on the top line of the corresponding column. An excess in liability means that the liability established in prior years exceeded actual net losses and loss expenses or were reevaluated at less than the original amount. A

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deficiency in liability means that the liability established in prior years was less than actual net losses and loss expenses or were reevaluated at more than the original amount.

The "Cumulative amount of liability paid through" portion of the table shows the cumulative net losses and loss expense payments made in succeeding years for net losses incurred prior to the balance sheet date. For example, the 1998 column indicates that as of December 31, 2004 payments equal to \$85.9 million of the currently reestimated ultimate liability for net losses and loss expenses of \$92.8 million had been made.

Amounts shown in the table exclude information for accident years prior to 2004 for Le Mars and Peninsula. Amounts excluded from gross liability, reinsurance recoverable and net liability as of December 31, 2004 were \$13.9 million, \$2.4 million and \$11.5 million, respectively.

					Ye	ar Ende	d Decer	nber 31,					
(in thousands)	1994	1995	1996	1997	1998	19		200	)	2001	2002	2003	2004
Net liability at end of													
year for unpaid													
losses and loss													
1	\$ 63,317	\$ 75,372	\$ 78,889	\$ 80,256	\$96,015	\$ 99	9,234	\$ 102,	709	\$ 114,544	\$ 131,108	\$ 138,896	\$ 159,377
Net liability reestimated													
as of:													
One year later	60,227	72,380	77,400	77,459	95,556		0,076	110,		121,378	130,658	136,434	
Two years later	56,656	70,451	73,438	76,613	95,315	103	3,943	112,	140	120,548	128,562		
Three years later	54,571	66,936	71,816	74,851	94,830	104	4,073	110,	673	118,263			
Four years later	51,825	64,356	69,378	73,456	94,354	101	1,880	108,	766				
Five years later	50,493	63,095	69,485	73,103	93,258	100	0,715						
Six years later	49,593	62,323	69,949	72,706	92,818								
Seven years later	49,504	62,534	69,415	72,319									
Eight years later	49,758	62,067	69,279	, _,010									
			05,275										
Nine years later	49,539	61,916											
Ten years later	49,467												
Cumulative	¢ (10.050)	# (1D 4EC)	¢ (0.040)	¢ (7.007)	¢ (D 405)	ф 4	1 404	¢ C	057	ф <u>р</u>			
(excess) deficiency	\$ (13,850)	\$ (13,456)	\$ (9,610)	\$ (7,937)	\$ (3,197)	\$ 1	1,481	\$6,	057	\$ 3,719	\$ (2,546	) \$ (2,462)	
Cumulative amount of													
liability paid													
through:													
5	\$ 19,401	\$ 24,485	\$27,229	\$27,803	\$37,427	\$ 39		\$ 43,		\$ 45,048	\$ 46,268	\$ 51,965	
Two years later	30,354	37,981	41,532	46,954	57,347		),622		689	70,077	74,693		
Three years later	38,684	47,027	53,555	58,883	69,973		6,811		268	87,198			
Four years later	43,655	53,276	59,995	65,898	78,757		5,453	92,	127				
Five years later	46,331	56,869	63,048	70,642	83,038	91	1,337						
Six years later	47,802	58,286	65,595	72,801	85,935								
Seven years later	48,520	59,160	66,976	74,444									
Eight years later	48,925	59,802	67,974										
Nine years later	49,288	59,797											
Ten years later	49,312												
						V	. E. J. 1	D '	- 21				
		1996	1997	1998	1999		Ended 20	Decembe: 00		001	2002	2003	2004
							(in tho	usands)					
Gross liability at end of y	/ear \$		\$ 115,801	\$136,727	\$144,1		\$156				\$210,692	\$217,914	\$251,266
Reinsurance recoverable		34,457	35,545	40,712			53	3,767		5,296	79,584	79,018	91,889
Net liability at end of yea		78,889	80,256	96,015	99,2	234	102	2,709	11	4,544	131,108	138,896	159,377
Gross reestimated liabilit	-												
latest		102,400	105,830	129,939	156,3	394	174	1,497	19	7,613	219,612	227,405	
Reestimated recoverable	-												
latest		33,121	32,711	37,121	55,6	597	65	5,731	7	9,350	91,050	90,971	
Net reestimated liability	_												
latest		69,279	72,319	92,818	100,7	715	108	3,766	11	3,263	128,562	136,434	
Gross cumulative deficie													
(excess)		(10,946)	(10,771)	(6,788)	) 12,2	214	18	3,021	1	7,773	8,920	9,491	
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#### Technology

The Mutual Company owns the majority of our technology systems, and we use them pursuant to an intercompany agreement. Our technology systems primarily consist of an integrated central processing computer, a series of server-based computer networks and various communications systems that allow our home office and many of our branch offices to utilize the same systems for the processing of business. The Mutual Company maintains backup facilities and systems through a contract with a leading provider of computer disaster recovery sites, and these backup facilities and systems are tested on a regular basis. Atlantic States and Southern bear their proportionate share of information services expenses based on their percentages of the total net written premiums of the Donegal Insurance Group. Le Mars and Peninsula use separate technology systems that perform similar functions.

Our business strategy depends on the use, development and implementation of integrated technology systems. These systems enable us to provide a high level of service to our agents and policyholders by processing our business in a timely and efficient manner, communicating and sharing data with our agents, providing a variety of methods for the payment of premiums and allowing for the accumulation and analysis of information for our management.

We believe the implementation of our various technology systems has resulted in improved service to our agents and customers and increased efficiencies in the processing of our business, resulting in lower operating costs. Three of the key components of our integrated system are our agency interface system, our WritePro system and our imaging system. Our agency interface system provides us with a high level of data sharing both to, and from, our agents' systems and also provides our agents with an integrated means of processing new business. We are in the process of implementing our WritePro system, a fully automated personal lines underwriting and policy issuance system that provides our agents with the ability to generate underwritten quotes and automatically issue policies that meet our underwriting guidelines with limited or no intervention by our personnel. Our imaging system reduces our need to handle paper files, while providing greater access to the same information by a variety of personnel.

#### Third Party Reinsurance

Atlantic States, Southern and the Mutual Company purchase reinsurance on a combined basis. Le Mars and Peninsula have separate reinsurance programs that provide similar types of coverage and that are commensurate with their relative size and exposures. We use several different reinsurers, all of which, consistent with our requirements, have an A.M. Best rating of A- (Excellent) or better or, with respect to foreign reinsurers, have a financial condition that, in the opinion of our management, is equivalent to a company with at least an A- rating.



The following information relates to the external reinsurance Atlantic States, Southern and the Mutual Company purchase includes:

- "excess of loss reinsurance," under which our losses are automatically reinsured, through a series of contracts, over a set retention (\$300,000 for 2004 with us having a 10% participation for losses up to \$1.0 million), and
- "catastrophic reinsurance," under which we recover, through a series of contracts, between 95% and 100% of an accumulation of many losses resulting from a single event, including natural disasters (\$3.0 million retention for 2004).

The amount of coverage provided under each of these types of reinsurance depends upon the amount, nature, size and location of the risk being reinsured.

Our principal third party reinsurance agreement in 2004 was a multi-line per risk excess of loss treaty with Dorinco Reinsurance Company, Folksamerica Reinsurance Company and Hannover Ruckversicherungs-AG that provides 90% coverage up to \$1.0 million for both property and liability losses.

For property insurance, we also have excess of loss treaties that provide for additional coverage over the multi-line treaty up to \$2.5 million per occurrence. For liability insurance, we have excess of loss treaties that provide for additional coverage over the multi-line treaty up to \$40.0 million per occurrence. For workers' compensation insurance, we have excess of loss treaties that provide for additional coverage over the multi-line treaty up to \$5.0 million on any one life.

We have property catastrophe coverage through a series of layered treaties up to aggregate losses of \$80.0 million for Atlantic States, Southern and the Mutual Company for any single event. This coverage is provided through as many as twenty reinsurers on any one treaty with no reinsurer taking more than 20% of any one contract.

On both property and casualty insurance, we and the Mutual Company purchase facultative reinsurance to cover exposures from losses that exceed the limits provided by our respective treaty reinsurance.

#### Competition

The property and casualty insurance industry is highly competitive on the basis of both price and service. There are numerous companies competing for business in the geographic areas where we operate, many of which are substantially larger and have greater financial resources than we do, and no single company dominates. In addition, because our insurance products and those of the Mutual Company are marketed exclusively through independent insurance agencies, most of which represent more than one insurance company,

we face competition within agencies as well as competition to retain qualified independent agents.

#### Investments

Our return on invested assets is an important element of our financial results, and our investment strategy is to generate sufficient after-tax income on invested assets while minimizing credit risk through investments in high-quality securities. As a result, we seek to invest a high percentage of our assets in a diversified, highly rated and readily marketable group of fixed-maturity instruments. Our fixed-maturity portfolio consists of both taxable and tax-exempt securities. We maintain a sufficient portion of our portfolio in short-term securities, such as investments in commercial paper, to provide liquidity for the payment of claims and operation of our business and maintain a small percentage of our portfolio in equity securities.

At December 31, 2004, all of our debt securities were rated investment grade with the exception of one unrated obligation of \$250,000, and the investment portfolio did not contain any mortgage loans or any non-performing assets.

The following table shows the composition of our debt securities investment portfolio (at carrying value), excluding short-term investments, by rating as of December 31, 2004:

	Decemb	er 31, 2004
(dollars in thousand)	Amount	Percent
Rating(1)		
U.S. Treasury and U.S. agency securities <sup>(2)</sup>	\$161,732	39.51%
Aaa or AAA	151,473	37.01
Aa or AA	60,797	14.85
A	24,339	5.95
BBB	10,740	2.62
Not rated(3)	250	.06
Total	\$409,331	100.0%

(1) Ratings assigned by Moody's Investors Services, Inc. or Standard & Poor's Corporation.

(2) Includes mortgage-backed securities of \$26,596,109.

(3) Represents one unrated obligation of The Lancaster County Hospital Authority Mennonite Home Project that our management believes to be equivalent to investment grade securities with respect to repayment risk.

We invest in both taxable and tax-exempt securities as part of our strategy to maximize after-tax income, and are currently increasing our investments in tax-exempt securities. Our strategy considers, among other factors, the alternative minimum tax. Tax-exempt securities made up approximately 41.0%, 41.6% and 46.2% of our debt securities investment portfolio at December 31, 2002, 2003 and 2004, respectively.

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The following table shows the classification of our investments (at carrying value) at December 31, 2002, 2003 and 2004:

	December 31,						
	200		200	-	2004		
		Percent of		Percent		Percent of	
(dollars in thousands)	Amount	Total	Amount	Total	Amount	Total	
Fixed maturities(1):							
Held to maturity:							
U.S. Treasury securities and obligations of U.S.							
government corporations and agencies	\$ 12,641	3.8%	\$ 29,131	6.9%	\$ 60,219	12.1%	
Canadian government obligation	499	0.2	499	0.1	—	—	
Obligations of states and political subdivisions	33,892	10.2	45,188	10.7	76,652	15.4	
Corporate securities	29,552	8.9	25,192	6.0	27,149	5.4	
Mortgage-backed securities	10,118	3.0	13,041	3.1	18,554	3.7	
Total held to maturity	86,702	26.1	113,051	26.8	182,574	36.6	
Available for sale:							
U.S. Treasury securities and obligations of U.S.							
government corporations and agencies	58,287	17.5	70,507	16.7	74,917	15.0	
Obligations of states and political subdivisions	81,446	24.5	84,386	20.0	112,446	22.5	
Corporate securities	36,863	11.1	30,699	7.3	31,352	6.3	
Mortgage-backed securities	18,136	5.5	12,841	3.1	8,042	1.6	
Total available for sale	194,732	58.6	198,433	47.1	226,757	45.4	
Total fixed maturities	281,434	84.7	311,484	73.9	409,331	82.0	
Equity securities(2)	19,069	5.8	24,710	5.9	33,505	6.7	
Investments in affiliates(3)	2,767	0.8	6,738	1.6	8,865	1.8	
Short-term investments(4)	29,029	8.7	78,344	18.6	47,368	9.5	
Total investments	\$332,299	100.0%	\$421,276	100.0%	\$499,069	100.0%	

<sup>(1)</sup> We account for our investments in accordance with Statement of Financial Accounting Standards (SFAS) No. 115, "Accounting For Certain Investments in Debt and Equity Securities." See Notes 1 and 5 to the Consolidated Financial Statements incorporated by reference herein. Fixed maturities classified as held to maturity are valued at amortized cost; those fixed maturities classified as available for sale are valued at fair value. Total fair value of fixed maturities classified as held to maturity was \$89.8 million at December 31, 2002, \$116.1 million at December 31, 2003 and \$184.7 million at December 31, 2004. The amortized cost of fixed maturities classified as available for sale was \$187.5 million at December 31, 2002, \$192.1 million at December 31, 2003 and \$222.1 million at December 31, 2004.

- (2) Equity securities are valued at fair value. Total cost of equity securities was \$18.9 million at December 31, 2002, \$22.9 million at December 31, 2003 and \$30.8 million at December 31, 2004.
- (3) Investments in affiliates are valued at cost, adjusted for our share of earnings and losses of our affiliates as well as changes in equity of our affiliates due to unrealized gains and losses.
- (4) Short-term investments are valued at cost, which approximates market.

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The following table sets forth the maturities (at carrying value) in our fixed maturity and short-term investment portfolio at December 31, 2002, December 31, 2003 and December 31, 2004:

	December 31,						
	200	2	20	03	2004		
	•	Percent of	•	Percent of	•	Percent of	
(dollars in thousands)	Amount	Total	Amount	Total	Amount	Total	
Due in(1):							
One year or less	\$ 47,034	15.1%	\$ 92,396	23.7%	\$ 61,837	13.5%	
Over one year through three years	47,367	15.3	46,840	12.0	67,440	14.8	
Over three years through five years	66,655	21.5	64,331	16.5	88,910	19.5	
Over five years through ten years	64,271	20.7	73,057	18.7	74,853	16.4	
Over ten years through fifteen years	52,517	16.9	81,016	20.8	131,669	28.8	
Over fifteen years	4,365	1.4	6,306	1.6	5,395	1.2	
Mortgage-backed securities	28,254	9.1	25,882	6.7	26,596	5.8	
	\$310,463	100.0%	\$389,828	100.0%	\$456,700	100.0%	

<sup>(1)</sup> Based on stated maturity dates with no prepayment assumptions. Actual maturities will differ because borrowers may have the right to call or prepay obligations with or without call or prepayment penalties.

As shown above, we held investments in mortgage-backed securities having a carrying value of \$26.6 million at December 31, 2004. Our mortgagebacked securities consist primarily of investments in governmental agency balloon pools with stated maturities between two and 25 years. The stated maturities of these investments limits our exposure to extension risk should interest rates rise and prepayments decline. We perform an analysis of the underlying loans when evaluating a mortgage-backed security for purchase, and we select those securities that we believe will provide a return that properly reflects the prepayment risk associated with the underlying loans.

Our investment results for the years ended December 31, 2002, 2003 and 2004 are shown in the following table:

	Ye	Year Ended December 31,		
(dollars in thousands)	2002	2003	2004	
Invested assets(1)	\$316,466	\$376,788	\$460,173	
Investment income(2)	14,581	13,316	15,907	
Average yield	4.6%	3.5%	3.5%	

(1) Average of the aggregate invested amounts at the beginning and end of the period.

(2) Investment income is net of investment expenses and does not include realized investment gains or losses or provision for income taxes.

#### A.M. Best Rating

Currently, the A.M. Best rating of our insurance subsidiaries and the Mutual Company is A (Excellent), based upon their respective current financial condition and historical statutory results of operations and retrocessional agreements. We believe that our A.M. Best rating is an important factor in marketing our products to our agents and customers. A.M. Best's ratings are industry ratings based on a comparative analysis of the financial condition and operating performance of insurance companies as determined by their publicly available reports. A.M. Best's classifications are A++ and A+ (Superior), A and A- (Excellent), B++ and B+ (Very Good), B and B- (Good), C++ and C+ (Fair), C and C- (Marginal), D (Below Minimum Standards) and E and F (Liquidation). A.M. Best's ratings are based upon factors relevant to policyholders and are not directed toward the protection of investors. According to A.M. Best, an "Excellent" rating is assigned to those companies that, in A.M. Best's opinion, have achieved excellent overall performance when compared to the norms of the property and casualty insurance industry and have generally demonstrated a strong ability to meet policyholder and other contractual obligations.

#### Regulation

Insurance companies are subject to supervision and regulation in the states in which they transact business. Such supervision and regulation relate to numerous aspects of an insurance company's business and financial condition. The primary purpose of such supervision and regulation is the protection of policyholders. The extent of such regulation varies, but generally derives from state statutes that delegate regulatory, supervisory and administrative authority to state insurance departments. Accordingly, the authority of the state insurance departments includes the establishment of standards of solvency that must be met and maintained by insurers, the licensing to do business of insurers and agents, the nature of and limitations on investments, premium rates for property and casualty insurance, the provisions that insurers must make for current losses and future liabilities, the deposit of securities for the benefit of policyholders, the approval of policy forms, notice requirements for the cancellation of policies and the approval of certain changes in control. State insurance departments also conduct periodic examinations of the affairs of insurance companies and require the filing of annual and other reports relating to the financial condition of insurance companies.

In addition to state-imposed insurance laws and regulations, the National Association of Insurance Commissioners ("NAIC") has established a risk-based capital system for assessing the adequacy of statutory capital and surplus that augments the states' current fixed dollar minimum capital requirements for insurance companies. At December 31, 2004, our insurance subsidiaries and the Mutual Company each exceeded the minimum levels of statutory capital required by the risk-based capital rules. There can be no assurance that the

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statutory capital requirements applicable to our insurance subsidiaries or the Mutual Company will not increase in the future.

Generally, every state has guaranty fund laws under which insurers licensed to do business in the state can be assessed on the basis of premiums written by the insurer in that state in order to fund policyholder liabilities of insolvent insurance companies. Under these laws in general, an insurer is subject to assessment, depending upon its market share of a given line of business, to assist in the payment of policyholder claims against insolvent insurers. Our insurance subsidiaries and the Mutual Company have made accruals for their portion of assessments related to such insolvencies based upon the most current information furnished by the guaranty associations. During 2002, 2003 and 2004, we incurred assessments totaling \$486,000, \$217,000 and \$845,000, respectively, from the Pennsylvania Insurance Guaranty Association primarily relating to the insolvencies of three medical malpractice insurers and Reliance Insurance Company.

Most states have enacted legislation that regulates insurance holding company systems. Each insurance company in the holding company system is required to register with the insurance supervisory agency of its state of domicile and furnish information concerning the operations of companies within the holding company system that may materially affect the operations, management or financial condition of the insurers within the system. Pursuant to these laws, the respective insurance departments may examine our insurance subsidiaries or the Mutual Company at any time, require disclosure of material transactions by the holding company and require prior notice or prior approval of certain transactions, such as "extraordinary dividends" from the insurance subsidiaries to the holding company.

The Pennsylvania Insurance Holding Companies Act requires that all transactions within a holding company system to which an insurer is a party must be fair and reasonable and that any charges or fees for services performed must be reasonable. Any management agreement, service agreement, cost sharing arrangement and reinsurance agreement must be filed with the Pennsylvania Insurance Department and is subject to Department review. The pooling agreement and other intercompany reinsurance agreements were accordingly filed with the Pennsylvania Insurance Department. The Pennsylvania Insurance Department has never provided any notification of disapproval to any member of the Mutual Company or us.

Approval of the applicable insurance commissioner is also required prior to consummation of transactions affecting the control of an insurer. In some states, including Pennsylvania, the acquisition of 10% or more of the outstanding capital stock of an insurer or its holding company creates a rebuttable presumption of a change in control. Pursuant to an order issued in April 2003, the Pennsylvania Insurance Department approved the Mutual Company's ownership of up to 70% of our outstanding Class A common stock and up to 100% of our outstanding Class B common stock. Insurance holding company laws also require notice to the applicable insurance commissioner of certain material transactions

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between an insurer and any person in its holding company system and, in some states, certain of such transactions cannot be consummated without the prior approval of the applicable insurance commissioner.

We are required to participate in involuntary insurance programs for automobile insurance, as well as other property and casualty insurance lines, in states in which we operate. These programs include joint underwriting associations, assigned risk plans, fair access to insurance requirements (FAIR) plans, reinsurance facilities and windstorm plans. Legislation establishing these programs requires all companies that write lines covered by these programs to provide coverage, either directly or through reinsurance, for insureds who cannot obtain insurance in the voluntary market. The legislation creating these programs usually allocates a pro rata portion of risks attributable to such insureds to each company on the basis of direct premiums written or the number of automobiles insured in the particular state. Generally, state law requires participation in such programs as a condition to doing business. The loss ratio on insurance written under involuntary programs has traditionally been greater than the loss ratio on insurance written in the voluntary market.

Our insurance subsidiaries are restricted by the insurance laws of their respective states of domicile as to the amount of dividends or other distributions they may pay to us without the prior approval of the respective state regulatory authorities. Generally, the maximum amount that may be paid by an insurance subsidiary during any year after notice to, but without prior approval of, the insurance commissioners of these states is limited to a stated percentage of that subsidiary's statutory capital and surplus as of the end of the preceding year or the net income excluding realized capital gains of the subsidiary for the preceding year. As of December 31, 2004, the amount of dividends our insurance subsidiaries could pay us during 2005 without the prior approval of the various insurance commissioners was as follows:

Name of Insurance Subsidiary	Ordinary Dividend Amount
Atlantic States Insurance Company	\$16.3 million
Southern Insurance Company of Virginia	2.9 million
Le Mars Insurance Company	1.7 million
Peninsula Insurance Group	2.3 million

#### The Mutual Company

The Mutual Company was organized in 1889. At December 31, 2004, the Mutual Company had admitted assets of \$235.4 million and policyholders' surplus of \$92.8 million. At December 31, 2004, the Mutual Company had no debt and, of its total liabilities of \$142.5 million, reserves for net losses and loss expenses accounted for \$64.7 million and unearned premiums accounted for \$36.1 million. Of the Mutual Company's investment portfolio of

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\$153.9 million at December 31, 2004, investment-grade bonds accounted for \$29.3 million and mortgages accounted for \$4.1 million. At December 31, 2004, the Mutual Company owned 4,299,678 shares, or approximately 41.7%, of our Class A common stock, which were carried on the Mutual Company's books at \$62.9 million, and 2,056,384 shares, or approximately 65.6%, of our Class B common stock, which were carried on the Mutual Company's books at \$30.1 million. The foregoing financial information is presented on the statutory basis of accounting required by the NAIC Accounting Practices and Procedures Manual. The Mutual Company does not, nor is it required to, prepare financial statements in accordance with GAAP.

#### Donegal Financial Services Corporation

Because of our and the Mutual Company's ownership of DFSC, both we and the Mutual Company are regulated as unitary savings and loan holding companies. As such, both we and the Mutual Company are subject to regulation by the Office of Thrift Supervision, or the OTS, under the holding company provisions of the federal Home Owners' Loan Act, or HOLA. As a federally chartered and insured stock savings association, Province Bank is subject to regulation and supervision by the OTS, which is the primary federal regulator of savings associations, and by the Federal Deposit Insurance Corporation, in its role as federal deposit insurer. The primary purpose of the statutory and regulatory scheme is to protect depositors, the financial institutions and the financial system as a whole rather than the shareholders of financial institutions or their holding companies.

Transactions between a savings association and its "affiliates" are subject to quantitative and qualitative restrictions under Sections 23A and 23B of the Federal Reserve Act. Affiliates of a savings association include, among other entities, the savings association's holding company and non-banking companies that are under common control with the savings association. These affiliate restrictions apply to transactions between DFSC and Province Bank, on the one hand, and us and our insurance subsidiaries, on the other hand. These restrictions also apply to transactions among DFSC, Province Bank and the Mutual Company.

#### Cautionary Statement Regarding Forward-Looking Statements

This annual report and the documents incorporated by reference into this annual report contain "forward-looking statements" within the meaning of the Private Securities Litigation Reform Act of 1995. These statements include certain discussions relating to underwriting, premium and investment income volume, business strategies, reserves, profitability and business relationships and our other business activities during 2004 and beyond. In some cases, you can identify forward-looking statements by terms such as "may," "will," "should," "could," "would," "expect," "plan," "intend," "anticipate," "believe," "estimate," "objective," "project," "predict," "potential," "goal" and similar expressions. These forward-

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looking statements reflect our current views about future events, are based on our current assumptions and are subject to known and unknown risks and uncertainties that may cause our results, performance or achievements to differ materially from those anticipated in or implied by those statements. Many of the factors that will determine future events or achievements are beyond our ability to control or predict. Such factors may include those described under "Risk Factors." The forward-looking statements contained in this annual report reflect our views and assumptions only as of the date of this annual report. Except as required by law, we do not intend to, and assume no responsibility for, updating any forward-looking statements. We qualify all of our forwardlooking statements by these cautionary statements.

#### Risk Factors

#### Risks Relating to Us and Our Business

Our operations are interrelated with those of the Mutual Company, which is our controlling stockholder, and potential conflicts exist between the best interests of our stockholders and the best interests of the policyholders of the Mutual Company.

The Mutual Company, which currently owns shares of our common stock generally entitling it to cast approximately 60% of the aggregate votes eligible to be cast by our stockholders at any meeting of stockholders, controls the election of the members of our board of directors, and four of the seven members of our board of directors are also members of the board of directors of the Mutual Company. These directors have a fiduciary duty to our stockholders, and also have a fiduciary duty to the policyholders of the Mutual Company. Our executive officers have the same positions with both the Mutual Company and us, and therefore have competing fiduciary duties. Certain potential and actual conflicts of interest arise from these separate fiduciary duties. Among these conflicts of interest are:

- We and the Mutual Company periodically review the percentage participation rate of Atlantic States in the underwriting pool.
- We and the Mutual Company must annually establish the terms of certain inter-company reinsurance agreements.
- We and the Mutual Company must make judgments about the allocation of shared expenses between the Mutual Company and us in accordance with various inter-company expense-sharing agreements.
- We may enter into other transactions and contractual relationships with the Mutual Company and its subsidiaries.

As a consequence, we and the Mutual Company have established a coordinating committee that consists of two of our directors who are not directors of the Mutual Company

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and two directors of the Mutual Company who are not members of our board of directors. Under our by-laws and those of the Mutual Company, any new agreement or transaction between the Mutual Company and us, as well as any proposed change to an existing agreement between the Mutual Company and us, must first be submitted to the Mutual Company's and our boards of directors for approval. If approved by both boards of directors, the proposed agreement or transaction, or the change in an existing agreement, must receive the approval of the coordinating committee. Coordinating committee approval is granted only if both of our coordinating committee members conclude that the new agreement or transaction or proposed change in an existing agreement is fair and equitable to us and our stockholders and both of the Mutual Company's coordinating committee members conclude that the new agreement or transaction or proposed change in an existing agreement is fair and equitable to the Mutual Company and its policyholders.

The Mutual Company has the ability to determine the outcome of all matters submitted for approval by our stockholders. The price of our Class A common stock may be adversely affected because of the Mutual Company's ownership of our Class A common stock and Class B common stock or by the difference in voting power between our Class A common stock and Class B common stock.

Each share of our Class A common stock has one-tenth of a vote per share and generally can vote as a separate class only on matters pertaining to the rights of holders of Class A common stock. Voting control of the Company is vested in the Mutual Company. As of February 28, 2005, the Mutual Company owned approximately 42% of our outstanding Class A common stock and approximately 66% of our outstanding Class B common stock and controls approximately 60% of the votes that may be cast on any matter submitted to a vote of our stockholders. The Mutual Company has sufficient voting control to:

- elect a majority of our board of directors, who in turn determines our management and policies; and
- control the outcome of any corporate transaction or other matter submitted to our stockholders for approval, including mergers, consolidations and the sale of all or substantially all of our assets.

The interests of the Mutual Company may conflict with the interests of our other stockholders. In addition, the voting power of the Mutual Company may have a negative effect on the price of our Class A common stock.

Our results of operations could suffer if the Mutual Company were to experience unusually severe or frequent losses or were not able to price its premiums adequately.

Our insurance subsidiary, Atlantic States, participates in a pooling agreement with the Mutual Company, under which the parties share the underwriting results on substantially all of the property and casualty insurance business written by both companies. Under the terms

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of the pooling agreement, Atlantic States has a 70% share of the results of the pool and the Mutual Company has a 30% share of the results of the pool. The allocation of pool participation percentages between the Mutual Company and Atlantic States has been established based on the pool participants' relative amounts of capital and surplus, expectations of future relative amounts of capital and surplus and our ability to raise capital for Atlantic States. We do not expect the allocation to change in the foreseeable future.

Because of the pooled business allocated to us, our insurance operations are interrelated with the insurance operations of the Mutual Company, and our results of operations are dependent, in part, upon the underwriting results of the Mutual Company. Although the underwriting pool is intended to produce a more uniform and stable underwriting result from year to year for the participants in the pool than they would experience individually and to spread the risk of loss among the participants, if the Mutual Company experiences unusually severe or frequent losses or does not adequately price its premiums, our business, financial condition and results of operations could suffer.

We currently conduct business in a limited number of states, with a concentration of business in Pennsylvania, Maryland and Virginia. Any single catastrophe occurrence or other condition affecting losses in these states could adversely affect our results of operations.

We conduct business in states located primarily in the Mid-Atlantic, Midwestern and Southeastern portions of the United States. A substantial portion of our business is private passenger and commercial automobile, homeowners and workers' compensation insurance in Pennsylvania, Maryland and Virginia. While we actively manage our exposure to catastrophes through our underwriting process and the purchase of reinsurance, a single catastrophe occurrence, destructive weather pattern, general economic trend, terrorist attack, regulatory development or other condition affecting one or more of the states in which we conduct substantial business could materially adversely affect our business, financial condition and results of operations. Common catastrophic events include hurricanes, earthquakes, tornadoes, wind and hail storms, fires, explosions and severe winter storms.

Our business, financial condition and results of operations may be adversely affected if the independent agents who market our products do not maintain their current levels of premium writing, fail to comply with established underwriting guidelines or otherwise inappropriately market our products.

We market our insurance products solely through a network of approximately 2,000 independent insurance agencies. Our agency force is one of the most important components of our competitive profile. As a result, we are materially dependent upon our independent agents, each of whom has the authority to bind us to insurance contracts. To the extent that our independent agents' marketing efforts cannot be maintained at their current levels of volume and quality or they bind us to unacceptable insurance risks, fail to comply with our

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established underwriting guidelines or otherwise inappropriately market our products, our business, financial condition and results of operations will suffer.

Our business may not continue to grow and may be materially adversely affected if we cannot retain existing, and attract new, independent agents or if insurance consumers increase their use of other insurance delivery systems.

The continued growth of our business will depend materially upon our ability to retain existing, and attract new, independent agents. If independent agents find it easier to do business with our competitors, it would be difficult for us to retain our existing business or attract new business. While we believe we maintain good relationships with our independent agents, we cannot be certain that these independent agents will continue to sell our products to the consumers they represent. Some of the factors that could adversely affect our ability to retain existing, and attract new, independent agents include:

- the significant competition among our competitors to attract independent agents;
- our intense and time-consuming process to select a new independent agent;
- our stringent criteria that require independent agents to adhere to consistent underwriting standards; and
- our ability to pay competitive and attractive commissions, bonuses and other incentives to independent agents as compensation for selling our products.

While we sell insurance solely through our network of independent agencies, many of our competitors sell insurance through a variety of delivery methods, including independent agencies, captive agencies, the Internet and direct sales. To the extent that individuals represented by our independent agents change their delivery system preference, our business, financial condition and results of operations may be adversely affected.

We are dependent on dividends from our insurance subsidiaries for the payment of our operating expenses, our debt service and dividends to stockholders; however, our insurance subsidiaries may be unable to pay dividends to us.

As a holding company, we rely primarily on dividends from our insurance subsidiaries as a source of funds to meet our corporate obligations. Payment of dividends by our insurance subsidiaries is subject to regulatory restrictions and depends on the surplus of our subsidiaries. From time to time, the NAIC and various state insurance regulators consider modifying the method of determining the amount of dividends that may be paid by an insurance company without prior regulatory approval. The maximum amount of ordinary dividends that our insurance subsidiaries can pay us in 2005 without prior regulatory approval is approximately \$23.2 million. In addition, state insurance regulators

have broad discretion to limit the payment of dividends by our insurance subsidiaries in the future. The ability of our insurance subsidiaries to pay dividends to us may be further constrained by business and regulatory considerations, such as the impact of dividends on surplus that could affect our ratings, competitive position, the amount of premiums that we can write and our ability to pay future dividends.

If the A.M. Best rating assigned to the Mutual Company or our insurance subsidiaries is significantly downgraded, our competitive position would be adversely affected.

Industry ratings are a factor in establishing the competitive position of insurance companies. Our insurance subsidiaries and the Mutual Company are rated by A.M. Best, an industry-accepted source of insurance company financial strength ratings. A.M. Best ratings are specifically designed to provide an independent opinion of an insurance company's financial health and its ability to meet ongoing obligations to policyholders. We believe that the financial strength rating of A.M. Best is material to our insurance operations. Currently, the Mutual Company and our insurance subsidiaries each have an A (Excellent) rating from A.M. Best. If the Mutual Company or any of our insurance subsidiaries were to be downgraded by A.M. Best, it would adversely affect our competitive position and make it more difficult for us to market our products and retain our existing policyholders.

Our strategy to grow in part through acquisitions of smaller insurance companies exposes us to a number of risks that could adversely affect our results of operations and financial condition.

The acquisition of smaller and undercapitalized insurance companies involves a number of risks that could adversely affect our results of operations and financial condition. The risks associated with the acquisition of this type of company include:

- the inadequacy of reserves for loss and loss expenses;
- the need to supplement management with additional experienced personnel;
- conditions imposed by regulatory agencies that make the realization of cost-savings through integration of operations more difficult;
- a need for additional capital that was not anticipated at the time of the acquisition; and
- the use of more of our management's time than was originally anticipated.

If we cannot obtain sufficient capital to fund our organic growth and acquisitions, we may not be able to expand our business.

Our strategy is to expand our business through organic growth and through strategic acquisitions of regional insurance companies. We will require additional capital in the future

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to support this objective. If we are unable to obtain sufficient capital on satisfactory terms and conditions, we may not be able to expand our business or make future acquisitions. Our ability to obtain additional financing will depend on a number of factors, many of which are beyond our control. For example, we may not be able to obtain additional financing because we may already have substantial debt at the time or because we do not have sufficient cash flow to service or repay our existing or additional debt. In addition, any equity capital we obtain in the future could be dilutive to our existing stockholders.

#### Many of our competitors are financially stronger than we are and may be able to offer lower-priced products with which we may be unable to compete.

The property and casualty insurance industry is intensely competitive. Competition is based on many factors, including the perceived financial strength of the insurer, premiums charged, policy terms and conditions, policyholder service, reputation and experience. We compete with many regional and national property and casualty insurance companies, including direct sellers of insurance products, insurers having their own agency organizations and other insurers represented by independent agents. Many of these insurers are better capitalized than we are, have substantially greater financial, technical and operating resources and have equal or higher ratings from A.M. Best. In addition, our competition may become increasingly better capitalized in the future as the traditional barriers between insurance companies, banks and other financial institutions erode and as the property and casualty insurance industry continues to consolidate.

The greater capitalization of many of our competitors enables them to operate with lower profit margins and, therefore, allows them to market their products more aggressively, take advantage more quickly of new marketing opportunities and offer lower premium rates. We may not be able to maintain our current competitive position in the markets in which we operate if our competitors offer prices on products that are lower than the prices we can offer. Moreover, if our competitors lower the price of their products and we meet their pricing, our profit margins and revenues may be reduced and our ratios of claims and expenses to premiums may increase, which may materially adversely affect our business, financial condition and results of operations.

## Because our investment portfolio is made up primarily of fixed-income securities, our investment income and the fair value of our investment portfolio could suffer as a result of a number of factors.

We invest the premiums we receive from our policyholders and maintain an investment portfolio that consists primarily of fixed-income securities. The management of our investment portfolio is an important component of our profitability because a significant portion of our operating income is generated from the income we receive on our invested assets. The quality and/or yield of our portfolio may be affected by a number of factors, including the general economic and business environment, changes in the credit quality of

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the issuers of the fixed-income securities we own, changes in market conditions and regulatory changes. The fixed-income securities we own are issued primarily by domestic entities and are backed either by the credit or collateral of the underlying issuer. Factors such as an economic downturn, a regulatory change pertaining to a particular issuer's industry, a significant deterioration in the cash flows of the issuer or a change in the issuer's marketplace may adversely affect our ability to collect principal and interest from the issuer.

Our investments are also subject to risk resulting from interest rate fluctuations. Increasing interest rates or a widening in the spread between interest rates available on United States Treasury securities and corporate debt or asset-backed securities, for example, will typically have an adverse impact on the market values of the fixed-rate securities in our investment portfolio. If interest rates decline, we generally achieve a lower overall rate of return on investments of cash generated from our operations. In addition, in the event that investments are called or mature in a declining interest rate environment, we may be unable to reinvest the proceeds in securities with comparable interest rates. Changes in interest rates may reduce both our profitability and our return on invested capital.

We are dependent on our key personnel, and the loss of any member of our senior management could negatively affect the implementation of our business strategy and achievement of our growth objectives.

The loss of, or failure to attract, key personnel could significantly impede our financial plans, growth, marketing and other objectives. Our success depends to a substantial extent on the ability and experience of our senior management. We believe that our future success will depend in large part on our ability to attract and retain additional skilled and qualified personnel and to expand, train and manage our employees. We may not be successful in doing so, because the competition for experienced personnel in the insurance industry is intense. We do not have employment agreements with our key personnel, all of whom are employed by the Mutual Company.

#### Recently enacted changes in securities laws and regulations are likely to increase our costs.

The Sarbanes-Oxley Act of 2002 ("Sarbanes-Oxley"), which became law in July 2002, required changes in our corporate governance, public disclosure and compliance practices. Sarbanes-Oxley also required the Securities and Exchange Commission (the "SEC"), to promulgate new rules on a variety of corporate governance and disclosure subjects. In addition to these rules, the Nasdaq National Market<sub>SM</sub> ("Nasdaq") has adopted revisions to its requirements for companies listed on Nasdaq, like us. We expect these developments to increase our legal and financial compliance costs.

We also expect these developments to make it more difficult and more expensive for us to obtain director and officer liability insurance, and we may be required to accept reduced coverage or incur substantially higher costs to obtain coverage. These developments

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could make it more difficult for us to attract and retain additional members of our board of directors, particularly to serve on our audit committee, and additional executive officers.

The reinsurance agreements on which we rely do not relieve us from liability to our policyholders, and we face a risk of non-payment from our reinsurers and the non-availability of reinsurance in the future.

We rely on reinsurance agreements to limit our maximum net loss from large single risks or risks in concentrated areas, and to increase our capacity to write insurance. Although the reinsurance we maintain provides that the reinsurer is liable to us, our reinsurance does not relieve us from liability to our policyholders. To the extent that a reinsurer may be unable to pay losses for which it is liable to us under the terms of its reinsurance agreement with us, we remain liable for such losses. As of December 31, 2004, we had approximately \$30.2 million of reinsurance receivables from third party reinsurers for paid and unpaid losses for which we believe we are entitled to reimbursement. The insolvency or inability to make timely payments by our reinsurers under the terms of our reinsurance agreements would adversely affect our results of operations.

In addition, we face a risk of the non-availability of reinsurance or an increase in reinsurance costs that could adversely affect our ability to write business or our results of operations. Market conditions beyond our control, such as the amount of surplus in the reinsurance market and natural and man-made catastrophes, affect the availability and cost of the reinsurance we purchase. We cannot assure you that reinsurance will remain available to us to the same extent and on substantially the same terms and rates as it is currently available. If we are unable to maintain our current level of reinsurance or purchase new reinsurance protection in amounts that we consider sufficient, we would either have to be willing to accept an increase in our net retention or reduce our insurance writings, and our business, financial condition and results of operations could be adversely affected.

#### Risks Relating to the Property and Casualty Insurance Industry

#### We face significant exposure to terrorism.

As a result of the September 11, 2001 terrorist attacks, the insurance industry has been compelled to re-examine policy terms and conditions and to address the potential for future threats of terrorist attacks and resulting losses. Our personal and commercial property and casualty insurance policies are not priced to cover the risk of terrorist attacks and losses such as those suffered in the World Trade Center terrorist attack. Therefore, we have exposure to terrorism under the lines of insurance products that we offer. The Terrorism Risk Insurance Act of 2002 may reduce the impact of future losses as a result of terrorism in connection with commercial insurance products we offer; however, because of the uncertainty regarding the application of the Terrorism Risk Insurance Act, the amount of losses we may be required to retain as a result of terrorism may result in a material adverse effect on our business, financial

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condition and results of operations. The Terrorism Risk Insurance Act is scheduled to expire on December 31, 2005, so it will not provide coverage beyond that time unless it is extended. The Terrorism Risk Insurance Act does not cover the personal insurance products we offer, and state regulators have not approved exclusions for acts of terrorism in our personal insurance products. Therefore we could incur large unexpected losses from the personal insurance policies that we issue, which could have a material adverse effect on our business, financial condition and results of operations.

Industry trends, such as increased litigation against the insurance industry and individual insurers, the willingness of courts to expand covered causes of loss, rising jury awards, increasing medical costs and the escalation of loss severity may contribute to increased costs and to the deterioration of our reserves.

Loss severity in our industry has continued to increase in recent years, principally driven by larger court judgments and increasing medical costs. In addition, many legal actions and proceedings have been brought on behalf of classes of complainants, which can increase the size of judgments. The propensity of policyholders and third party claimants to litigate and the willingness of courts to expand causes of loss and the size of awards may render our loss reserves inadequate for current and future losses if we become subject to litigation.

Loss or significant restriction of the use of credit scoring in the pricing and underwriting of our personal insurance products could reduce our future profitability.

We use credit scoring as a factor in making risk selection and pricing decisions where allowed by state law for our personal insurance products. Recently, some consumer groups and regulators have questioned whether the use of credit scoring unfairly discriminates against people with low incomes, minority groups and the elderly. These consumer groups and regulators are calling for the prohibition or restriction on the use of credit scoring in underwriting and pricing. Laws or regulations enacted in a number of states that significantly curtail the use of credit scoring in the underwriting process could reduce our future profitability.

Changes in applicable insurance laws or regulations or changes in the way regulators administer those laws or regulations could materially adversely change our operating environment and increase our exposure to loss or put us at a competitive disadvantage.

Property and casualty insurers are subject to extensive supervision in the states in which they do business. This regulatory oversight includes, by way of example, matters relating to licensing and examination, rate setting, market conduct, policy forms, limitations on the nature and amount of certain investments, claims practices, mandated participation in involuntary markets and guaranty funds, reserve adequacy, insurer solvency, transactions between affiliates, the amount of dividends that may be paid and restrictions on

underwriting standards. Such regulation and supervision are primarily for the benefit and protection of policyholders and not for the benefit of stockholders. For instance, we are subject to involuntary participation in specified markets in various states in which we operate, and the rate levels we are permitted to charge do not always correspond with our underlying costs associated with the coverage we have issued.

The NAIC and state insurance regulators are re-examining existing laws and regulations, specifically focusing on insurance company investments, issues relating to the solvency of insurance companies, risk-based capital guidelines, restrictions on terms and conditions included in insurance policies, certain methods of accounting, reserves for unearned premiums, losses and other purposes, interpretations of existing laws and the development of new laws. Changes in state laws and regulations, as well as changes in the way state regulators view related party transactions in particular, could materially change our operating environment and have an adverse effect on our business.

The state insurance regulatory framework recently has come under increased federal scrutiny. Congress is considering legislation that would create an optional federal charter for insurers. Federal chartering has the potential to create an uneven playing field for insurers by subjecting federally-chartered and state-chartered insurers to different regulatory requirements. Federal chartering also raises the specter of a matrix of regulation and costly duplicative, or conflicting, federal and state requirements. In addition, if federal legislation repeals the partial exemption for the insurance industry from federal antitrust laws, it would make it extremely difficult for insurers to compile and share loss data and predict future loss costs, which is an important part of cost-based pricing for insurers. If the ability to collect this data were removed, then the predictability of future loss costs, and hence, the reliability of our pricing, would be greatly undermined.

If certain state regulators, legislators and special interest groups are successful in attempts to reduce, freeze or set rates for insurance policies, especially automobile policies, at levels that do not, in our management's view, correspond with underlying costs, our results of operations will be adversely affected.

From time to time, the automobile insurance industry in particular has been under pressure from certain state regulators, legislators and special interest groups to reduce, freeze or set rates at levels that do not, in the view of our management, correspond with underlying costs, including initiatives to roll back automobile and other personal lines rates. This activity may in the future adversely affect the profitability of our automobile insurance line of business in various states because increasing costs of litigation and medical treatment, combined with rising automobile repair costs, continue to increase our cost of providing automobile insurance coverage that we may not be able to offset by increasing the rates for our automobile insurance products. Adverse legislative and regulatory activity constraining our ability to price automobile insurance coverage adequately may occur in the future. The

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impact of the automobile insurance regulatory environment on our results of operations in the future is not predictable.

We are subject to assessments, based on our market share in a given line of business, to assist in the payment of unpaid claims and related costs of insolvent insurance companies; these assessments could significantly affect our financial condition.

We are obligated to pay assessments under the guaranty fund laws of the various states in which we are licensed. Generally, under these laws, we are subject to assessment, depending upon our market share of a given line of insurance business, to assist in the payment of unpaid claims and related costs of insolvent insurance companies in those states. The number and magnitude of future insurance company failures in the states in which we conduct business cannot be predicted, but resulting assessments could significantly affect our business, financial condition and results of operations.

We must establish premium rates and loss and loss expense reserves from forecasts of the ultimate costs expected to arise from risks underwritten during the policy period, and our profitability could be adversely affected to the extent our premium rates or reserves are too low.

One of the distinguishing features of the property and casualty insurance industry is that its products are priced before its costs are known, as premium rates are generally determined before losses are reported. Accordingly, we must establish premium rates from forecasts of the ultimate costs we expect to arise from risks we have underwritten during the policy period, and our premium rates may not be adequate to cover the ultimate losses incurred. Further, we must establish reserves for losses and loss expenses based upon estimates involving actuarial and statistical projections at a given time of what we expect to be our ultimate liability, and it is possible that our ultimate liability will exceed these estimates because of the future development of known losses, the existence of losses that have occurred but are currently unreported and larger than historical settlements on pending and unreported claims. The process of estimating reserves is inherently judgmental and can be influenced by factors that are subject to variation. If the premium rates or reserves we establish are not sufficient, our business, financial condition and results of operations may be adversely impacted.

The cyclical nature of the property and casualty insurance industry may reduce our revenues and profit margins.

The property and casualty insurance industry is highly cyclical, and individual lines of business experience their own cycles within the overall insurance industry cycle. Premium rate levels are related to the availability of insurance coverage, which varies according to the level of surplus in the insurance industry. The level of surplus in the industry varies with returns on invested capital and regulatory barriers to withdrawal of surplus. Increases in surplus have generally been accompanied by increased price competition among property

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and casualty insurers. If we find it necessary to reduce premiums or limit premium increases due to these competitive pressures on pricing, we may experience a reduction in our profit margins and revenues, an increase in our ratios of losses and expenses to premiums and, therefore, lower profitability.

Risks Relating to Our Class A Common Stock

The price of our Class A common stock may be adversely affected by its low trading volume.

Our Class A common stock has limited trading liquidity. Reported average daily trading volume in our Class A common stock for the year ended December 31, 2004 was approximately 17,000 shares. This limited trading liquidity subjects our shares of Class A common stock to greater price volatility.

The market price of our Class A common stock may be adversely affected by future sales of a substantial number of shares of our Class A common stock or Class B common stock or the availability of such shares for sale.

The sale, or the availability for sale, of a significant number of shares of our Class A common stock or Class B common stock could adversely affect the prevailing market prices of our Class A common stock and could impair our ability to raise capital through future sales of our equity securities. As of February 28, 2005, we had outstanding 10,323,204 shares of our Class A common stock and 3,136,678 shares of our Class B common stock. Apart from the shares held by the Mutual Company, all of our outstanding shares of Class A common stock and Class B common stock are freely tradeable without restrictions under the Securities Act. Sales of a substantial number of shares of our Class A common stock or Class B common stock by the Mutual Company could cause the price of our Class A common stock to fall.

The Mutual Company's ownership of our stock, provisions of our certificate of incorporation and by-laws and certain state laws make it unlikely anyone could acquire control of us unless the Mutual Company were in favor of the change of control.

The Mutual Company's ownership of our Class A common stock and Class B common stock, certain provisions of our certificate of incorporation and bylaws and the insurance laws and regulations of Pennsylvania, Maryland, Iowa and Virginia could delay or prevent the removal of members of our board of directors and could make more difficult a merger, tender offer or proxy contest involving us to succeed, even if such events were beneficial to the interest of our stockholders other than the Mutual Company. These factors could also discourage a third party from attempting to acquire control of us. The classification of our board of directors could also have the effect of delaying or preventing a change in control of us.

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In addition, we have authorized 2,000,000 shares of series preferred stock that we could issue without further stockholder approval and upon such terms and conditions, and having such rights, privileges and preferences, as our board of directors may determine and that may make it difficult for a third party to acquire control of us. We have no current plans to issue any preferred stock. Moreover, the Delaware General Corporation Law contains certain provisions that prohibit certain business combination transactions under certain circumstances. In addition, state insurance laws and regulations generally prohibit any persons from acquiring a 10% or greater interest in an insurance company without the prior approval of the state insurance commissioner of the state where the insurer is domiciled.

#### Available Information

Our annual report on Form 10-K, quarterly reports on Form 10-Q, current reports on Form 8-K and amendments to those reports are available without charge on our website, www.donegalgroup.com, as soon as reasonably practicable after they are filed electronically with the SEC. Our Code of Business Conduct and Ethics, and the charters of our Audit Committee and our Nominating Committee are available on our website. Upon request to our Corporate Secretary, printed copies are also available. We are providing the address to our Internet site solely for the information of investors. We do not intend the reference to our website address to be an active link or to otherwise incorporate the contents of the website into this report.

#### Item 2. Properties.

We and Atlantic States share headquarters with the Mutual Company in a building owned by the Mutual Company. The Mutual Company charges us for an appropriate portion of the building expenses under an inter-company allocation agreement that is consistent with the terms of the pooling agreement. The headquarters of the Mutual Company has approximately 172,600 square feet of office space. Southern owns a facility of approximately 10,000 square feet in Glen Allen, Virginia. Le Mars owns a facility of approximately 25,500 square feet in Le Mars, Iowa and Peninsula owns a facility of approximately 14,600 square feet in Salisbury, Maryland.

#### Item 3. Legal Proceedings.

We are a party to numerous lawsuits arising in the ordinary course of our insurance business. We believe that the resolution of these lawsuits will not have a material adverse effect on our financial condition or results of operations.

#### Item 4. Submission of Matters to a Vote of Security Holders.

No matter was submitted to a vote of holders of our Class A common stock or Class B common stock during the fourth quarter of 2004.

# Executive Officers of the Company

The following table sets forth information regarding the executive officers of the companies that comprise the Donegal Insurance Group, each of whom has served with us for more than 15 years:

Name	Age	Position
Donald H. Nikolaus	62	President and Chief Executive Officer of the Mutual Company since 1981; President and Chief Executive Officer of the Company since 1986.
Ralph G. Spontak	52	Senior Vice President of the Mutual Company and the Company since 1991; Chief Financial Officer of the Mutual Company since 1983 and of the Company since 1986 and Secretary of the Mutual Company and the Company since 1988.
Robert G. Shenk	51	Senior Vice President, Claims, of the Mutual Company since 1997; Vice President, Claims, of the Mutual Company from 1992 to 1997 and Manager, Casualty Claims, of the Mutual Company from 1985 to 1992.
Cyril J. Greenya	60	Senior Vice President, Underwriting, of the Mutual Company since 1997, Vice President, Commercial Underwriting, of the Mutual Company from 1992 to 1997 and Manager, Commercial Underwriting of the Mutual Company from 1983 to 1992.
Daniel J. Wagner	44	Treasurer of the Mutual Company and the Company since 1993; Controller of the Mutual Company and the Company from 1988 to 1993.
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#### PART II

#### Item 5. Market for Registrant's Common Equity, Related Stockholder Matters and Issuer Purchases of Equity Securities.

The response to this Item is incorporated in part by reference to page 36 of our Annual Report to Stockholders for the year ended December 31, 2004, which is included as Exhibit (13) to this Form 10-K Report. As of February 28, 2005, we had approximately 738 holders of record of our Class A common stock and 464 holders of record of our Class B common stock. We declared dividends of \$0.43 per share on our Class A common stock and \$0.39 per share on our Class B common stock in 2003 and \$0.48 per share on our Class A common stock and \$0.42 per share on our Class B common stock in 2004.

Between October 1, 2004 and December 31, 2004, we did not purchase any shares of our Class A common stock or Class B common stock. Between October 1, 2004 and December 31, 2004, the Mutual Company purchased shares of our Class A common stock or Class B common stock as set forth in the following table.

Period	(a) Total Number of Shares (or Units) Purchased	(b) Average Price Paid per Share (or Unit)	(c) Total Number of Shares (or Units) Purchased as Part of Publicly Announced Plans of Programs	(d) Maximum Number (or Approximate Dollar Value) of Shares (or Units) that May Yet Be Purchased Under the Plans or Programs
Month #1	Class A – None	Class A – None	Class A – None	
October 1-31, 2004	Class B – 666(1)	Class B – \$19.05	Class B – None	(1)
	Class B – 295(3)	Class B – \$19.05	Class B – 295	(3)
Month #2	Class A – 110,000(1)	Class A – \$21.51	Class A – None	(1)
November 1-30, 2004	Class A – 17,638 (2)	Class A – \$21.41	Class A – None	(2)
	Class B – 1,999(1)	Class B – \$20.28	Class B – None	(1)
	Class B – 27,835(3)	Class B – \$19.90	Class B – 27,835	(3)
Month #3	Class A – None	Class A – None	Class A – None	
December 1-31, 2004	Class B – 41,150(3)	Class B – \$22.79	Class B – 41,150	(3)
Total	Class A – 127,638	Class A – \$21.50	Class A – None	
	Class B – 71,945	Class B – \$21.55	Class B – 69,280	

(1) These shares were purchased by the Mutual Company in privately negotiated non-market transactions directly with its employees. These purchases were not pursuant to a publicly announced plan or program. The Mutual Company has not limited the number of shares of Class A common stock or Class B common stock it may purchase from time to time in private market transactions directly with its employees.

(2) These shares were purchased by the Mutual Company through its participation in our Dividend Reinvestment and Stock Purchase Plan. These purchases were not pursuant to a publicly announced plan

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or program. The Mutual Company generally reinvests approximately one-third of its dividends in Class A common stock, but may from time to time reinvest more or less of its dividends in accordance with the terms of the Dividend Reinvestment and Stock Purchase Plan. The Mutual Company has never made any voluntary purchases under that Plan.

(3) These shares were purchased by the Mutual Company pursuant to its announcement on August 17, 2004, that it will, at its discretion, purchase shares of our Class A common stock and Class B common stock at market prices prevailing from time to time in the open market subject to the provisions of SEC Rule 10b-18 and in privately negotiated transactions with stockholders. Such announcement did not stipulate a maximum number of shares that may be purchased under this program.

#### Item 6. Selected Financial Data.

The response to this Item is incorporated by reference to page 8 of our Annual Report to Stockholders for the year ended December 31, 2004, which is included as Exhibit (13) to this Form 10-K Report.

#### Item 7. Management's Discussion and Analysis of Financial Condition and Results of Operations.

The response to this Item is incorporated by reference to pages 10 through 15 of our Annual Report to Stockholders for the year ended December 31, 2004, which is included as Exhibit (13) to this Form 10-K Report.

## Item 7A. Quantitative and Qualitative Disclosures About Market Risk.

We are exposed to the impact of interest rate changes, changes in market values of investments and to credit risk.

In the normal course of business, we employ established policies and procedures to manage our exposure to changes in interest rates, fluctuations in the fair market value of our debt and equity securities and credit risk. We seek to mitigate these risks by various actions described below.

#### Interest Rate Risk

Our exposure to market risk for a change in interest rates is concentrated in our investment portfolio. We monitor this exposure through periodic reviews of asset and liability positions. Estimates of cash flows and the impact of interest rate fluctuations relating to our investment portfolio are monitored regularly. Generally, we do not hedge our exposure to interest rate risk because we have the capacity to, and do, hold fixed maturity investments to maturity.

Principal cash flows and related weighted-average interest rates by expected maturity dates for financial instruments sensitive to interest rates are as follows:



	As of December 31, 2004		
(amounts in thousands)	Princi	pal cash flows	Weighted-average interest rate
Fixed maturities and short-term investments:			
2005	\$	61,654	2.70%
2006		32,476	5.13
2007		35,057	4.57
2008		41,632	3.99
2009		54,740	4.45
Thereafter		217,330	4.84
Total	\$	442,889	
Market Value	\$	458,814	
Debt:		_	
2033	\$	30,929	6.22%
Total	\$	30,929	
Fair Value	\$	30,929	

Actual cash flows from investments may differ from those stated as a result of calls and prepayments.

## Equity Price Risk

Our portfolio of marketable equity securities, which is carried on the consolidated balance sheets at estimated fair value, has exposure to price risk, the risk of potential loss in estimated fair value resulting from an adverse change in prices. Our objective is to earn competitive relative returns by investing in a diverse portfolio of high-quality, liquid securities.

#### Credit Risk

Our objective is to earn competitive returns by investing in a diversified portfolio of securities. Our portfolio of fixed-maturity securities and, to a lesser extent, our short-term investments are subject to credit risk. This risk is defined as the potential loss in market value resulting from adverse changes in the borrower's ability to repay the debt. We manage this risk by performing up front underwriting analysis and through regular reviews by our investment staff. The fixed maturity investments are also maintained between minimum and maximum percentages of invested assets.

We provide property and liability insurance coverages through a network of independent insurance agencies located throughout our operating areas. The majority of this business is billed directly to the insured, although a portion of our commercial business is billed through our agents, who are extended credit in the normal course of business.

Our insurance subsidiaries maintain reinsurance agreements in place with the Mutual Company and with a number of other major unaffiliated authorized reinsurers.

#### Item 8. Financial Statements and Supplementary Data.

The response to this Item is incorporated by reference to pages 16 through 32 of our Annual Report to Stockholders for the year ended December 31, 2004, which is included as Exhibit (13) to this Form 10-K Report.

#### Item 9. Changes in and Disagreements with Accountants on Accounting and Financial Disclosure.

None.

Item 9A. Controls and Procedures.

#### Disclosure Controls and Procedures

Our management, with the participation of our Chief Executive Officer and Chief Financial Officer, has evaluated the effectiveness of our disclosure controls and procedures (as such term is defined in Rules 13a-15(e) and 15d-15(e) under the Securities Exchange Act of 1934, as amended (the "Exchange Act")) as of the end of the period covered by this report. Based on such evaluation, our Chief Executive Officer and Chief Financial Officer have concluded that, as of the end of such period, our disclosure controls and procedures are effective in recording, processing, summarizing and reporting, on a timely basis, information required to be disclosed by us in the reports that we file or submit under the Exchange Act.

#### Internal Control over Financial Reporting

Pursuant to Section 404 of Sarbanes-Oxley, a report of management's assessment of the design and effectiveness of our internal controls is included as part of our Annual Report to Stockholders incorporated by reference in this Form 10-K Annual Report. KPMG LLP, an independent registered public accounting firm, audited the effectiveness of our internal control over financial reporting as of December 31, 2004 based on criteria establish by Internal Control – Integrated Framework issued by the Committee of Sponsoring Organizations of the Treadway Commission. The report of KPMG dated March 14, 2005 is included as part of our Annual Report to Stockholders incorporated by reference in this Form 10-K Annual Report.

### Changes in Internal Control over Financial Reporting

There have not been any changes in our internal control over financial reporting (as such term is defined in Rules 13a-15(f) and 15d-15(f) under the Exchange Act) during the fourth quarter of 2004 that have materially affected, or are reasonably likely to materially affect, our internal control over financial reporting.

Item 9B. Other Information.

None.

#### PART III

#### Item 10. Directors and Executive Officers of the Registrant.

The response to this Item with respect to our directors is incorporated by reference to our proxy statement to be filed with the SEC relating to our annual meeting of stockholders to be held April 21, 2005. The response to this Item with respect to our executive officers is incorporated by reference to Part I of this Form 10-K Report.

We have adopted a Code of Ethics, the full text of which is included as Exhibit 14 to this Form 10-K Report.

#### Item 11. Executive Compensation.

The response to this Item is incorporated by reference to our proxy statement to be filed with the SEC relating to our annual meeting of stockholders to be held April 21, 2005, except for the Report of our Compensation Committee, the Performance Graph and the Report of our Audit Committee, which are not incorporated herein by reference.

#### Item 12. Security Ownership of Certain Beneficial Owners and Management and Related Stockholder Matters.

The response to this Item is incorporated by reference to our proxy statement to be filed with the SEC relating to our annual meeting of stockholders to be held April 21, 2005.

The following table sets forth information regarding our equity compensation plans:

Equity Compensation Plan Information

Plan category	Number of securities (class) to be issued upon exercise of outstanding options, warrants and rights (a)	Weighted-average exercise price of outstanding options, warrants and rights (b)	Number of securities (class) remaining available for future issuance under equity compensation plans (excluding securities <u>reflected in column (a))</u> (c)
Equity compensation plans approved by	682,919 (Class A)	\$12.94(Class A)	577,386 (Class A)
securityholders	500 (Class B)	9.00 (Class B)	(Class B)
Equity compensation plans not approved by securityholders			
Total	683,419	\$ 12.94	577,386

# Item 13. Certain Relationships and Related Transactions.

The response to this Item is incorporated by reference to our proxy statement to be filed with the SEC relating to our annual meeting of stockholders to be held April 21, 2005.

## Item 14. Principal Accountant Fees and Services.

The response to this Item is incorporated by reference to our proxy statement to be filed with the SEC relating to our annual meeting of stockholders to be held April 21, 2005.

# Item 15. Exhibits and Financial Statement Schedules.

- (a) Financial statements, financial statement schedules and exhibits filed:
  - (a) Consolidated Financial Statements

thereto.

Reports of Independent Registered Public Accounting Firm	Page* 34
Donegal Group Inc. and Subsidiaries: Consolidated Balance Sheets as of December 31, 2004 and 2003	16
Consolidated Statements of Income and Comprehensive Income for the three years ended December 31, 2004, 2003 and 2002	17
Consolidated Statements of Stockholders' Equity for the three years ended December 31, 2004, 2003 and 2002	18
Consolidated Statements of Cash Flows for the three years ended December 31, 2004, 2003 and 2002	19
Notes to Consolidated Financial Statements	20
(b) Financial Statement Schedules	
Report and Consent of Independent Registered Public Accounting Firm	<u>Page</u> Exhibit 23
Donegal Group Inc. and Subsidiaries Schedule I. Summary of Investments – Other Than Investments in Related Parties	S-1
Schedule II. Condensed Financial Information of Parent Company	S-2
Schedule III. Supplementary Insurance Information	S-5
Schedule IV. Reinsurance	S-7
Schedule VI. Supplemental Insurance Information Concerning Property and Casualty Subsidiaries	S-8
All other schedules have been omitted since they are not required, not applicable or the information is included in the financial statements	or notes

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(c) Exhibits

Exhibit No. (3)(i)	Description of Exhibits Certificate of Incorporation of Registrant, as amended.	Reference (a)
(3)(ii)	Amended and Restated By-laws of Registrant.	(b)
(3)(iii)	Amended and Restated By-laws of Registrant as of March 19, 2004	(r)
Management Contracts and	Compensatory Plans or Arrangements	
(10)(A)	Donegal Group Inc. Amended and Restated 1996 Equity Incentive Plan.	(C)
(10)(B)	Donegal Group Inc. 2001 Equity Incentive Plan for Employees.	(d)
(10)(C)	Donegal Group Inc. 2001 Equity Incentive Plan for Directors.	(d)
(10)(D)	Donegal Group Inc. 2001 Employee Stock Purchase Plan, as amended.	(e)
(10)(E)	Donegal Group Inc. Amended and Restated 2001 Agency Stock Purchase Plan.	(f)
(10)(F)	Donegal Mutual Insurance Company 401(k) Plan.	(g)
(10)(G)	Amendment No. 1 effective January 1, 2000 to Donegal Mutual Insurance Company 401(k) Plan.	(g)
(10)(H)	Amendment No. 2 effective January 6, 2000 to Donegal Mutual Insurance Company 401(k) Plan.	(b)
(10)(I)	Amendment No. 3 effective July 23, 2001 to Donegal Mutual Insurance Company 401(k) Plan.	(b)
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<sup>\*</sup> Refers to pages of our 2004 Annual Report to Stockholders. The Consolidated Financial Statements and Notes to Consolidated Financial Statements, Management's Report on Internal Control over Financial Reporting and Reports of Independent Registered Public Accounting Firm thereon on pages 16 through 35 are incorporated herein by reference. With the exception of the portions of such Annual Report specifically incorporated by reference in this Item and Items 5, 6, 7 and 8 hereof, such Annual Report shall not be deemed filed as part of this Form 10-K Report or otherwise subject to the liabilities of Section 18 of the Exchange Act.

Exhibit No.	Description of Exhibits	Reference
(10)(J)	Amendment No. 4 effective January 1, 2002 to Donegal Mutual Insurance Company 401(k) Plan.	(b)
(10)(K)	Amendment No. 5 effective December 31, 2001 to Donegal Mutual Insurance Company 401(k) Plan.	(b)
(10)(L)	Amendment No. 6 effective July 1, 2002 to Donegal Mutual Insurance Company 401(k) Plan.	(r)
(10)(M)	Donegal Mutual Insurance Company Executive Restoration Plan.	(h)
Other Material Contracts		
(10)(N)	Tax Sharing Agreement dated September 29, 1986 between Donegal Group Inc. and Atlantic States Insurance Company.	(i)
(10)(O)	Services Allocation Agreement dated September 29, 1986 between Donegal Mutual Insurance Company, Donegal Group Inc. and Atlantic States Insurance Company.	(i)
(10)(P)	Proportional Reinsurance Agreement dated September 29, 1986 between Donegal Mutual Insurance Company and Atlantic States Insurance Company.	(i)
(10)(Q)	Amendment dated October 1, 1988 to Proportional Reinsurance Agreement between Donegal Mutual Insurance Company and Atlantic States Insurance Company.	(j)
(10)(R)	Amendment dated July 16, 1992 to Proportional Reinsurance Agreement between Donegal Mutual Insurance Company and Atlantic States Insurance Company.	(k)
(10)(S)	Amendment dated as of December 21, 1995 to Proportional Reinsurance Agreement between Donegal Mutual Insurance Company and Atlantic States Insurance Company.	(1)
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Exhibit No.	Description of Exhibits	Reference
(10)(T)	Reinsurance and Retrocession Agreement dated May 21, 1996 between Donegal Mutual Insurance	(h)
	Company and Southern Insurance Company of Virginia.	
(10)(U)	Amended and Restated Credit Agreement dated as of July 27, 1998 among Donegal Group Inc., the	(m)
	banks and other financial institutions from time to time party thereto and Fleet National Bank, as agent.	
(10)(V)	First Amendment and Waiver to the Amended and Restated Credit Agreement dated as of December 31,	(g)
	1999.	
(10)(W)	Amendment dated as of April 20, 2000 to Proportional Reinsurance Agreement between Donegal	(n)
	Mutual Insurance Company and Atlantic States Insurance Company.	
(10)(X)	Lease Agreement dated as of September 1, 2000 between Donegal Mutual Insurance Company and	(d)
	Province Bank FSB.	
(10)(Y)	Aggregate Excess of Loss Reinsurance Agreement dated as of January 1, 2001 between Donegal Mutual	(d)
	Insurance Company and Atlantic States Insurance Company (as successor-in-interest to Pioneer	
	Insurance Company).	
(10)(Z)	Plan of Conversion of Le Mars Mutual Insurance Company of Iowa adopted August 11, 2003	(p)
(10)(AA)	Stock Purchase Agreement dated as of October 28, 2003 between Donegal Group Inc. and Folksamerica	(0)
	Holding Company, Inc.	
(10)(BB)	Credit Agreement dated as of November 25, 2003 between Donegal Group Inc. and Manufacturers and	(p)
	Traders Trust Company	
(13)	2004 Annual Report to Stockholders (electronic filing contains only those portions incorporated by	Filed
	reference into this Form 10-K Report).	herewith
(14)	Code of Ethics	(q)
(21)	Subsidiaries of Registrant.	Filed
		herewith
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Exl	hibit No.	Description of Exhibits	Reference		
(23)		Report and Consent of Independent Registered Public Accounting Firm	Filed herewith		
(31.1)	)	Rule 13a-14(a)/15(d)-14(a) Certification of Chief Executive Officer	Filed herewith		
(31.2)	)	Rule 13a-14(a)/15(d)-14(a) Certification of Chief Financial Officer	Filed herewith		
(32.1)	)	Section 1350 Certification of Chief Executive Officer	Filed herewith		
(32.2)	)	Section 1350 Certificate of Chief Financial Officer	Filed herewith		
(a)	Such exhibit is hereby April 30, 2001.	y incorporated by reference to the like-described exhibit in Registrant's Form S-3 Registration Statement No. 333-5982	28 filed		
(b)	Such exhibit is hereby 2001.	y incorporated by reference to the like-described exhibit in Registrant's Form 10-K Report for the year ended Decembe	er 31,		
(c)	(c) Such exhibit is hereby incorporated by reference to the like-described exhibit in Registrant's Form 10-K Report for the year ended December 31, 1998.				
(d)	Such exhibit is hereby 2000.	y incorporated by reference to the like-described exhibit in Registrant's Form 10-K Report for the year ended Decembe	r 31,		
(e)	Such exhibit is hereby June 14, 2001.	y incorporated by reference to the like-described exhibit in Registrant's Form S-8 Registration Statement No. 333-6297	'4 filed		
(f)	(f) Such exhibit is hereby incorporated by reference to the like-described exhibit in Registrant's Form S-2 Registration Statement No. 333-63102 declared effective February 8, 2002.				
(g)	(g) Such exhibit is hereby incorporated by reference to the like-described exhibit in Registrant's Form 10-K Report for the year ended December 31, 1999.				
(h)	Such exhibit is hereby 1996.	y incorporated by reference to the like-described exhibit in Registrant's Form 10-K Report for the year ended Decembe	er 31,		
(i)	Such exhibit is hereby effective October 29,	y incorporated by reference to the like-described exhibit in Registrant's Form S-1 Registration Statement No. 33-8533 1986.	declared		
		-52-			

- (j) Such exhibit is hereby incorporated by reference to the like-described exhibit in Registrant's Form 10-K Report for the year ended December 31, 1988.
- (k) Such exhibit is hereby incorporated by reference to the like-described exhibit in Registrant's Form 10-K Report for the year ended December 31, 1992.
- (l) Such exhibit is hereby incorporated by reference to the like-described exhibit in Registrant's Form 8-K Report dated December 21, 1995.
- (m) Such exhibit is hereby incorporated by reference to the like-described exhibit in Registrant's Form 8-K Report dated November 17, 1998.
- (n) Such exhibit is hereby incorporated by reference to the like-described exhibit in Registrant's Form 8-K Report dated May 31, 2000.
- (o) Such exhibit is hereby incorporated by reference to the like-described exhibits in Registrant's Form 8-K Report dated November 3, 2003.
- (p) Such exhibit is hereby incorporated by reference to the like-described exhibit in Registrant's Form 8-K Report dated December 1, 2003.
- (q) Such exhibit is hereby incorporated by reference to the like-described exhibit in Registrant's Form 10-K Annual Report for the year ended December 31, 2003.

## SIGNATURES

Pursuant to the requirements of Section 13 or 15(d) of the Securities Exchange Act of 1934, the Registrant has duly caused this report to be signed on its behalf by the undersigned, thereunto duly authorized.

DONEGAL GROUP INC.

By:

/s/ Donald H. Nikolaus Donald H. Nikolaus, President

Date: March 15, 2005

Pursuant to the requirements of the Securities Exchange Act of 1934, this report has been signed by the following persons on behalf of the Registrant in the capacities and on the dates indicated.

Signature	Title	Date
/s/ Donald H. Nikolaus Donald H. Nikolaus	President and a Director (principal executive officer)	March 15, 2005
/s/ Ralph G. Spontak Ralph G. Spontak	Senior Vice President, Chief Financial Officer and Secretary (principal financial and accounting officer)	March 15, 2005
/s/ Robert S. Bolinger Robert S. Bolinger	Director	March 15, 2005
/s/ Patricia A. Gilmartin Patricia A. Gilmartin	Director	March 15, 2005
Philip H. Glatfelter	Director	March , 2005
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Signature	Title	Date
John J. Lyons	Director	March , 2005
John J. Lyons		
	Director	March , 2005
R. Richard Sherbahn		
/s/ Richard D. Wampler, II	Director	March 15, 2005
Richard D. Wampler, II		
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#### SCHEDULE I – SUMMARY OF INVESTMENTS OTHER THAN INVESTMENTS IN RELATED PARTIES (\$ in thousands) December 31, 2004

	Cost	Fair Value	Amount at Which Shown in the Balance Sheet
Fixed Maturities:			
Held to maturity:			
United States government and governmental agencies and authorities	\$ 60,219	\$ 59,548	\$ 60,219
Obligations of states and political subdivisions	76,652	78,426	76,652
All other corporate bonds	27,149	28,219	27,149
Mortgage-backed securities	18,554	18,496	18,554
Total fixed maturities held to maturity	182,574	184,689	182,574
Available for sale:			
United States government and governmental agencies and authorities	74,844	74,917	74,917
Obligations of states and political subdivisions	108,778	112,446	112,446
All other corporate bonds	30,379	31,352	31,352
Mortgage-backed securities	8,071	8,042	8,042
Total fixed maturities available for sale	222,072	226,757	226,757
Total fixed maturities	404,646	411,446	409,331
Equity Securities:			
Preferred stocks:			
Banks	7,174	7,377	7,377
Industrial and miscellaneous	1,125	1,164	1,164
Total preferred stocks	8,299	8,541	8,541
Common stocks:			
Banks and insurance companies*	10,183	10,815	10,815
Industrial and miscellaneous	21,266	23,014	23,014
Total common stocks	31,449	33,829	33,829
Total equity securities	39,748	42,370	42,370
Short-term investments	47,368	47,368	47,368
Total investments	\$491,762	\$501,184	\$ 499,069

\* Includes investments in affiliates as discussed in Note 5 of the Notes to Consolidated Financial Statements.

# SCHEDULE II — CONDENSED FINANCIAL INFORMATION OF PARENT COMPANY

## Condensed Balance Sheets (\$ in thousands)

# December 31, 2004 and 2003

		2004	2003
	ASSETS		
Fixed-maturity investments		\$ 4,120	\$ 1,987
Investment in subsidiaries (equity method)		259,898	183,402
Short-term investments		5,585	47,559
Cash		1,581	365
Property and equipment		1,293	1,579
Other		3,226	1,345
Total assets		\$275,703	\$236,237
	LIABILITIES AND STOCKHOLDERS' EQUITY		
Cash dividends declared to stockholders		\$ 1,567	\$ 1,379
Subordinated debentures		30,929	25,774
Other		503	435
Total liabilities		32,999	27,588
Stockholders' equity		242,704	208,649
1 5			
Total liabilities and stockholders' equity		\$275,703	\$236,237
	S-2		

## SCHEDULE II — CONDENSED FINANCIAL INFORMATION OF PARENT COMPANY

## (Continued)

# Condensed Statements of Income and Comprehensive Income (\$ in thousands)

## Years Ended December 31, 2004, 2003 and 2002

	2004	2003	2002
Statements of Income			
Revenues			
Dividends from subsidiaries	\$ 950	\$ 7,000	\$ 10,400
Other	1,242	1,034	797
Total revenues	2,192	8,034	11,197
Expenses			
Operating expenses	1,700	1,345	1,057
Interest	1,614	1,320	1,139
Total expenses	3,314	2,665	2,196
Income (loss) before income tax benefit and equity in undistributed net income of subsidiaries	(1,122)	5,369	9,001
Income tax benefit	(727)	(634)	(435)
Income (loss) before equity in undistributed net income of subsidiaries	(395)	6,003	9,436
Equity in undistributed net income of subsidiaries	32,009	12,291	2,567
Net income	\$ 31,614	\$ 18,294	\$ 12,003
Statements of Comprehensive Income			
Net income	\$ 31,614	\$ 18,294	\$ 12,003
Other comprehensive income (loss), net of tax			
Unrealized gain (loss) — parent	(2)	(42)	15
Unrealized gain (loss) — subsidiaries	(539)	421	2,035
Other comprehensive income (loss)	(541)	379	2,050
Comprehensive income	\$ 31,073	\$ 18,673	\$ 14,053

## SCHEDULE II — CONDENSED FINANCIAL INFORMATION OF PARENT COMPANY

# (Continued)

# Condensed Statements of Cash Flows (\$ in thousands)

# Years Ended December 31, 2004, 2003 and 2002

	2004	2003	2002
Cash flows from operating activities:			
Net income	\$ 31,614	\$ 18,294	\$ 12,003
Adjustments:			
Equity in undistributed net income of subsidiaries	(32,009)	(12,291)	(2,567)
Other	731	(4,137)	795
Net adjustments	(31,278)	(16,428)	(1,772)
Net cash provided	336	1,866	10,231
Cash flows from investing activities:			
Net purchase of fixed maturities	(2,084)	(1,938)	
Net sale (purchase) of short-term investments	41,974	(47,559)	_
Net purchase of property and equipment	(246)	(433)	(480)
Investment in subsidiaries	(45,216)	(14,274)	—
Other	334	(981)	38
Net cash used	(5,238)	(65,185)	(442)
Cash flows from financing activities:			
Cash dividends paid	(5,985)	(3,868)	(3,509)
Issuance of common stock	6,948	60,974	1,721
Issuance of subordinated debentures	5,155	25,774	_
Line of credit, net	_	(19,800)	(7,800)
Net cash provided (used)	6,118	63,080	(9,588)
Net change in cash	1,216	(239)	201
Cash at beginning of year	365	604	403
Cash at end of year	\$ 1,581	\$ 365	\$ 604

## DONEGAL GROUP INC. AND SUBSIDIARIES SCHEDULE III – SUPPLEMENTARY INSURANCE INFORMATION (\$ in thousands)

# Years Ended December 31, 2004, 2003 and 2002

Segment Year Ended December 31, 2004	Net Earned Premiums	Net Investment Income	Net Losses And Loss Expenses	of	nortization Deferred Policy isition Costs	Other Underwriting Expenses	Net Premiums Written
Personal lines	\$167,401	\$ —	\$104,664	\$	24,832	\$ 26,790	\$176,156
Commercial lines	98,438	• 	59,477	Ψ	14,602	15,754	107,126
Investments		15,907					
	\$265,839	\$ 15,907	\$164,141	\$	39,434	\$ 42,544	\$283,282
Year Ended December 31, 2003							
Personal lines	\$125,322	\$ —	\$ 85,057	\$	19,639	\$ 18,268	\$125,777
Commercial lines	71,471	_	41,186		11,200	10,418	68,727
Investments		13,316					
	\$196,793	\$ 13,316	\$126,243	\$	30,839	\$ 28,686	\$194,504
Year Ended December 31, 2002							
Personal lines	\$ 119,838	\$ —	\$ 87,790	\$	19,005	\$ 16,335	\$125,777
Commercial lines	66,003	_	41,478		10,468	8,997	68,727
Investments		14,581			_		
	\$185,841	\$ 14,581	\$129,268	\$	29,473	\$ 25,332	\$194,504

# DONEGAL GROUP INC. AND SUBSIDIARIES SCHEDULE III – SUPPLEMENTARY INSURANCE INFORMATION, CONTINUED (\$ in thousands)

		At December 31,				
Segment		Deferred Policy Acquisition Costs	Liability For Losses And Loss Expenses	Unearned Premiums	Claiı Be	r Policy ms and nefits yable
2004						
Personal lines		\$ 13,488	\$126,648	\$105,722	\$	—
Commercial lines		8,770	140,542	68,736		
Investments						—
		\$ 22,258	\$267,190	\$174,458	\$	
2003						
Personal lines		\$ 9,897	\$ 110,700	\$ 81,757	\$	—
Commercial lines		6,327	107,214	52,271		—
Investments			—			
		\$ 16,224	\$217,914	\$134,028	\$	_
	S-6					

## SCHEDULE IV – REINSURANCE

	Gross Amount	Ceded To Other Companies	Assumed from Other Companies	Net Amount	Percentage Assumed To Net
Year Ended					
December 31, 2004					
Property and casualty premiums	\$188,665,453	\$90,880,931	\$168,054,072	\$265,838,594	63%
Year Ended					
December 31, 2003					
Property and casualty premiums	\$114,154,202	\$70,429,560	\$153,068,054	\$196,792,696	78%
Year Ended					
December 31, 2002					
Property and casualty premiums	\$110,412,498	\$58,817,518	\$134,246,213	\$185,841,193	72%
	S-7				

## SCHEDULE VI – SUPPLEMENTARY INSURANCE INFORMATION CONCERNING PROPERTY AND CASUALTY SUBSIDIARIES

At December 31,	Deferred Policy Acquisition Costs	Liability For Losses And Loss Expenses	Discount, if any, Deducted From Reserves	Unearned Premiums
2004	\$22,257,760	\$267,190,060	\$ —	\$174,458,423
2003	\$16,223,765	\$217,914,057	\$ —	\$134,028,035
2002	\$14,567,070	\$210,691,752	\$	\$121,002,447

(continued)

## SCHEDULE VI — SUPPLEMENTARY INSURANCE INFORMATION CONCERNING PROPERTY AND CASUALTY SUBSIDIARIES, CONTINUED Years ended December 31, 2004, 2003 and 2002

			Losses a Expenses F				
	Net Earned Premiums	Investment Income	Current Year	Prior Years	Amortization of Deferred Policy Acquisition Cost	Net Paid Losses and Loss Expenses	Net Premiums Written
Year Ended							
December 31, 2004	\$265,838,594	\$15,906,728	\$171,384,964	\$(7,243,596)	\$39,434,000	\$160,450,011	\$283,282,437
Year Ended							
December 31, 2003	\$196,792,696	\$13,315,936	\$126,693,421	\$ (450,110)	\$30,839,000	\$118,455,674	\$206,980,626
Year Ended							
December 31, 2002	\$185,841,193	\$14,581,252	\$122,433,653	\$ 6,834,033	\$29,473,000	\$112,703,368	\$194,503,847

#### SELECTED CONSOLIDATED FINANCIAL DATA

Year Ended December 31,	2004	2003	2002	2001	2000 (b)
INCOME STATEMENT DATA					
Premiums earned	\$265,838,594	\$196,792,696	\$185,841,193	\$167,769,854	\$151,646,199
Investment income, net	15,906,728	13,315,936	14,581,252	15,885,544	16,394,747
Realized investment gains (losses)	1,466,220	1,368,031	144,190	(880,254)	170,852
Total revenues	287,788,638	214,992,328	203,803,561	185,163,623	170,581,587
Income before income taxes and extraordinary gain	37,054,251	25,436,375	16,494,584	7,091,729	11,743,028
Income taxes	10,885,652	7,142,399	4,491,862	1,273,598	2,906,248
Extraordinary gain	5,445,670			—	
Net income	31,614,269	18,293,976	12,002,722	5,818,131	8,836,780
Basic earnings per common share	2.40	1.91	1.32	.65	1.01
Diluted earnings per common share	2.32	1.85	1.31	.64	1.01
Cash dividends per share of common stock (a)	N/A	N/A	N/A	N/A	.36
Cash dividends per share of Class A common stock (a)	.48	.43	.40	.40	N/A
Cash dividends per share of Class B common stock (a)	.42	.39	.36	.36	N/A
BALANCE SHEET DATA AT YEAR END					
Total investments	\$499,069,332	\$421,276,467	\$332,299,094	\$300,633,355	\$289,344,642
Total assets	735,415,401	602,036,042	501,218,164	456,632,372	426,008,780
Debt obligations	30,929,000	25,774,000	19,800,000	27,600,000	40,000,000
Stockholders' equity	242,704,314	208,649,232	133,182,850	120,928,349	114,129,591
Stockholders' equity per share	18.04	16.29	14.52	13.44	12.88

(a) In April 2001, the Company reclassified its common stock as Class B common stock and created a new class of common stock with one-tenth of a vote per share designated as Class A common stock. Also in April 2001, the Company effected a one-for-three reverse split of the Company's Class B common stock and issued a dividend of two shares of Class A common stock for each share of Class B common stock. The effect of the reverse split and the stock dividend taken together is that the Company had the same total number of shares outstanding after the reverse split and the stock dividend as it did before the reverse split and the stock dividend. Therefore, there was no change in the historical earnings per share of the Class A common stock and the Class B common stock.

(b) In January 2001, the Company acquired all of the outstanding stock of Pioneer-New York from the Mutual Company, which previously owned 100% of Pioneer-New York. The acquisition has been accounted for as a reorganization of entities under common control, similar to a pooling of interests, as both Pioneer-New York and the Company are under the common management and control of the Mutual Company. As such, the financial data for 2000 has been restated to include Pioneer-New York as a consolidated subsidiary.

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## MANAGEMENT'S DISCUSSION AND ANALYSIS OF RESULTS OF OPERATIONS AND FINANCIAL CONDITION

#### General

We were organized as a regional insurance holding company by Donegal Mutual Insurance Company (the "Mutual Company") on August 26, 1986. We operate predominantly as an underwriter of personal and commercial lines of property and casualty insurance through our subsidiaries. Our personal lines products consist primarily of homeowners and private passenger automobile policies. Our commercial lines products consist primarily of commercial automobile, commercial multi-peril and workers' compensation policies. Our insurance subsidiaries, Atlantic States Insurance Company ("Atlantic States"), Southern Insurance Company of Virginia ("Southern"), Le Mars Insurance Company ("Le Mars") and the Peninsula Insurance Group ("Peninsula"), which consists of Peninsula Indemnity Company and The Peninsula Insurance Company, write personal and commercial lines of property and casualty coverages exclusively through a network of independent insurance agents in the Mid-Atlantic, Midwest and Southern states. We acquired Le Mars and Peninsula on January 1, 2004, and their results of operations have been included in our consolidated results from that date. We also own 48.1% of the outstanding stock of Donegal Financial Services Corporation ("DFSC"), a thrift holding company. The Mutual Company owns the remaining 51.9% of the outstanding stock of DFSC.

At December 31, 2004, the Mutual Company held approximately 42% of our outstanding Class A common stock and approximately 66% of our outstanding Class B common stock. We refer to the Mutual Company and our insurance subsidiaries as the Donegal Insurance Group.

#### **Transactions with Affiliates**

Atlantic States, our largest subsidiary, and the Mutual Company have a pooling agreement under which both companies are allocated a given percentage of their combined underwriting results, excluding certain reinsurance assumed by the Mutual Company from our insurance subsidiaries. Atlantic States has a 70% share of the results of the pool, and the Mutual Company has a 30% share of the results of the pool. The pooling agreement is intended to produce more uniform and stable underwriting results from year to year for each pool participant than they would experience individually and to spread the risk of loss among the participants based on each participant's relative amount of surplus and relative access to capital. Each participant in the pool has at its disposal the capacity of the entire pool, rather than being limited to policy exposures of a size commensurate with its own capital and surplus.

In addition to the pooling agreement and third-party reinsurance, our insurance subsidiaries have various reinsurance arrangements with the Mutual Company. These agreements include:

- catastrophe reinsurance agreements with Atlantic, Le Mars and Southern,
- an excess of loss reinsurance agreement with Southern,
- a workers' compensation reallocation agreement with Southern and
- 100% retrocessional agreements with Le Mars and Southern.

The excess of loss and catastrophe reinsurance agreements are intended to lessen the effects of a single large loss, or an accumulation of losses arising from one event, to levels that are appropriate given each subsidiary's size, underwriting profile and surplus position.

The Mutual Company and Southern have an agreement in place to reallocate the loss results of workers' compensation business written by Southern as part of commercial accounts primarily written by the Mutual Company or Atlantic States. This agreement provides for the workers' compensation loss ratio of Southern to be no worse than the average workers' compensation loss ratio for Atlantic States, Southern and the Mutual Company combined.

Le Mars and Southern have 100% retrocessional agreements with the Mutual Company that are intended to provide Le Mars and Southern with the same A.M. Best rating, currently A (Excellent), as the Mutual Company, which Le Mars and Southern might not be able to achieve without these agreements in place. The retrocessional agreements do not otherwise provide for pooling or reinsurance with or by the Mutual Company and do not transfer insurance risk.

The Mutual Company provides facilities, personnel and other services to us, and the related expenses are allocated between Atlantic States and the Mutual Company in relation to their relative participation in the pooling agreement. Le Mars and Southern reimburse the Mutual Company for their personnel costs, and Southern bears its proportionate share of information services costs based on its percentage of total written premiums of the Donegal Insurance Group.

Subsequent to the receipt of applicable board approvals, all agreements and all changes to existing agreements between our subsidiaries and the Mutual Company are subject to approval by a coordinating committee that is comprised of two of our board members who do not serve on the Mutual Company board and two board members of the Mutual Company who do not serve on our board. In order to approve an agreement or a change in an agreement, our members on the coordinating committee must conclude that the agreement or change is fair to us and our stockholders, and the Mutual Company's members on the coordinating committee must conclude that the agreement or change is fair to the Mutual Company and its policyholders.

#### **Critical Accounting Policies and Estimates**

Our financial statements are combined with those of our insurance subsidiaries and are presented on a consolidated basis in accordance with United States generally accepted accounting principles.

We make estimates and assumptions that can have a significant effect on amounts and disclosures we report in our financial statements. The most significant estimates relate to our reserves for property and casualty insurance unpaid losses and loss expenses, valuation of investments, policy acquisition costs and guaranty fund liability accruals. While we believe our estimates are appropriate, the ultimate amounts may differ from the estimates provided. The methods for making these estimates are regularly reviewed, and any adjustment considered necessary is reflected in our current results of operations.

#### Liability for Losses and Loss Expenses

With respect to reserves for property and casualty insurance unpaid losses and loss expenses, significant components of our estimates include a variety of factors such as medical inflation trends, regulatory and judicial rulings, legal settlements, property replacements, repair cost trends and losses under assumed reinsurance. In recent years, certain of these component costs, such as medical inflation trends and legal settlements, have experienced significant volatility and resulted in

incurred amounts higher than our original estimates, and we have factored these changes in trends into our loss estimates. However, due to the nature of these liabilities, actual results could ultimately vary significantly from the amounts recorded.

Loss reserves are set at full-expected cost. Inflation is implicitly provided for in the reserving function through analysis of costs, trends and reviews of historical reserving results.

We occasionally receive new information on files that had previously been closed. For example, one of our policyholders may incur losses that were not known at the time of the original claim settlement. We are also exposed to larger than historical settlements due to changes in law, precedent or underlying inflation on pending and unreported claims. When we experience adverse development of losses from prior accident years, our current year underwriting results are negatively impacted. To the extent our prior year reserve deficiencies are indicative of deteriorating underlying loss trends and are material, we seek to increase the pricing of affected lines of business to the extent permitted by state departments of insurance. We also review trends in loss development in order to determine if adjustments, such as reserve strengthening, are appropriate. Because of our participation in the pool, we are exposed to adverse loss development on the business of the Mutual Company included in the pool.

## Investments

We make estimates concerning the valuation of our investments and the recognition of other than temporary declines in the value of our investments. When we consider the decline in value of an individual investment to be other than temporary, we write down the investment to its estimated net realizable value, and the amount of the write-down is reflected as a realized loss in our statement of income. We individually monitor all investments for other than temporary declines in value. Generally, if an individual equity security has depreciated in value by more than 20% of original cost, and has been in an unrealized loss position for more than six months, we assume there has been an other than temporary decline in value. With respect to debt securities, we assume there has been an other than temporary decline in value if it is probable that contractual payments will not be received. In addition, we may write down securities in an unrealized loss position based on a number of other factors, including: the fair value of the investment being significantly below its cost, the deteriorating financial condition of the issuer of a security, the occurrence of industry, company and geographic events that have negatively impacted the value of a security or rating agency downgrades.

Our investments in available-for-sale fixed maturity and equity securities are presented at estimated fair value, which generally represents quoted market prices.

During 2003, we sold certain bonds that had been classified as held to maturity due to a series of rating agency downgrades. These bonds had an amortized cost of \$1.8 million, and the sale resulted in a realized gain of \$165,564. There were no other sales or transfers from the held to maturity portfolio in 2004 and 2003.

## **Policy Acquisition Costs**

Expense ratio

Policy acquisition costs, consisting primarily of commissions, premium taxes and certain other underwriting costs that vary with and are directly related to the production of business, are deferred and amortized over the period in which the premiums are earned. The method followed in computing deferred policy acquisition costs limits the amount of such deferred costs to their estimated realizable value, which gives effect to the premium to be earned, related investment income, losses and loss expenses and certain other costs expected to be incurred as the premium is earned.

## **Guaranty Fund Liability Accruals**

We make estimates of our insurance subsidiaries' liabilities for guaranty fund and other assessments because of insurance company insolvencies from states in which the subsidiaries are licensed. Generally, an insurer is subject to assessment, depending upon its market share of a given line of business, to assist in the payment of unpaid claims and related costs of insolvent insurance companies. We generally record our liability for such assessments as we write premiums upon which those assessments are based.

## **Management Evaluation of Operating Results**

We evaluate the performance of our commercial lines and personal lines segments primarily based upon underwriting results as determined under statutory accounting practices (SAP), which our management uses to measure performance for our total business. We use the following financial data to monitor and evaluate our operating results:

	Ye	Year Ended December 31,		
(amount in thousands)	2004	2003	2002	
Net Premiums Written:				
Personal lines:				
Automobile	\$ 118,734	\$ 86,644	\$ 84,643	
Homeowners	47,540	36,989	34,637	
Other	9,882	6,753	6,497	
Total personal lines	176,156	130,386	125,777	
Commercial lines:				
Automobile	32,679	18,655	17,451	
Workers' compensation	29,228	25,627	23,845	
Commercial multi-peril	42,253	30,199	25,536	
Other	2,966	2,114	1,895	
Total commercial lines	107,126	76,595	68,727	
Total net				
premiums written	\$ 283,282	\$206,981	\$194,504	
Components of GAAP Combined Ratio:				
Loss ratio	61.7%	64.2%	69.6%	

30.9

30.2

29.5

0.6 0.5	0.6	0.5	Dividend ratio
99.6%	95.0%	93.1%	GAAP combined ratio
			Revenues:
			Premiums earned:
22 \$ 119,838	\$125,322	\$169,322	Personal lines
71 66,003	71,471	99,657	Commercial lines
			Total SAP
93 185,841	196,793	268,979	premiums earned
		(3,140)	GAAP adjustments
			Total GAAP
93 185,841	196,793	265,839	premiums earned
16 14,581	13,316	15,907	Net investment income
68 144	1,368	1,466	Realized investment gains
15 3,238	3,515	4,577	Other
92 \$203,804	\$214,992	\$287,789	Total revenues

	Yea	r Ended December	31,
(amount in thousands)	2004	2003	2002
Components of Net Income:			
Underwriting income (loss):			
Personal lines	\$ 10,100	\$ 2,004	\$ (5,056)
Commercial lines	6,209	7,173	6,326
SAP underwriting income	16,309	9,177	1,270
GAAP adjustments	2,109	692	(558)
GAAP underwriting income	18,418	9,869	712
Net investment income	15,907	13,316	14,581
Realized investment gains	1,466	1,368	144
Other	1,263	883	1,058
Income before income taxes and extraordinary item	37,054	25,436	16,495
Income taxes	(10,886)	(7,142)	(4,492)
Income before extraordinary item	26,168	18,294	12,003
Extraordinary gain	5,446		
Net income	\$ 31,614	\$ 18,294	\$ 12,003

## Results of Operations Years Ended December 31, 2004 and 2003

# Net Premiums Written

Our 2004 net premiums written increased by 36.9% to \$283.3 million, compared to \$207.0 million for 2003. Net premiums written by Le Mars and Peninsula were \$58.8 million in 2004, representing 77% of our written premium growth for the year. Commercial lines net premiums written increased \$30.5 million, or 39.9%, for 2004 compared to 2003. Personal lines net premiums written increased \$45.8 million, or 35.1%, for 2004 compared to 2003. Excluding net premiums written by Le Mars and Peninsula, commercial lines net premiums written increased \$11.4 million, or 14.9%, for 2004 compared to 2003, and personal lines net premiums written increased \$6.1 million, or 4.7%, for 2004 compared to 2003. We have benefited during these periods from premium increases by our insurance subsidiaries that resulted from pricing actions approved by regulators. These increases, which related primarily to commercial lines of business in 2004, were realized in most of the states in which we operate. In addition to acquisition growth and pricing increases, we have also benefited from organic growth in most of the states in which we operate.

## **Net Premiums Earned**

Our net premiums earned increased to \$265.8 million for 2004, an increase of \$69.0 million, or 35.1%, over 2003. Our net earned premiums during 2004 have grown due to the increase in written premiums during the year. Premiums are earned, or recognized as income, over the terms of our policies, which are generally one year or less in duration. Therefore, increases or decreases in net premiums earned will generally reflect increases or decreases in net premiums written in the preceding twelve-month period compared to the same period one year earlier.

## **Investment Income**

For 2004, our net investment income increased 19.5% to \$15.9 million, compared to \$13.3 million for 2003. An increase in our average invested assets from \$376.8 million in 2003 to \$460.2 million in 2004 accounted for the increase in investment income in 2004 compared to 2003. Our annualized average return was 3.5% during both years.

## **Installment Payment Fees**

Our installment payment fees increased in 2004 primarily as a result of our January 1, 2004 acquisitions and, to a lesser extent, due to increases in fee rates and policy counts during 2004.

## Net Realized Investment Gains/Losses

Our net realized investment gains in 2004 were \$1.5 million, compared to \$1.4 million in 2003. Our net realized investment gains in 2004 were net of impairment charges of \$6,650, compared to impairment charges of \$237,724 recognized in 2003. Our impairment charges for both years were the result of declines in the market value of common stocks that we determined to be other than temporary. The remaining net realized investment gains and losses in both periods resulted from normal turnover within our investment portfolio.

## Losses and Loss Expenses

Our loss ratio, which is the ratio of incurred losses and loss expenses to premiums earned, in 2004 was 61.7%, compared to 64.2% in 2003. Our commercial lines loss ratio increased to 60.4% in 2004, compared to 57.7% in 2003. This increase primarily resulted from the commercial automobile loss ratio increasing to 53.9% in 2004, compared to 51.9% in 2003, and the workers' compensation loss ratio increasing to 87.2% in 2004, compared to 60.5% in 2003. The personal lines loss ratio improved from 67.8% in 2003 to 62.5% in 2004, primarily as a result of improvement in the personal automobile loss ratio to 65.5% in 2004, compared to 69.9% in 2003, and improvement in the homeowners loss ratio to 56.4% in 2004, compared to 65.5% in 2003. The increase in our 2004 workers' compensation loss ratio resulted from reserve strengthening based upon recent development trends in this line of business. Improvements in our 2004 loss ratios reflect the benefits of premium pricing increases as well as favorable prior accident year loss development of \$7.2 million in 2004, compared to favorable development of \$450,110 in 2003. Included in the 2004 development are decreases in the liability for losses and loss expenses of prior years for Le Mars and Peninsula of \$3.6 million and \$1.4 million, respectively, largely due to favorable settlement of open claims.

## **Underwriting Expenses**

Our expense ratio, which is the ratio of policy acquisition and other underwriting expenses to premiums earned, in 2004 was 30.9%, compared to 30.2% in 2003. Improvements from expense control efforts were offset by higher underwriting-based incentive costs incurred in 2004 compared to 2003.

## **Combined Ratio**

Our combined ratio was 93.1% and 95.0% in 2004 and 2003, respectively. The combined ratio represents the sum of the loss ratio, expense ratio and dividend ratio, which is the ratio of workers' compensation policy dividends incurred to premiums earned. The improvement in our combined ratio was attributable to the decrease in the loss ratio between years.

## **Interest Expense**

Our interest expense in 2004 was \$1.6 million, compared to \$1.3 million in 2003, reflecting an increase in interest expense related to the issuance of an additional \$5.2 million of subordinated debentures in 2004 and increases in the average interest rates on our subordinated debentures compared to 2003.

## **Income Taxes**

Our income tax expense was \$10.9 million in 2004, compared to \$7.1 million in 2003, representing effective tax rates of 29.4% and 28.1%, respectively. The change between effective tax rates is due to tax-exempt interest representing a smaller proportion of income before taxes in 2004 compared to 2003.

## **Net Income and Earnings Per Share**

Our net income in 2004 was \$31.6 million, an increase of 72.8% over the \$18.3 million reported in 2003. Our diluted earnings per share were \$2.32 in 2004, compared to \$1.85 in 2003. Our net income for 2004 included an extraordinary gain of \$5.4 million, or \$.40 per share on a diluted basis, related to an acquisition. Our income before extraordinary item in 2004 was \$26.2 million, an increase of 43.0% over net income reported in 2003. Our earnings per share were impacted by an increase in the weighted average number of shares from 9.9 million for 2003 to 13.6 million for 2004. This increase was primarily attributable to our offering of 3.5 million shares of Class A common stock that was completed in December 2003.

## **Book Value Per Share and Return on Equity**

Our stockholders' equity increased by \$34.1 million in 2004, primarily as a result of favorable operating results. Book value per share increased by 10.7% to \$18.04 at December 31, 2004, compared to \$16.29 a year earlier. Our return on average equity was 14.0% in 2004, compared to 12.2% in 2003.

## Results of Operations Years Ended December 31, 2003 and 2002

## **Net Premiums Written**

Our 2003 net premiums written increased by 6.4% to \$207.0 million, compared to \$194.5 million for 2002. Commercial lines net premiums written increased \$7.9 million, or 11.4%, for 2003 compared to 2002. Personal lines net premiums written increased \$4.6 million, or 3.7%, for 2003 compared to 2002. We have benefited during these periods, and expect to continue to benefit, from premium increases by our insurance subsidiaries that have resulted from pricing actions approved by regulators. These increases related primarily to private passenger automobile, commercial multi-peril, workers' compensation and homeowners lines of business realized in most of the states in which we operate. In addition to pricing increases, we have also benefited from organic growth in most of the states in which we operate.

## **Net Premiums Earned**

Our net premiums earned increased to \$196.8 million for 2003, an increase of \$11.0 million, or 5.9%, over 2002. Our net premiums earned during 2003 have grown due to the increase in written premiums during the year. Premiums are earned, or recognized as income, over the terms of our policies, which are generally one-year or less in duration. Therefore, increases or decreases in net premiums earned will generally reflect increases or decreases in net premiums written in the preceding twelve-month period compared to the same period one year earlier.

## **Investment Income**

For 2003, our net investment income decreased 8.7% to \$13.3 million, compared to \$14.6 million for 2002. An increase in our average invested assets from \$316.5 million in 2002 to \$376.8 million in 2003 was more than offset by a decrease in our annualized average return on investments from 4.6% in 2002 to 3.5% in 2003, and accounted for the decrease in investment income in 2003 compared to 2002. The decrease in our annualized average return during both years compared to the prior years reflects a declining interest rate environment.

## **Net Realized Investment Gains/Losses**

Our net realized investment gains in 2003 were \$1.4 million, compared to \$144,190 in 2002. Our net realized investment gains in 2003 were net of impairment charges of \$237,724, compared to impairment charges of \$378,672 recognized in 2002. Our impairment charges for both years were the result of declines in the market value of common stocks that we determined to be other than temporary. The remaining net realized investment gains and losses in both periods resulted from normal turnover within our investment portfolio.

## Losses and Loss Expenses

Our loss ratio, which is the ratio of incurred losses and loss expenses to premiums earned, in 2003 was 64.2%, compared to 69.6% in 2002. Our commercial lines loss ratio decreased to 57.7% in 2003, compared to 61.5% in 2002. Our commercial automobile and workers' compensation loss ratios showed improvement in 2003, with the commercial automobile loss ratio decreasing to 51.9% in 2003, compared to 61.6% in 2002, and the workers' compensation loss ratio decreasing to 60.5% in 2003, compared to 73.1% in 2002. The personal lines loss ratio improved from 73.3% in 2002 to 67.8% in 2003, primarily as a result of improvement in the personal automobile loss ratio in 2003 compared to 2002. Improvements in our 2003 loss ratios reflect the benefits of premium pricing increases and more favorable prior accident year loss development compared to the same period in 2002.

## **Underwriting Expenses**

Our expense ratio, which is the ratio of policy acquisition and other underwriting expenses to premiums earned, in 2003 was 30.2%, compared to 29.5% in 2002. Improvements from expense control efforts were offset by higher underwriting-based incentive costs incurred in 2003 compared to 2002.

## **Combined Ratio**

Our combined ratio was 95.0% and 99.6% in 2003 and 2002, respectively. The combined ratio represents the sum of the loss ratio, expense ratio and dividend ratio, which is the ratio of workers' compensation policy dividends incurred to premiums earned. The improvement in our combined ratio was attributable to the decrease in the loss ratio between years.

## **Interest Expense**

Our interest expense in 2003 was \$1.3 million, compared to \$1.1 million in 2002, reflecting an increase in interest expense related to the issuance of \$25.8 million of subordinated debentures in 2003, offset by decreases in the average interest rates and average borrowings under our line of credit in 2003 compared to 2002.

## **Income Taxes**

Our income tax expense was \$7.1 million in 2003, compared to \$4.5 million in 2002, representing effective tax rates of 28.1% and 27.2%, respectively. The change between effective tax rates is due to tax-exempt interest representing a slightly smaller proportion of income before taxes in 2003 compared to 2002.

## Net Income and Earnings Per Share

Our net income in 2003 was \$18.3 million, an increase of 52.4% over the \$12.0 million reported in 2002. Our diluted earnings per share were \$1.85 in 2003 compared to \$1.31 in 2002.

## **Book Value Per Share and Return on Equity**

Our stockholders' equity increased by \$75.5 million in 2003, primarily as a result of the issuance of 3.5 million shares of Class A common stock in December 2003, which resulted in \$59.0 million in net proceeds to us. Book value per share increased by 12.2% to \$16.29 at December 31, 2003, compared to \$14.52 a year earlier. Our return on average equity was 12.2% in 2003, compared to 9.4% in 2002.

## **Financial Condition**

## Liquidity and Capital Resources

Liquidity is a measure of an entity's ability to secure enough cash to meet its contractual obligations and operating needs as they arise. Our major sources of funds from operations are the net cash flow generated from our insurance subsidiaries' underwriting results, investment income and maturing investments.

We generate sufficient net positive cash flow from our operations to fund our commitments and build our investment portfolio, thereby increasing future investment returns. We maintain a high degree of liquidity in our investment portfolio in the form of readily marketable fixed maturities, equity securities and short-term investments. Net cash flows provided by operating activities in 2004, 2003 and 2002, were \$34.0 million, \$31.0 million and \$34.1 million, respectively.

On May 24, 2004, we received \$5.0 million in net proceeds from the issuance of subordinated debentures. The debentures mature on May 24, 2034 and are callable at our option, at par, after five years. The debentures carry an interest rate equal to the three-month LIBOR rate plus 3.85%, which is adjustable quarterly. At December 31, 2004, the interest rate on the debentures was 6.21%.

On December 1, 2003, we completed an underwritten public offering of 3.5 million shares of our Class A common stock, resulting in net proceeds of \$59.0 million to us.

On November 25, 2003, we entered into a credit agreement with Manufacturers and Traders Trust Company ("M&T") relating to a four-year \$35.0 million unsecured, revolving line of credit. As of December 31, 2004, we may borrow up to \$35.0 million at interest rates equal to M&T's current prime rate or the then current LIBOR rate plus between 1.50% and 1.75%, depending on our leverage ratio. In addition, we pay a fee of 0.15% per annum on the loan commitment amount, regardless of usage. The agreement requires our compliance with certain covenants, which include minimum levels of our net worth, leverage ratio and statutory surplus and A.M. Best ratings of our subsidiaries. As of December 31, 2004, there were no borrowings outstanding, and we complied with all requirements of the agreement.

On October 29, 2003, we received \$10.0 million in net proceeds from the issuance of subordinated debentures. The debentures mature on October 29, 2033 and are callable at our option, at par, after five years. The debentures carry an interest rate equal to the three-month LIBOR rate plus 3.85%, which is adjustable quarterly. At December 31, 2004, the interest rate on the debentures was 5.98%.

On May 15, 2003, we received \$15.0 million in net proceeds from the issuance of subordinated debentures. The debentures mature on May 15, 2033 and are callable at our option, at par, after five years. The debentures carry an interest rate equal to the three-month LIBOR rate plus 4.10%, which is adjustable quarterly. At December 31, 2004, the interest rate on the debentures was 6.38%.

At December 31, 2002, pursuant to a credit agreement dated December 29, 1995, and amended as of July 27, 1998, with Fleet National Bank, we had unsecured borrowings of \$19.8 million. Such borrowings were made in connection with the various acquisitions and capital contributions to our subsidiaries. The borrowings under this line of credit were repaid during 2003, and this credit agreement was terminated on December 2, 2003.

Dividends declared to stockholders totaled \$6.2 million, \$4.4 million and \$3.5 million in 2004, 2003 and 2002, respectively. There are no regulatory restrictions on the payment of dividends to our stockholders, although there are state law restrictions on the payment of dividends from our insurance subsidiaries are required by law to maintain certain minimum surplus on a statutory basis, and are subject to regulations under which payment of dividends from statutory surplus is restricted and may require prior approval of their domiciliary insurance regulatory authorities. Our insurance subsidiaries are subject to risk-based capital (RBC) requirements. At December 31, 2004, our insurance subsidiaries' capital were each substantially above the RBC requirements. In 2005, amounts available for distribution as dividends to us without prior approval of their domiciliary insurance regulatory authorities are \$16.3 million from Atlantic States, \$1.7 million from Le Mars, \$2.3 million from Peninsula and \$2.9 million from Southern.

As of January 1, 2004, we acquired all of the outstanding capital stock of Le Mars, the successor to Le Mars Mutual Insurance Company of Iowa following its conversion to a stock insurance company pursuant to a plan of conversion. We acquired the capital stock of Le Mars for approximately \$12.9 million in cash, including payment of \$4.4 million to the Mutual Company for a surplus note that the Mutual Company had infused into Le Mars and accrued interest.

Le Mars operates as a multiple line carrier in Iowa, Nebraska, Oklahoma and South Dakota. Personal lines coverages represent a majority of premiums written, with the balance coming from farmowners and mercantile and service businesses. Le Mars' largest lines of business are private passenger automobile liability and physical damage; other principal lines include homeowners and commercial multi-peril.

As of January 1, 2004, we acquired all of the outstanding common stock of Peninsula from Folksamerica Holding Company, Inc. pursuant to a stock purchase agreement. The cash purchase price of approximately \$23.5 million was equal to 107.5% of the consolidated GAAP stockholders' equity of Peninsula as of the date of closing of the acquisition.

The Peninsula companies are each Maryland-domiciled insurance companies headquartered in Salisbury, Maryland, which write primarily private passenger automobile coverages, and also write homeowners, commercial multi-peril, workers' compensation and commercial automobile coverages. Peninsula's principal operating area includes Maryland, Delaware and Virginia.

On February 17, 2005, our Board of Directors approved a four-for-three split of our Class A common stock and our Class B common stock to be effected in the form of a 33 1/3% stock dividend to stockholders of record at the close of business March 1, 2005 and payable on March 28, 2005.

#### Investments

At December 31, 2004 and 2003, our investment portfolio of investment-grade bonds, common stock, preferred stock, short-term investments and cash totaled \$506.4 million and \$427.2 million, respectively, representing 68.9% and 71.0%, respectively, of our total assets.

At December 31, 2004 and 2003, the carrying value of our fixed maturity investments represented 82.0% and 73.9% of our total invested assets, respectively.

Our fixed maturity investments consisted of high-quality marketable bonds, all of which were rated at investment-grade levels, at December 31, 2004 and 2003.

At December 31, 2004, the net unrealized gain on available-for-sale fixed maturities, net of deferred taxes, amounted to \$3.0 million, compared to \$4.1 million at December 31, 2003.

At December 31, 2004, the net unrealized gain on our equity securities, net of deferred taxes, amounted to \$1.7 million, compared to \$1.2 million at December 31, 2003.

## Quantitative and Qualitative Disclosures About Market Risk

We are exposed to the impact of interest rate changes, changes in market values of investments and to credit risk.

In the normal course of business, we employ established policies and procedures to manage our exposure to changes in interest rates, fluctuations in the value of the fair market value of our debt and equity securities and credit risk. We seek to mitigate these risks by various actions described below.

## **Interest Rate Risk**

Our exposure to market risk for a change in interest rates is concentrated in our investment portfolio. We monitor this exposure through periodic reviews of asset and liability positions. Estimates of cash flows and the impact of interest rate fluctuations relating to the investment portfolio are monitored regularly Generally, we do not hedge our exposure to interest rate risk because we have the capacity to, and do, hold fixed maturity investments to maturity.

Principal cash flows and related weighted-average interest rates by expected maturity dates for financial instruments sensitive to interest rates at December 31, 2004 are as follows:

(amounts in thousands)	Principal Cash Flows	Weighted-Average Interest Rate
Fixed maturities and short-term bonds:		
2005	\$ 61,654	2.70%
2006	32,476	5.13%
2007	35,057	4.57%
2008	41,632	3.99%
2009	54,740	4.45%
Thereafter	217,330	4.84%
Total	\$442,889	
Market value	\$458,814	

Debt:

Thereafter	\$ 30,929 6.22
Total	\$ 30,929
Fair value	\$ 30,929

Actual cash flows from investments may differ from those stated as a result of calls and prepayments.

## **Equity Price Risk**

Our portfolio of marketable equity securities, which is carried on our consolidated balance sheets at estimated fair value, has exposure to price risk, the risk of potential loss in estimated fair value resulting from an adverse change in prices. Our objective is to earn competitive relative returns by investing in a diverse portfolio of high-quality, liquid securities.

## **Credit Risk**

Our objective is to earn competitive returns by investing in a diversified portfolio of securities. Our portfolios of fixed maturity securities and, to a lesser extent, short-term investments are subject to credit risk. This risk is defined as the potential loss in market value resulting from adverse changes in the borrower's ability to repay the debt. We manage this risk by performing up front underwriting analysis and through regular reviews by our investment staff. Our fixed maturity investments are also maintained between minimum and maximum percentages of invested assets.

We provide property and liability insurance coverages through independent insurance agencies located throughout our operating area. The majority of this business is billed directly to the insured, although a portion of our commercial business is billed through our agents who are extended credit in the normal course of business.

Our insurance subsidiaries maintain reinsurance agreements in place with the Mutual Company and with a number of other major unaffiliated authorized reinsurers.

## **Impact of Inflation**

Property and casualty insurance premium rates are established before the amount of losses and loss settlement expenses, or the extent to which inflation may impact such expenses, are known. Consequently, we attempt, in establishing rates, to anticipate the potential impact of inflation.

## **Impact of New Accounting Standards**

In December 2004, the Financial Accounting Standards Board (FASB) issued SFAS No. 123(R), "Share-Based Payment," a revision of SFAS No. 123 and superseding APB Opinion No. 25. SFAS No. 123(R) requires the measurement of all employee share-based payments to employees, including grants of employee stock options, using a fair-value-based method and the recording of such expense in our consolidated statements of income. The provisions of SFAS No. 123(R) are effective for reporting periods beginning after June 15, 2005. We are required to adopt SFAS No. 123(R) in the third quarter of 2005. Upon adoption, the pro forma disclosures previously permitted under SFAS No. 123 will no longer be an alternative to financial statement recognition. We are evaluating the alternatives allowed under the standard, and we expect the adoption of SFAS No. 123(R) to result in amounts that are similar to the current pro forma disclosures under SFAS No. 123 for all share-based payment transactions through December 31, 2004. SFAS No. 123(R) also requires the benefits of tax deductions in excess of recognized compensation cost to be reported as a financing cash flow, rather than as an operating cash flow as required under current rules. This requirement will reduce net operating cash flows and increase net financing cash flows in periods after adoption. The amount of operating cash flows recognized for such excess tax deductions were \$2.2 million, \$179,097 and \$6,323 in 2004, 2003 and 2002, respectively.

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## CONSOLIDATED BALANCE SHEETS

ecember	31.	

December 31,	2004	2003
Assets		
Investments		
Fixed maturities		
Held to maturity, at amortized cost (fair value \$184,688,482 and \$116,133,002)	\$182,573,784	\$113,050,784
Available for sale, at fair value (amortized cost \$222,071,804 and \$192,097,372)	226,757,322	198,433,337
Equity securities, available for sale, at fair value (cost \$30,770,759 and \$22,890,367)	33,504,976	24,710,405
Investments in affiliates	8,864,741	6,737,816
Short-term investments, at cost, which approximates fair value	47,368,509	78,344,125
Total investments	499,069,332	421,276,467
Cash	7,350,330	5,908,521
Accrued investment income	4,961,173	3,752,075
Premiums receivable	44,266,681	29,016,940
Reinsurance receivable	98,478,657	81,009,106
Deferred policy acquisition costs	22,257,760	16,223,765
Deferred tax asset, net	10,922,440	7,032,409
Prepaid reinsurance premiums	35,907,376	30,691,654
Property and equipment, net	5,508,840	4,151,671
Accounts receivable — securities	1,383,587	1,524,384
Federal income taxes recoverable	3,468,506	—
Other	1,840,719	1,449,050
Total assets	\$735,415,401	\$602,036,042
Liabilities and Stockholders' Equity		
Liabilities		

Liabilities		
Losses and loss expenses	\$267,190,060	\$217,914,057
Unearned premiums	174,458,423	134,028,035
Accrued expenses	13,413,518	7,769,879
Reinsurance balances payable	1,716,372	1,355,796
Federal income taxes payable		315,808
Cash dividends declared to stockholders	1,566,995	1,378,993
Subordinated debentures	30,929,000	25,774,000
Accounts payable — securities	—	2,438,784
Due to affiliate	240,680	904,452
Drafts payable	1,278,433	
Other	1,917,606	1,507,006
Total liabilities	492,711,087	393,386,810

Stockholders' Equity

Preferred stock, \$1.00 par value, authorized 2,000,000 shares; none issued		
Class A common stock, \$.01 par value, authorized 30,000,000 shares, issued 10,395,227 and 9,880,506 shares and		
outstanding 10,313,703 and 9,798,982 shares	103,952	98,805
Class B common stock, \$.01 par value, authorized 10,000,000 shares, issued 3,177,440 and 3,051,811 shares and		
outstanding 3,136,678 and 3,011,049 shares	31,775	30,518
Additional paid-in capital	131,980,264	122,744,905
Accumulated other comprehensive income	4,749,965	5,290,923
Retained earnings	106,730,106	81,375,829
Treasury stock, at cost	(891,748)	(891,748)
Total stockholders' equity	242,704,314	208,649,232
Total liabilities and stockholders' equity	\$735,415,401	\$602,036,042

See accompanying notes to consolidated financial statements.

## Donegal Group Inc.

## CONSOLIDATED STATEMENTS OF INCOME AND COMPREHENSIVE INCOME

Year Ended December 31,	2004	2003	2002	
Statements of Income				
Revenues				
Net premiums earned (includes affiliated reinsurance of \$100,773,324, \$94,173,934 and				
\$86,195,962)	\$265,838,594	\$196,792,696	\$185,841,193	
Investment income, net of investment expenses	15,906,728	13,315,936	14,581,252	
Installment payment fees	3,686,790	2,464,604	2,447,229	
Lease income	890,306	845,211	789,697	
Net realized investment gains	1,466,220	1,368,031	144,190	
Other income		205,850	—	
Total revenues	287,788,638	214,992,328	203,803,561	
Expenses				
Net losses and loss expenses (includes affiliated reinsurance of \$55,109,122, \$53,659,974 and				
\$54,684,955)	164,141,368	126,243,311	129,267,686	
Amortization of deferred policy acquisition costs	39,434,000	30,839,000	29,473,000	
Other underwriting expenses	42,544,166	28,686,365	25,331,777	
Policy dividends	1,300,893	1,154,773	1,056,790	
Interest	1,613,511	1,287,197	1,119,204	
Other	1,700,449	1,345,307	1,060,520	
Total expenses	250,734,387	189,555,953	187,308,977	
Income before income tax expense and extraordinary item	37,054,251	25,436,375	16,494,584	
Income tax expense	10,885,652	7,142,399	4,491,862	
Income before extraordinary item	26,168,599	18,293,976	12,002,722	
Extraordinary gain — unallocated negative goodwill	5,445,670	10,235,570	12,002,722	
Net income	\$ 31,614,269	\$ 18,293,976	\$ 12,002,722	
	ψ 51,014,205	φ 10,235,570	ψ 12,002,722	
Basic earnings per common share	\$ 1.99	\$ 1.91	\$ 1.32	
Income before extraordinary item		ф 1.91	<b>\$</b> 1.52	
Extraordinary item	.41			
Net income	\$ 2.40	\$ 1.91	\$ 1.32	
Diluted earnings per common share				
Income before extraordinary item	\$ 1.92	\$ 1.85	\$ 1.31	
Extraordinary item	.40			
Net income	\$ 2.32	\$ 1.85	\$ 1.31	
Statements of Comprehensive Income				
Net income	\$ 31,614,269	\$ 18,293,976	\$ 12,002,722	
Other comprehensive income (loss), net of tax		. , ,		
Unrealized gains on securities:				
Unrealized holding gain arising during the period, net of income tax of \$221,920, \$754,840,				
and \$1,148,224	412,085	1,268,190	2,144,813	
Reclassification adjustment for gains included in net income, net of income tax of \$513,177,		_,	_,1,010	
\$478,811 and \$49,565	(953,043)	(889,220)	(94,625)	
Other comprehensive income (loss)	(540,958)	378,970	2,050,188	
Comprehensive income	\$ 31,073,311	\$ 18,672,946	\$ 14,052,910	
	Ψ	ψ 10,0/2,040	Ψ 17,002,010	

See accompanying notes to consolidated financial statements.

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## Donegal Group Inc.

## CONSOLIDATED STATEMENTS OF STOCKHOLDERS' EQUITY

		Common S	Stock		Additional	Accumulated Other			Total
	Class A Shares	Class B Shares	Class A Amount	Class B Amount	Paid-In Capital	Comprehensive Income	Retained Earnings	Treasury Stock	Stockholders' Equity
Balance, January 1,									
2002	6,097,214	3,021,965	\$ 60,972	\$30,220	\$ 58,887,715	\$ 2,861,765	\$ 59,979,425	\$(891,748)	\$120,928,349
Issuance of common									
stock	166,972		1,670		1,641,547				1,643,217
Net income							12,002,722		12,002,722
Cash dividends							(3,526,157)		(3,526,157)
Exercise of stock									
options	4,907	2,777	49	27	78,132				78,208
Grant of stock options					38,034		(38,034)		
Tax benefit on exercise					6 222				6 222
of stock options					6,323				6,323
Other comprehensive						0.050.400			
income						2,050,188			2,050,188
Balance, December 31,	6 260 002	2 0 2 4 7 4 2	<u> </u>	¢ 00 0 47		¢ 4.011.050	¢ CO 417 OFC	¢(001 740)	¢ 100 100 050
2002	6,269,093	3,024,742	\$ 62,691	\$30,247	\$ 60,651,751	\$ 4,911,953	\$ 68,417,956	\$(891,748)	\$133,182,850
Issuance of common			05 450						60.000.4.40
stock	3,547,000		35,470		60,193,670				60,229,140
Net income							18,293,976		18,293,976
Cash dividends							(4,360,026)		(4,360,026)
Exercise of stock	64.412	27.000	644	0.74	544 340				
options	64,413	27,069	644	271	744,310		(070 077)		745,225
Grant of stock options					976,077		(976,077)		_
Tax benefit on exercise					170.007				170.007
of stock options					179,097				179,097
Other comprehensive						270.070			270.070
income						378,970			378,970
Balance, December 31,				¢ 00 ⊑10	¢ 100 744 00F	¢ ⊑ 200.022	¢ 01 375 030	¢(001 740)	¢ 200 C 40 222
2003	9,880,506	3,051,811	\$ 98,805	\$30,518	\$122,744,905	\$ 5,290,923	\$ 81,375,829	\$(891,748)	\$208,649,232
Issuance of common	40 500	202	107	2	050.045				000 405
stock	48,736	282	487	3	859,945		21 61 4 262		860,435
Net income							31,614,269		31,614,269
Cash dividends							(6,172,733)		(6,172,733)
Exercise of stock		105 047	4.000	1 254	C 001 020				C 007 0F2
options	465,985	125,347	4,660	1,254	6,081,938		(07.250)		6,087,852
Grant of stock options					87,259		(87,259)		_
Tax benefit on exercise of stock options					2,206,217				2,206,217
1					2,200,217				2,200,217
Other comprehensive loss						(540,958)			(540,958)
Balance, December 31,									. ,
2004	10,395,227	3,177,440	\$103,952	\$31,775	\$131,980,264	\$ 4,749,965	\$106,730,106	\$(891,748)	\$242,704,314

See accompanying notes to consolidated financial statements.

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## CONSOLIDATED STATEMENTS OF CASH FLOWS

Year Ended December 31,	2004	2003	2002
Cash Flows from Operating Activities: Net income	\$ 31,614,269	\$ 18,293,976	\$ 12,002,722
	\$ 51,014,209	\$ 10,295,970	\$ 12,002,722
Adjustments to reconcile net income to net cash provided by operating activities:	(5.445.070)		
Extraordinary gain — unallocated negative goodwill	(5,445,670)	1 522 664	1 220 500
Depreciation and amortization	2,472,813	1,532,664	1,236,592
Net realized investment gains	(1,466,220)	(1,368,031)	(144,190
Changes in Assets and Liabilities:	10 050 400	7 222 205	20.051.045
Losses and loss expenses	13,353,426 20,002,138	7,222,305	30,851,842 6,923,183
Unearned premiums	· · ·	13,025,588	
Accrued expenses Premiums receivable	2,406,540	1,186,054	(602,28)
	(6,638,081)	(2,730,458)	(2,142,95
Deferred policy acquisition costs	(6,033,995)	(1,656,695)	(962,85
Deferred income taxes	(405,256)	(352,731)	(579,65
Reinsurance receivable	(9,402,114)	2,198,166	(15,354,09
Accrued investment income	(503,171)	63,374	(50,373
Amounts due to/from affiliate	(663,772)	(3,175,963)	65,34
Reinsurance balances payable	(576,711)	255,353	261,28
Prepaid reinsurance premiums	(2,558,204)	(2,837,658)	1,739,47
Current income taxes	(1,852,097)	137,358	656,48
Other, net	(306,822)	(820,406)	181,96
Net adjustments	2,382,804	12,678,920	22,079,77
Net cash provided by operating activities	33,997,073	30,972,896	34,082,49
ash Flows from Investing Activities:			
Purchase of fixed maturities			
Held to maturity	(64,920,048)	(51,747,067)	(35,867,57
Available for sale	(75,037,253)	(104,935,346)	(75,783,78
Purchase of equity securities	(20,631,815)	(16,505,807)	(18,325,04
Sale of fixed maturities			
Held to maturity	_	1,971,000	415,00
Available for sale	27,813,196	16,575,179	461,96
Maturity of fixed maturities			
Held to maturity	21,446,791	22,256,933	34,967,82
Available for sale	53,944,121	84,393,268	58,798,82
Sale of equity securities	14,924,971	12,457,028	13,371,51
Purchase of Le Mars Insurance Company (net of cash acquired)	(11,816,523)	_	_
Purchase of Peninsula Insurance Group (net of cash acquired)	(21,912,629)	_	_
Net decrease (increase) in investment in affiliates	(2,222,872)	(4,048,000)	22,61
Net purchase of property and equipment	(521,095)	(371,477)	(552,00
Net sales (purchases) of short-term investments	40,259,336	(49,314,707)	(4,955,21
Net cash used in investing activities	(38,673,820)	(89,268,996)	(27,445,88
Cash Flows from Financing Activities:	(30,075,020)	(03,200,330)	(27,440,00
Issuance of common stock	6,948,287	60,974,365	1 701 40
Issuance of subordinated debentures			1,721,42
	5,155,000	25,774,000 (19,800,000)	(7 000 00
Payments on line of credit			(7,800,00
Cash dividends paid	(5,984,731)	(3,868,348)	(3,508,71
Net cash provided by (used in) financing activities	6,118,556	63,080,017	(9,587,29
let increase (decrease) in cash	1,441,809	4,783,917	(2,950,68
ash at beginning of year	5,908,521	1,124,604	4,075,28
Cash at end of year	\$ 7,350,330	\$ 5,908,521	\$ 1,124,60

See accompanying notes to consolidated financial statements.

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

## 1 — Summary of Significant Accounting Policies

## **Organization and Business**

We were organized in 1986 as a regional insurance holding company by Donegal Mutual Insurance Company (the "Mutual Company") and operate predominantly as an underwriter of property and casualty insurance through our subsidiaries. Our property and casualty insurance subsidiaries, Atlantic States Insurance Company ("Atlantic States"), Southern Insurance Company of Virginia ("Southern"), Le Mars Insurance Company ("Le Mars"), and the Peninsula Insurance Group ("Peninsula"), which consists of Peninsula Indemnity Company and The Peninsula Insurance Company, write personal and commercial lines of property and casualty coverages exclusively through a network of independent insurance agents in the Mid-Atlantic, Midwest and Southern states. We have three operating segments: the investment function, the personal lines function and the commercial lines function. Our personal lines products consist primarily of homeowners and private passenger automobile policies. Our commercial lines products consist primarily of commercial automobile, commercial multi-peril and workers' compensation policies. At December 31, 2004, the Mutual Company held approximately 42% of our outstanding Class A common stock and approximately 66% of our outstanding Class B common stock.

Atlantic States participates in a pooling agreement with the Mutual Company. Under the pooling agreement, the insurance business of the two companies is pooled, and Atlantic States assumes 70% of the pooled business.

We also own 48.1% of the outstanding stock of Donegal Financial Services Corporation ("DFSC"), a thrift holding company that owns Province Bank FSB. The remaining 51.9% of the outstanding stock of DFSC is owned by the Mutual Company.

Pioneer Insurance Company of Ohio ("Pioneer-Ohio"), previously a wholly owned subsidiary, was merged into Atlantic States on May 1, 2002. Southern Heritage Insurance Company, previously a wholly owned subsidiary, was merged into Southern on May 1, 2002. The mergers were accounted for as statutory mergers and had no financial impact on the consolidated entity.

On December 1, 2003, we completed an underwritten public offering of 3.5 million shares of our Class A common stock, resulting in net proceeds of \$59.0 million to us.

## **Basis of Consolidation**

The consolidated financial statements, which have been prepared in accordance with accounting principles generally accepted in the United States of America, include our accounts and those of our wholly owned subsidiaries. All significant inter-company accounts and transactions have been eliminated in consolidation. The terms "we," "us," "our," or the "Company" as used herein refer to the consolidated entity.

## **Use of Estimates**

In preparing the consolidated financial statements, management is required to make estimates and assumptions that affect the reported amounts of assets and liabilities as of the date of the balance sheet and revenues and expenses for the period. Actual results could differ significantly from those estimates.

We make estimates and assumptions that can have a significant effect on amounts and disclosures we report in our financial statements. The most significant estimates relate to our reserves for property and casualty insurance unpaid losses and loss expenses, valuation of investments, policy acquisition costs and guaranty fund liability accruals. While we believe our estimates are appropriate, the ultimate amounts may differ from the estimates provided. The methods for making these estimates are regularly reviewed, and any adjustment considered necessary is reflected in our current results of operations.

## Reclassification

Certain amounts in 2003 and 2002 as reported in the Consolidated Balance Sheets, Consolidated Statements of Cash Flows and Notes to Consolidated Financial Statements have been reclassified to conform to the current year presentation.

## Investments

We classify our debt and equity securities into the following categories:

Held to Maturity — Debt securities that we have the positive intent and ability to hold to maturity; reported at amortized cost.

Available for Sale — Debt and equity securities not classified as held to maturity; reported at fair value, with unrealized gains and losses excluded from income and reported as a separate component of stockholders' equity (net of tax effects).

Short-term investments are carried at amortized cost, which approximates fair value.

We regularly perform various analytical procedures to determine possible impairment with respect to our investments, including identifying any security whose fair value is below its amortized cost. Upon identification of such securities, a detailed review is performed to determine whether such decline is other than temporary. If there is a decline in fair value below amortized cost that is other than temporary, the cost basis for such investments in the held to maturity and available for sale categories is reduced to fair value. Such decline in cost basis is recognized as a realized loss and charged to income.

Premiums and discounts on debt securities are amortized over the life of the security as an adjustment to yield using the effective interest method. Realized investment gains and losses are computed using the specific identification method.

Premiums and discounts for mortgage-backed debt securities are amortized using anticipated prepayments.

Investments in affiliates are accounted for using the equity method of accounting in accordance with Accounting Principles Board (APB) Opinion No. 18, "The Equity Method of Accounting for Investments in Common Stock." Under the equity method, we record our investment at cost, with adjustments for our share of affiliate earnings and losses as well as changes in affiliate equity due to unrealized gains and losses.

## **Fair Values of Financial Instruments**

We have used the following methods and assumptions in estimating our fair value disclosures:

Investments — Fair values for fixed maturity securities are based on quoted market prices, when available. If quoted market prices are

not available, fair values are based on quoted market prices of comparable instruments or values obtained from independent pricing services through a bank trustee. The fair values for equity securities are based on quoted market prices.

Cash and Short-Term Investments — The carrying amounts reported in the balance sheet for these instruments approximate their fair values.

Premium and Reinsurance Receivables and Payables — The carrying amounts reported in the balance sheet for these instruments approximate their fair values.

Subordinated Debentures — The carrying amounts reported in the balance sheet for these instruments approximate fair value due to their variable rate nature.

## **Revenue Recognition**

Insurance premiums are recognized as income over the terms of the policies. Unearned premiums are calculated on a daily pro-rata basis.

## **Policy Acquisition Costs**

Policy acquisition costs, consisting primarily of commissions, premium taxes and certain other variable underwriting costs, are deferred and amortized over the period in which the premiums are earned. Anticipated losses and loss expenses, expenses for maintenance of policies in force and anticipated investment income are considered in the determination of the recoverability of deferred acquisition costs.

## **Property and Equipment**

Property and equipment are reported at depreciated cost that is computed using the straight-line method based upon estimated useful lives of the assets.

## Losses and Loss Expenses

The liability for losses and loss expenses includes amounts determined on the basis of estimates for losses reported prior to the close of the accounting period and other estimates, including those for incurred but not reported losses and salvage and subrogation recoveries.

These liabilities are continuously reviewed and updated by management, and management believes that such liabilities are adequate to cover the ultimate net cost of claims and expenses. When management determines that changes in estimates are required, such changes are included in current earnings.

We have no material exposures to asbestos and environmental liabilities.

## **Guaranty Fund Liability Accruals**

We make estimates of our insurance subsidiaries' liabilities for guaranty fund and other assessments because of insurance company insolvencies from states in which our insurance subsidiaries are licensed. Generally, an insurer is subject to assessment, depending upon its market share of a given line of business, to assist in the payment of unpaid claims and related costs of insolvent insurance companies. We generally record our liability for such assessments as we write premiums upon which those assessments are based.

## **Income Taxes**

We currently file a consolidated federal income tax return.

We account for income taxes using the asset and liability method. The objective of the asset and liability method is to establish deferred tax assets and liabilities for the temporary differences between the financial reporting basis and the tax basis of our assets and liabilities at enacted tax rates expected to be in effect when such amounts are realized or settled.

## **Credit Risk**

We provide property and liability coverages through independent agency systems located throughout our insurance subsidiaries' operating areas. The majority of this business is billed directly to the insured, although a portion of our commercial business is billed through our agents, who are extended credit in the normal course of business.

Our insurance subsidiaries have reinsurance agreements in place with the Mutual Company and with a number of other authorized reinsurers with at least an A.M. Best rating of A- or an equivalent financial condition.

## **Reinsurance Accounting and Reporting**

We rely upon reinsurance agreements to limit our maximum net loss from large single risks or risks in concentrated areas, and to increase our capacity to write insurance. Reinsurance does not relieve the primary insurer from liability to its policyholders. To the extent that a reinsurer may be unable to pay losses for which it is liable under the terms of a reinsurance agreement, we are exposed to the risk of continued liability for such losses. However, in an effort to reduce the risk of non-payment, we require all of our reinsurers to have an A.M. Best rating of A- or better or, with respect to foreign reinsurers, to have a financial condition that, in the opinion of management, is equivalent to a company with at least an A- rating.

## **Stock-Based Compensation**

Effective July 1, 2000, we adopted Financial Accounting Standards Board (FASB) Interpretation No. 44 (FIN No. 44), "Accounting for Certain Transactions involving Stock Compensation," and Emerging Issues Task Force Issue No. 00-23 (EITF 00-23), "Issues Related to the Accounting for Stock Compensation under APB Opinion No. 25, Accounting for Stock Issued to Employees, and FIN No. 44, Accounting for Certain Transactions involving Stock Compensation." Pursuant to FIN No. 44, APB Opinion No. 25 does not apply in the separate financial statements of a subsidiary to the accounting for stock compensation granted by the subsidiary to employees of the parent or another subsidiary. EITF 00-23 states that when employees of a controlling entity are granted stock compensation, the entity granting the stock compensation should measure the fair value of the award at the grant date and recognize the fair value as a dividend to the controlling entity. These provisions apply to us, because the Mutual Company is the employer of record for substantially all employees that provide services to us.

We account for stock-based director compensation plans under the provisions of APB Opinion No. 25 and related interpretations. During 2001, we adopted an Equity Incentive Plan for Directors that made 200,000 shares of Class A common stock available for issuance. Awards may be made in the form of stock options, and the plan additionally provides for the issuance of 175 shares of restricted stock to each director on the first business day of January in each year. No stock-based director compensation is reflected in income, as all options granted under those plans had an exercise price equal to, or greater than, the market value of the underlying common stock on the date of the grant.

The following table illustrates the effect on net income and earnings per share as if we had applied the provisions of Statement of Financial Accounting Standards (SFAS) No. 123 (as amended by SFAS No. 148), "Accounting for Stock-Based Compensation."

	200	)4	2	2003	2	2002
Net income, as reported	\$31,61	4,269	\$18,2	293,976	\$12,	002,722
Less:						
Total stock-based employee compensation expense determined under fair-value- based method for						
all awards, net of related tax effects	(1	8,657)		(12,092)	(2	203,463)
Pro forma net income	\$31,59	5,612	\$18,2	281,884	\$11,	799,259
Basic earnings per share:						
As reported	\$	2.40	\$	1.91	\$	1.32
Pro forma		2.40		1.91		1.30
Diluted earnings per share:						
As reported	\$	2.32	\$	1.85	\$	1.31
Pro forma		2.32		1.85		1.28

No options were granted to directors in 2004 or 2002. The weighted-average grant date fair value of options granted during 2003 was \$2.18. This fair value was calculated based upon a risk-free interest rate of 1.8%, expected life of 3 years, expected volatility of 34% and expected dividend yield of 4%.

## **Earnings per Share**

Basic earnings per share are calculated by dividing net income by the weighted-average number of common shares outstanding for the period, while diluted earnings per share reflects the dilution that could occur if securities or other contracts to issue common stock were exercised or converted into common stock.

## 2 — Impact of New Accounting Standards

In December 2004, the FASB issued SFAS No. 123(R), "Share-Based Payment," a revision of SFAS No. 123 and superseding APB Opinion No. 25. SFAS No. 123(R) requires the measurement of all employee share-based payments to employees, including grants of employee stock options, using a fair-value-based method and the recording of such expense in our consolidated statements of income. The provisions of SFAS No. 123(R) are effective for reporting periods beginning after June 15, 2005. We are required to adopt SFAS No. 123(R) in the third quarter of 2005. Upon adoption, the pro forma disclosures previously permitted under SFAS No. 123 will no longer be an alternative to financial statement recognition. We are evaluating the alternatives allowed under the standard, and we expect the adoption of SFAS No. 123(R) to result in amounts that are similar to the current pro forma disclosures under SFAS No. 123 for all share-based payment transactions through December 31, 2004. The impact of any future share-based payment transactions on our financial position or results of operations cannot be determined. SFAS No. 123(R) also requires the benefits of tax deductions in excess of recognized compensation cost to be reported as a financing cash flow, rather than as an operating cash flow as required under current rules. This requirement will reduce net operating cash flows and increase net financing cash flows in periods after adoption. The amount of operating cash flows recognized for such excess tax deductions were \$2.2 million, \$179,097 and \$6,323 in 2004, 2003 and 2002, respectively.

## 3 — Transactions with Affiliates

We conduct business and have various agreements with the Mutual Company that are described below:

## a. Reinsurance Pooling and Other Reinsurance Arrangements

Atlantic States cedes to the Mutual Company all of its insurance business and assumes from the Mutual Company 70% of the Mutual Company's total pooled insurance business, including that assumed from Atlantic States and substantially all of the business assumed by the Mutual Company from Southern (prior to January 1, 2002). The Mutual Company and Atlantic States write business with different risk profiles. Through the pooling arrangement, each is able to share proportionately in the results of all policies written by the other. Atlantic States ceded premiums earned of \$62,831,701, \$55,846,128 and \$45,229,457 and ceded losses and loss expenses incurred of \$42,487,082, \$35,840,578 and \$34,471,381 under this arrangement during 2004, 2003 and 2002, respectively. It also assumed premiums earned of \$167,949,892, \$153,068,026 and \$134,236,778 and assumed losses and loss expenses incurred of \$101,567,995, \$99,677,221 and \$96,517,930 under this arrangement during 2004, 2003 and 2002, respectively. Atlantic States had prepaid reinsurance premiums of \$34,227,955, \$29,981,597 and \$26,517,322 and a ceded liability for losses and loss expenses of \$57,989,162, \$52,263,271 and \$47,862,627 under this arrangement as of December 31, 2004, 2003 and 2002, respectively. It also had assumed unearned premiums of \$84,350,320, \$77,782,685 and \$69,208,310 and an assumed liability for losses and loss expenses of \$127,127,611, \$121,297,553 and \$113,850,952 under this arrangement at December 31, 2004, 2003 and 2002, respectively.

Prior to January 1, 2002, the Mutual Company and Southern had a quota share agreement whereby Southern ceded 50% of its direct business, less reinsurance, to the Mutual Company. The business assumed by the Mutual Company from Southern became part of the pooling arrangement between the Mutual Company and Atlantic States. Southern ceded losses and loss expenses incurred of \$(611,479), \$(73,077) and \$488,055 under this agreement during 2004, 2003 and 2002, respectively. Southern had a ceded liability for losses and loss expenses of \$2,333,521, \$4,175,127 and \$6,399,727 under this agreement at December 31, 2004, 2003 and 2002, respectively. This agreement was terminated as of January 1, 2002.

Atlantic States, Southern and Le Mars (effective June 1, 2004) each have a catastrophe reinsurance agreement with the Mutual Company that limits the maximum liability under any one catastrophic occurrence to \$800,000, \$600,000 and \$500,000, respectively, with a combined limit of \$1,500,000 for a catastrophe involving both Atlantic States and Southern. Prior to merging into Atlantic States, Pioneer-Ohio had a catastrophe reinsurance agreement with the Mutual Company that limited the maximum liability under any one catastrophic occurrence to \$200,000. Prior to merging into Southern, Southern Heritage had a catastrophe reinsurance agreement with the Mutual Company that limited the maximum liability under any one catastrophic occurrence to \$400,000. Prior to merging into Atlantic States, Pioneer-Ohio and the Mutual Company had an excess of loss reinsurance agreement in which the Mutual Company assumed up to \$250,000 of losses in excess of \$50,000. The Mutual Company and Southern have an excess of loss

reinsurance agreement in which the Mutual Company assumes up to \$170,000 (\$150,000 in 2003 and \$175,000 in 2002) of losses in excess of \$200,000 (\$150,000 in 2003 and \$125,000 in 2002). Effective October 1, 2000 and prior to merging into Southern, Southern Heritage and the Mutual Company had an excess of loss reinsurance agreement in which the Mutual Company assumed up to \$175,000 of losses in excess of \$125,000. The Mutual Company has agreements in place with Southern to reallocate the loss results of workers' compensation business written by those companies as part of commercial accounts primarily written by the Mutual Company or Atlantic States. These agreements provide for the workers' compensation loss ratios of Southern to be no worse than the average workers' compensation loss ratio for Atlantic States, Southern and the Mutual Company combined. Our subsidiaries ceded premiums earned of \$4,344,867, \$3,047,964 and \$2,811,359 and ceded losses and loss expenses incurred of \$4,583,270, \$10,249,746 and \$6,873,539 under these various agreements during 2004, 2003 and 2002, respectively. Our subsidiaries had a ceded liability for losses and loss expenses of \$7,532,812, \$7,218,397 and \$6,397,326 under these various agreements at December 31, 2004, 2003, and 2002, respectively.

Southern and Le Mars (effective April 1, 2004) have agreements with the Mutual Company under which they cede, and then reassume back, 100% of their business net of reinsurance. The primary purpose of the agreement is to provide Southern and Le Mars with the same A.M. Best rating (currently "A") as the Mutual Company, which these subsidiaries might not achieve without these contracts in place. These agreements do not transfer insurance risk. While these subsidiaries ceded and reassumed amounts received from policyholders of \$64,696,278, \$46,885,317 and \$48,921,377 and claims of \$36,269,291, \$26,497,971 and \$28,859,644 under these agreements in 2004, 2003 and 2002, respectively, the amounts are not reflected in our consolidated financial statements. The aggregate liabilities ceded and reassumed under these agreements were \$71,377,640 and \$47,217,323 at December 31, 2004 and 2003, respectively.

## **b.** Expense Sharing

The Mutual Company provides facilities, management and other services to us, and we reimburse the Mutual Company for such services on a periodic basis under usage agreements and pooling arrangements. The charges are based upon the relative participation of us and the Mutual Company in the pooling arrangement, and our management and the management of the Mutual Company consider this allocation to be reasonable. Charges for these services totalled \$40,165,744, \$33,047,769 and \$28,586,888 for 2004, 2003 and 2002, respectively.

## c. Lease Agreement

We lease office equipment and automobiles with terms ranging from 3 to 10 years to the Mutual Company under a 10-year lease agreement dated January 1, 2000.

## d. Legal Services

Donald H. Nikolaus, President and one of our directors, is also a partner in the law firm of Nikolaus & Hohenadel. Such firm has served as our general counsel since 1986, principally in connection with the defense of claims litigation arising in Lancaster, Dauphin and York counties. Such firm is paid its customary fees for such services.

## e. Province Bank

As of December 31, 2004 and 2003, we had \$3,762,153 and \$5,661,089, respectively, in checking accounts with Province Bank, a wholly owned subsidiary of DFSC. We earned \$32,138, \$24,972 and \$44,818 in interest on these accounts during 2004, 2003 and 2002, respectively.

## 4 — Business Combinations

During 2004, we acquired all of the outstanding stock of Le Mars and Peninsula. These acquisitions have been accounted for as business combinations in accordance with SFAS No. 141, "Business Combinations."

In June 2002, the Mutual Company consummated an affiliation with Le Mars. As part of the affiliation, the Mutual Company entered into a management agreement with and made a \$4.0 million surplus note investment in Le Mars. During 2003, Le Mars' board of directors adopted a plan of conversion to convert to a stock insurance company. Following policyholder and regulatory approval of the plan of conversion, we acquired all of the outstanding stock of Le Mars as of January 1, 2004 for approximately \$12.9 million in cash, including payment of the principal amount of the surplus note (\$4.0 million) and accrued interest (\$392,740) to the Mutual Company. The operating results of Le Mars have been included in our consolidated financial statements since January 1, 2004.

The acquisition of Le Mars enables us to conduct our insurance business in four Midwest states. Le Mars, which was organized under the laws of Iowa in 1901, operates as a property and casualty insurer in Iowa, Nebraska, Oklahoma and South Dakota. Personal lines coverages represent a majority of Le Mars' premiums written, with the balance coming from farmowners and mercantile and service businesses. Le Mars' largest lines of business are private passenger automobile liability and physical damage; its other principal lines are homeowners and commercial multi-peril. For the years ended December 31, 2003 and 2002, Le Mars had net premiums earned of \$17.9 million and \$20.5 million, respectively. Le Mars' surplus and total admitted assets on a statutory basis as of December 31, 2003 were \$12.0 million and \$37.0 million, respectively. The purchase price of Le Mars was based upon an independent valuation as of July 31, 2003. In applying GAAP purchase accounting standards as of January 1, 2004, we recognized an extraordinary gain in the amount of \$5.4 million related to unallocated negative goodwill resulting from this acquisition. A substantial portion of this unallocated negative goodwill was generated by the recognition of anticipated federal income tax benefits that we expect to realize over the allowable 20-year carryover period by offsetting the net operating loss carryover obtained as part of the acquisition of Le Mars against taxable income generated by our consolidated affiliates. We have determined that a valuation allowance is required for a portion of the acquired net operating loss carryover, because federal tax laws limit the amount of such carryover that can be utilized. Other factors that generated negative goodwill included favorable operating results and increases in the market values of invested assets in the period between the valuation date and the acquisition date.

As of January 1, 2004, we purchased all of the outstanding stock of Peninsula Indemnity Company and The Peninsula Insurance Company, both of which are organized under Maryland law, with headquarters in Salisbury, Maryland, from Folksamerica Holding Company, Inc. ("Folksamerica"), a part of the White Mountains Insurance Group, Ltd., for a price in cash equal to 107.5% of Peninsula's GAAP stockholders' equity as of the closing of the acquisition, or approximately \$23.5 million. The operating results of Peninsula have been included in our consolidated financial statements since January 1, 2004.

Peninsula expands our presence in existing markets, operating primarily in Maryland, Delaware and Virginia. Peninsula specializes in private passenger automobile coverages and also writes homeowners, commercial multi-peril, workers' compensation and commercial automobile coverages. For the years

ended December 31, 2003 and 2002, Peninsula had net premiums earned of \$32.7 million and \$29.7 million, respectively. Peninsula's surplus and total admitted assets on a statutory basis as of December 31, 2003 were \$19.5 million and \$52.6

million, respectively. We recorded goodwill of \$449,968 related to this acquisition, none of which is expected to be deductible for federal income tax purposes. Pursuant to the terms of the purchase agreement with Folksamerica, Folksamerica has guaranteed us against any deficiency in excess of \$1.5 million in the loss and loss expense reserves of Peninsula as of January 1, 2004. Any such deficiency will be based on a final actuarial review of the development of such reserves to be conducted four years after January 1, 2004. The maximum obligation of Folksamerica to us under this guarantee is \$4.0 million.

The following is a summary of the estimated fair values of the net assets acquired at the date of each acquisition based on purchase price allocations:

	Le Mars	Peninsula
	(\$ in the	ousands)
Assets acquired:		
Investments	\$ 31,913	\$ 45,644
Premiums receivable	3,699	4,913
Reinsurance receivable	3,602	4,474
Other	5,276	5,720
Total assets acquired	44,490	60,751
Liabilities assumed:		
Losses and loss expenses	16,476	19,447
Unearned premiums	7,734	12,563
Other	1,983	5,281
Total liabilities assumed	26,193	37,291
Total net assets acquired	\$ 18,297	\$ 23,460

Our consolidated financial statements for the year ended December 31, 2004 include the operations of Le Mars and Peninsula from January 1, 2004, the date of their acquisition. The following table presents our unaudited pro forma historical results for the year ended December 31, 2003 as if these purchased entities had been acquired at January 1, 2003:

(\$ in thousands, except per share data)	
Total revenues	\$266,778
Income before income tax expense and extraordinary item	26,542
Income tax expense	7,530
Income before extraordinary item	19,012
Basic earnings per share before extraordinary item	1.69
Diluted earnings per share before extraordinary item	1.64

The above pro forma earnings per share were calculated as if the proceeds of approximately 1.7 million Class A common shares issued on December 1, 2003 (representing only those proceeds used to fund the acquisitions) were received on January 1, 2003 and as if the corresponding common shares were included in weighted average shares outstanding from that date. The pro forma results do not include the impact of an extraordinary item in the amount of approximately \$5.2 million related to unallocated negative goodwill that would have resulted from the Le Mars acquisition.

The unaudited pro forma results above have been prepared for comparative purposes only and do not purport to be indicative of the results of operations that actually would have resulted had the acquisitions occurred at January 1, 2003, nor are they necessarily indicative of future operating results.

## 5 — Investments

The amortized cost and estimated fair values of fixed maturities and equity securities at December 31, 2004 and 2003, are as follows:

2004				
Held to Maturity	Amortized Cost	Gross Unrealized Gains	Gross Unrealized Losses	Estimated Fair Value
U.S. Treasury securities and obligations of U.S. government corporations and				
agencies	\$ 60,219,180	\$ 13,107	\$ 683,647	\$ 59,548,640
Obligations of states and political subdivisions	76,651,761	1,867,257	93,018	78,426,000
Corporate securities	27,149,096	1,138,760	68,856	28,219,000
Mortgage-backed securities	18,553,747	159,462	218,367	18,494,842
Totals	\$182,573,784	\$3,178,586	\$1,063,888	\$184,688,482
Available for Sale	Amortized Cost	Gross Unrealized Gains	Gross Unrealized Losses	Estimated Fair Value
	Cost	Gains	Losses	Value
U.S. Treasury securities and obligations of U.S. government corporations and agencies	\$ 74,843,822	\$ 459,249	\$ 386,261	\$ 74,916,810
Obligations of states and political subdivisions	108,777,575	3,682,063	13,538	112,446,100
Corporate securities	30,378,728	1,063,247	89,925	31,352,050
Mortgage-backed securities	8,071,679	22,937	52,254	8,042,362
Equity securities	30,770,759	3,331,747	597,530	33,504,976
Totals	\$252,842,563	\$8,559,243	\$1,139,508	\$260,262,298
2003				
		Gross	Gross	Estimated

		01055	01055	Estimated
	Amortized	Unrealized	Unrealized	Fair
Held to Maturity	Cost	Gains	Losses	Value

U.S. Treasury securities and obligations of U.S. government corporations and				
agencies	\$ 29,130,684	\$ 66,050	\$368,967	\$ 28,827,767
Canadian government obligation	499,630	25,370	—	525,000
Obligations of states and political subdivisions	45,187,284	1,117,513	60,847	46,243,950
Corporate securities	25,192,044	2,086,465	9	27,278,500
Mortgage-backed securities	13,041,142	287,732	71,089	13,257,785
Totals	\$113,050,784	\$3,583,130	\$500,912	\$116,133,002

2003		Gross	Gross	Estimated
Available for sale	Amortized Cost	Unrealized Gains	Unrealized Losses	Fair Value
U.S. Treasury securities and obligations of U.S. government corporations and				
agencies	\$ 69,481,186	\$1,094,878	\$ 68,714	\$ 70,507,350
Obligations of states and political subdivisions	81,104,794	3,281,260	604	84,385,450
Corporate securities	28,766,844	1,932,256		30,699,100
Mortgage-backed securities	12,744,548	99,886	2,997	12,841,437
Equity securities	22,890,367	1,897,441	77,403	24,710,405
Totals	\$214,987,739	\$8,305,721	\$149,718	\$223,143,742

2002

The amortized cost and estimated fair value of fixed maturities at December 31, 2004, by contractual maturity, are shown below. Expected maturities will differ from contractual maturities because borrowers may have the right to call or prepay obligations with or without call or prepayment penalties.

	Amortized Cost	Estimated Fair Value
Held to maturity		
Due in one year or less	\$ 3,707,192	\$ 3,742,000
Due after one year through five years	70,732,331	70,959,190
Due after five years through ten years	18,801,384	19,120,000
Due after ten years	70,779,130	72,372,450
Mortgage-backed securities	18,553,747	18,494,842
Total held to maturity	\$182,573,784	\$184,688,482
Available for sale		
Due in one year or less	\$ 10,660,910	\$ 10,760,350
Due after one year through five years	84,659,230	85,618,330
Due after five years through ten years	54,204,245	56,051,580
Due after ten years	64,475,740	66,284,700
Mortgage-backed securities	8,071,679	8,042,362
Total available for sale	\$222,071,804	\$226,757,322

The amortized cost of fixed maturities on deposit with various regulatory authorities at December 31, 2004 and 2003 amounted to \$8,566,784 and \$5,095,211, respectively.

Investments in affiliates consisted of the following at December 31, 2004 and 2003:

	2004	2003
DFSC	\$7,935,741	\$5,963,816
Other	929,000	774,000
Total	\$8,864,741	\$6,737,816

We made additional equity investments in DFSC in the amount of \$2,250,000 and \$3,500,000 during 2004 and 2003, respectively. Other expenses in our consolidated statements of income include \$182,128, \$226,000 and \$22,613 for 2004, 2003 and 2002, respectively, representing our share of DFSC losses. In addition, other comprehensive income (loss) in our statements of comprehensive income includes net unrealized (gains) losses of \$95,947, \$77,598 and \$(22,535) for 2004, 2003 and 2002, respectively, representing our share of DFSC unrealized investment (gains) losses.

Other investment in affiliates represents our investment in statutory trusts that hold our subordinated debentures as discussed in Note 9.

Net investment income, consisting primarily of interest and dividends, is attributable to the following sources:

	2004	2003	2002
Fixed maturities	\$16,540,611	\$13,255,492	\$14,285,049
Equity securities	989,966	834,578	804,087
Short-term investments	524,172	523,527	564,738
Other	30,770	29,250	29,249
Investment income	18,085,519	14,642,847	15,683,123
Investment expenses	(2,178,791)	(1,326,911)	(1,101,871)
Net investment income	\$15,906,728	\$13,315,936	\$14,581,252

Gross realized gains and losses from investments and the change in the difference between fair value and cost of investments, before applicable income taxes, are as follows:

	2004	2003	2002
Gross realized gains:			
Fixed maturities	\$ 458,389	\$1,002,461	\$ 128,714
Equity securities	1,252,075	637,856	911,994
	1,710,464	1,640,317	1,040,708

35,952	33,759	106,789
208,292	238,527	789,729
244,244	272,286	896,518
\$ 1,466,220	\$1,368,031	\$ 144,190
\$(2,617,967)	\$ (901,290)	\$5,253,785
914,179	1,554,745	(637,585)
\$(1,703,788)	\$ 653,455	\$4,616,200
	208,292 244,244 \$ 1,466,220 \$(2,617,967) 914,179	208,292         238,527           244,244         272,286           \$ 1,466,220         \$ 1,368,031           \$ (2,617,967)         \$ (901,290)           914,179         1,554,745

We held fixed maturities and equity securities with unrealized losses representing declines that we considered temporary at December 31, 2004 as follows:

	Less than 12 months		12 months	or longer
	Fair Value	Unrealized Losses	Fair Value	Unrealized Losses
U.S. Treasury securities and obligations of U.S. government corporations and agencies	\$ 80,588,500	\$ 940,084	\$5,370,000	\$129,824
Obligations of states and political subdivisions	13,056,950	106,506	5,000	50
Corporate securities	12,433,300	158,781	—	
Mortgage-backed securities	15,734,625	151,952	3,584,117	118,669
Equity securities	5,947,354	540,030	292,500	57,500
Totals	\$127,760,729	\$1,897,353	\$9,251,617	\$306,043

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The unrealized losses in our fixed maturities, all of which are rated investment grade, were primarily due to the impact of higher market interest rates rather than a decline in credit quality. There were 12 held-to-maturity fixed maturities and two U.S. government agency preferred equity securities in an unrealized loss position for 12 months or longer. The fixed maturities and equity securities with unrealized losses have not been significantly below cost for continuous amounts of time, and we determined that the unrealized losses are temporary in nature based upon the factors we consider in determining possible impairment.

We held fixed maturities and equity securities with unrealized losses representing declines that we considered temporary at December 31, 2003 as follows:

	Less than 1	2 months	12 months	or longer
	Fair Value	Unrealized Losses	Fair Value	Unrealized Losses
U.S. Treasury securities and obligations of U.S. government corporations and agencies	\$23,155,000	\$437,681	\$ —	\$ —
Obligations of states and political subdivisions	5,574,000	61,451	—	_
Corporate securities	500,000	9	—	
Mortgage-backed securities	5,820,168	64,791	560,716	9,295
Equity securities	1,275,737	38,048	898,130	39,355
Totals	\$36,324,905	\$601,980	\$1,458,846	\$ 48,650

During 2004, 2003 and 2002, certain investments trading below cost had declined on an other than temporary basis. Losses of \$6,650, \$237,724 and \$378,672 were included in net realized investment gains for these investments in 2004, 2003 and 2002, respectively.

During 2003, we sold certain bonds that had been classified as held to maturity due to a series of rating agency downgrades related to these securities. These bonds had an amortized cost of \$1.8 million, and the sale resulted in a realized gain of \$165,564. During 2002, we sold certain bonds that had been classified as held to maturity due to significant deterioration in the issuer's creditworthiness. These bonds had an amortized cost of \$488,901, and the sale resulted in a realized loss of \$73,901. There were no other sales or transfers from the held to maturity portfolio in 2004, 2003 or 2002.

We have no derivative instruments or hedging activities.

## 6 — Deferred Policy Acquisition Costs

Changes in deferred policy acquisition costs are as follows:

	2004	2003	2002
Balance, January 1	\$ 16,223,765	\$ 14,567,070	\$ 13,604,215
Acquisition costs deferred	45,467,995	32,495,695	30,435,855
Amortization charged to earnings	(39,434,000)	(30,839,000)	(29,473,000)
Balance, December 31	\$ 22,257,760	\$ 16,223,765	\$ 14,567,070

## 7 — Property and Equipment

Property and equipment at December 31, 2004 and 2003 consisted of the following:

	2004	2003	Estimated Useful Life
Office equipment	\$ 6,135,142	\$ 5,293,302	5-15 years
Automobiles	1,101,055	903,162	3 years
Real estate	3,848,772	2,676,636	15-50 years
Software	544,086	325,323	5 years
	11,629,055	9,198,423	
Accumulated depreciation	(6,120,215)	(5,046,752)	
	\$ 5,508,840	\$ 4,151,671	

Depreciation expense for 2004, 2003, and 2002 amounted to \$932,987, \$650,200 and \$690,263, respectively.

## 8 — Liability for Losses and Loss Expenses

Activity in the liability for losses and loss expenses is summarized as follows:

	2004	2003	2002
Balance at January 1	\$217,914,057	\$210,691,752	\$179,839,905
Less reinsurance recoverable	(79,017,987)	(79,583,319)	(65,295,790)
Net balance at January 1	138,896,070	131,108,433	114,544,115
Acquisitions of Le Mars and Peninsula	28,843,140	—	—
Net balance at January 1 as adjusted	167,739,210	131,108,433	114,544,115
Incurred related to:			
Current year	171,384,964	126,693,421	122,433,653
Prior years	(7,243,596)	(450,110)	6,834,033
Total incurred	164,141,368	126,243,311	129,267,686
Paid related to:			
Current year	96,041,306	72,187,103	67,655,902

Prior years	64,408,705	46,268,571	45,047,466
Total paid	160,450,011	118,455,674	112,703,368
Net balance at December 31	171,430,567	138,896,070	131,108,433
Plus reinsurance recoverable	95,759,493	79,017,987	79,583,319
Balance at December 31	\$267,190,060	\$217,914,057	\$210,691,752

We recognized an increase (decrease) in the liability for losses and loss expenses of prior years of \$(7.2 million), \$(450,110) and \$6.8 million in 2004, 2003 and 2002, respectively. These developments are primarily attributable to variations from expected claim severity in the private passenger and commercial automobile liability, workers' compensation and commercial multi-peril lines of business. Included in the 2004 development are decreases in the liability for losses and loss expenses of prior years for Le Mars and Peninsula of \$3.6 million and \$1.4 million, respectively, largely due to favorable settlement of open claims.

## 9 — Borrowings

## Line of Credit

On November 25, 2003, we entered into a credit agreement with Manufacturers and Traders Trust Company ("M&T") relating to a four-year \$35.0 million unsecured, revolving line of credit. As of December 31, 2004, we may borrow up to \$35.0 million at interest rates equal to M&T's current prime rate or the then current London Interbank Eurodollar bank rate (LIBOR) plus between 1.50% and 1.75%, depending on our leverage ratio. In addition, we pay a fee of 0.15% per annum on the loan commitment amount, regardless of usage. The agreement requires our compliance with certain covenants, which include minimum levels of our net worth, leverage ratio and statutory surplus and A.M. Best ratings of our insurance subsidiaries. During the year ended December 31, 2004, there were no borrowings outstanding, and we complied with all requirements of the agreement.

At December 31, 2002, pursuant to a credit agreement dated December 29, 1995, and amended as of July 27, 1998, with Fleet National Bank, we had unsecured borrowings of \$19.8 million. Such borrowings were made in connection with various acquisitions and capital contributions to our subsidiaries. The borrowings under this line of credit were repaid during 2003, and this credit agreement was terminated on December 2, 2003.

## **Subordinated Debentures**

On May 15, 2003, we received \$15.0 million in net proceeds from the issuance of subordinated debentures. The debentures mature on May 15, 2033 and are callable at our option, at par, after five years. The debentures carry an interest rate equal to the three-month LIBOR rate plus 4.10%, which is adjustable quarterly. At December 31, 2004, the interest rate on these debentures was 6.38%, and is next subject to adjustment on February 15, 2005. As of December 31, 2004 and 2003, our consolidated balance sheets included an investment in a trust of \$464,000 and subordinated debentures of \$15.5 million related to this transaction.

On October 29, 2003, we received \$10.0 million in net proceeds from the issuance of subordinated debentures. The debentures mature on October 29, 2033 and are callable at our option, at par, after five years. The debentures carry an interest rate equal to the three-month LIBOR rate plus 3.85%, which is adjustable quarterly. At December 31, 2004, the interest rate on these debentures was 5.98%, and is next subject to adjustment on January 29, 2005. As of December 31, 2004 and 2003, our consolidated balance sheets included an investment in a trust of \$310,000 and subordinated debentures of \$10.3 million related to this transaction.

On May 24, 2004, we received \$5.0 million in net proceeds from the issuance of subordinated debentures. The debentures mature on May 24, 2034 and are callable at our option, at par, after five years. The debentures carry an interest rate equal to the three-month LIBOR rate plus 3.85%, which is adjustable quarterly. At December 31, 2004, the interest rate on these debentures was 6.21%, and is next subject to adjustment on February 24, 2005. As of December 31, 2004, our consolidated balance sheet included an investment in a trust of \$155,000 and subordinated debentures of \$5.2 million related to this transaction.

## 10 — Reinsurers

## **Unaffiliated Reinsurers**

In addition to the ceded reinsurance in place with the Mutual Company, our insurance subsidiaries have other reinsurance in place, principally with four unaffiliated reinsurers. We monitor the financial strength of our unaffiliated reinsurers, requiring that companies rated by A.M. Best Company maintain a rating of A- or higher and that foreign reinsurers not rated by A.M. Best Company maintain a level of financial strength equivalent to companies qualifying for an A.M. Best Company rating of A- or higher. The following amounts represent ceded reinsurance transactions with unaffiliated reinsurers during 2004, 2003 and 2002:

	2004	2003	2002
Premiums written	\$22,016,464	\$10,908,851	\$10,772,473
Premiums earned	\$23,704,363	\$11,535,468	\$10,776,702
Losses and loss expenses	\$14,324,616	\$10,646,851	\$13,693,184
Prepaid reinsurance premiums	\$ 1,679,421	\$ 710,057	\$ 1,336,674
Liability for losses and loss expenses	\$27,903,998	\$15,361,192	\$18,923,639

## **Total Reinsurance**

The following amounts represent the total of all ceded reinsurance transactions with both affiliated and unaffiliated reinsurers during 2004, 2003 and 2002:

	2004	2003	2002
Premiums earned	\$90,880,931	\$70,429,560	\$58,817,518
Losses and loss expenses	\$60,783,489	\$56,664,098	\$55,526,159
Prepaid reinsurance premiums	\$35,907,376	\$30,691,654	\$27,853,996
Liability for losses and loss expenses	\$95,759,493	\$79,017,987	\$79,583,319

The following amounts represent the effect of reinsurance on premiums written for 2004, 2003 and 2002:

	2004	2003	2002
Direct	\$202,064,323	\$118,605,732	\$ 111,767,756
Assumed	174,657,504	161,642,112	139,814,138
Ceded	(93,439,390)	(73,267,218)	(57,078,047)
Net premiums written	\$283,282,437	\$206,980,626	\$194,503,847

The following amounts represent the effect of reinsurance on premiums earned for 2004, 2003 and 2002:

Diverset			
Direct	\$188,665,453	\$114,154,202	\$110,412,498
Assumed	168,054,072	153,068,054	134,246,213
Ceded	(90,880,931)	(70,429,560)	(58,817,518)
Net premiums earned	\$265,838,594	\$196,792,696	\$185,841,193

## 11 — Income Taxes

The provision for income tax consists of the following:

	2004	2003	2002
Current	\$11,290,908	\$7,495,130	\$5,071,516
Deferred	(405,256)	(352,731)	(579,654)
Federal tax provision	\$10,885,652	\$7,142,399	\$4,491,862

The effective tax rate is different from the amount computed at the statutory federal rate of 35% for 2004 and 2003 and 34% for 2002. The reasons for such difference and the related tax effects are as follows:

	2004	2003	2002
Income before income taxes	\$37,054,251	\$25,436,375	\$16,494,584
Computed "expected" taxes	12,968,988	8,902,731	5,608,159
Tax-exempt interest	(2,302,247)	(1,824,830)	(1,304,197)
Dividends received deduction	(106,836)	(49,147)	(31,830)
Other, net	325,747	113,645	219,730
Federal income tax provision	\$10,885,652	\$ 7,142,399	\$ 4,491,862

The tax effects of temporary differences that give rise to significant portions of the deferred tax assets and deferred tax liabilities at December 31, 2004 and 2003, are as follows:

	2004	2003
Deferred tax assets:		
Unearned premium	\$ 9,708,475	\$ 7,246,680
Loss reserves	6,916,375	5,943,747
Net operating loss carryforward - acquired companies	4,824,300	1,459,722
Other	1,119,355	1,449,747
Total gross deferred assets	22,568,505	16,099,896
Less valuation allowance	(770,799)	—
Net deferred tax assets	\$21,797,706	\$16,099,896
Deferred tax liabilities:		
Depreciation expense	\$ 316,035	\$ 331,291
Deferred policy acquisition costs	7,790,216	5,678,318
Salvage recoverable	211,342	208,948
Net unrealized gains	2,557,673	2,848,930
Total gross deferred liabilities	\$10,875,266	\$ 9,067,487
Net deferred tax asset	\$10,922,440	\$ 7,032,409

A valuation allowance is provided when it is more likely than not that some portion of the tax asset will not be realized. Management has determined that a valuation allowance of \$770,799 related to a portion of the net operating loss carryforward of Le Mars should be established at January 1, 2004. Management has determined that it is not required to establish a valuation allowance for the other net deferred tax assets of \$21,797,706 and \$16,099,896 at December 31, 2004 and 2003, respectively, since it is more likely than not that the deferred tax assets will be realized through reversals of existing temporary differences, future taxable income, carrybacks to taxable income in prior years and the implementation of tax planning strategies.

As a result of the acquisitions of Le Mars and Peninsula, net deferred tax assets of \$3,193,500 were acquired.

At December 31, 2004, we have a net operating loss carryforward of \$13.8 million, which is available to offset our taxable income. Of this amount, \$10.5 million will begin to expire in 2009 and is subject to an annual limitation in the amount that we can use in any one year of approximately \$376,000. The remaining \$3.3 million will expire in 2012 and is subject to an annual limitation of approximately \$903,000.

## 12 — Stockholders' Equity

On April 19, 2001 our stockholders approved an amendment to our Certificate of Incorporation. Among other things, the amendment reclassified our common stock as Class B common stock and effected a one-for-three reverse split of our Class B common stock effective April 19, 2001. The amendment also authorized a new class of common stock with one-tenth of a vote per share designated as Class A common stock. Our Board of Directors also approved a dividend of two shares of Class A common stock for each share of Class B common stock, after the one-for-three reverse split, held of record at the close of business April 19, 2001.

Each share of Class A common stock outstanding at the time of the declaration of any dividend or other distribution payable in cash upon the shares of Class B common stock is entitled to a dividend or distribution payable at the same time and to stockholders of record on the same date in an amount at least 10% greater than any dividend declared upon each share of Class B common stock. In the event of our merger or consolidation with or into another entity, the holders of Class A common stock and the holders of Class B common stock are entitled to receive the same per share consideration in such merger or consolidation. In the event of our liquidation, dissolution or winding-up, any assets available to common stockholders will be distributed pro rata to the holders of Class A common stock and Class B common stock.

On February 17, 2005, our Board of Directors approved a four-for-three split of our Class A common stock and our Class B common stock to be effected in the form of a 33-1/3% stock dividend to stockholders of record at the close of business March 1, 2005 and payable on March 28, 2005.

## 13 — Stock Compensation Plans

## **Equity Incentive Plans**

During 1996, we adopted an Equity Incentive Plan for Employees. During 2001, we adopted a nearly identical plan that made a total of 1,500,000 shares of Class A common stock available for issuance. Each plan provides for the granting of awards by the Board of Directors in the form of stock options, stock appreciation rights, restricted stock or any combination of the above. The plans provide that stock options may become exercisable up to 10 years from date of grant, with an option price not less than fair market value on date of grant. No stock appreciation rights have been issued.

During 1996, we adopted an Equity Incentive Plan for Directors. During 2001, we adopted a nearly identical plan that made 200,000 shares of Class A common stock available for issuance. Awards may be made in the form of stock options, and the plan additionally provides for the issuance of 175 shares of restricted stock to each director on the first business day of January in each year. As of December 31, 2004, we have 36,666 unexercised options under these plans. Additionally 1,925, 1,925 and 2,100 shares of restricted stock were issued on January 2, 2004, 2003 and 2002, respectively.

All options issued prior to 2001 were converted to options on Class A and Class B common stock as a result of our recapitalization. No further shares are available for plans in effect prior to 2001.

Information regarding activity in our stock option plans is presented below.

	Number of Options	Weighted-Average Exercise Price Per Share	
Outstanding at December 31, 2001	1,934,467	\$	13.27
Granted – 2002	10,000		14.00
Exercised – 2002	(7,684)		8.00
Forfeited – 2002	(18,334)		14.36
Expired – 2002	(524,448)		13.50
Outstanding at December 31, 2002	1,394,001	\$	13.43
Granted – 2003	667,500		12.00
Exercised – 2003	(91,482)		8.15
Forfeited – 2003	(14,000)		10.57
Expired – 2003	(476,667)		18.00
Outstanding at December 31, 2003	1,479,352	\$	11.72
Granted – 2004	34,500		18.84
Exercised – 2004	(591,332)		10.30
Forfeited – 2004	(29,838)		11.84
Outstanding at December 31, 2004	892,682	\$	12.94
Exercisable at:			
December 31, 2002	1,085,000	\$	13.29
December 31, 2003	883,707	\$	11.11
December 31, 2004	683,419	\$	12.97

Options available for future grants at December 31, 2004 are 577,386.

The following table summarizes information about fixed stock options at December 31, 2004:

		Exercise	Number of Options utstanding	Weighted-Average Remaining Contractual Life	Number of Options Exercisable
\$	9.00		1,500	1.5 year	1,500
	12.00		571,849	3.5 years	381,252
	14.00		292,333	1.5 years	292,333
	18.25		5,000	3.5 years	1,667
	20.92		2,000	5.0 years	_
	21.00		5,000	4.0 years	1,667
	22.05		7,500	4.5 years	2,500
	23.84		7,500	4.5 years	2,500
Tot	al		892,682		683,419

## **Employee Stock Purchase Plans**

During 1996, we adopted an Employee Stock Purchase Plan. During 2001, we adopted a nearly identical plan that made 300,000 shares of Class A common stock available for issuance.

The new plan extends over a 10-year period and provides for shares to be offered to all eligible employees at a purchase price equal to the lesser of 85% of the fair market value of our Class A common stock on the last day before the first day of the enrollment period (June 1 and December 1) of the plan or 85% of the fair market value of our Class A common stock on the last day of the subscription period (June 30 and December 31). A summary of plan activity follows:

	Shares I	ssued
	Price	Shares
January 1, 2002	\$ 8.8485	12,769
July 1, 2002	8.7720	10,520

January 1, 2003	9.1375	9,425
July 1, 2003	10.1575	8,776
January 1, 2004	11.4495	7,637
July 1, 2004	17.0085	5,009

On January 1, 2005, we issued an additional 6,068 shares at a price of \$17.5865 per share under this plan.

## **Agency Stock Purchase Plans**

On December 31, 1996, we adopted an Agency Stock Purchase Plan. During 2001, we adopted a nearly identical plan that made 300,000 shares of Class A common stock available for issuance. The plan provides for agents of our affiliated companies to invest up to \$12,000 per subscription period (April 1 to September 30 and October 1 to March 31) under various methods. Stock is issued at the end of the subscription period at a price equal to 90% of the average market price during the last ten trading days of the subscription period. During 2004, 2003 and 2002, 32,754, 28,547 and 16,310 shares, respectively, were issued under this plan. Expense recognized under the plan was not material.

## 14 — Statutory Net Income, Capital and Surplus and Dividend Restrictions

The following is selected information, as filed with insurance regulatory authorities, for our insurance subsidiaries as determined in accordance with accounting practices prescribed or permitted by such insurance regulatory authorities:

	2004	2003	2002
Atlantic States			
Statutory capital and surplus	\$127,219,109	\$109,854,398	\$95,405,603
Statutory unassigned surplus	\$ 73,558,245	\$ 56,193,534	\$46,744,739
Statutory net income	\$ 16,342,671	\$ 13,272,651	\$10,646,804
Southern			
Statutory capital and surplus	\$ 50,253,802	\$ 40,649,495	\$31,243,897
Statutory unassigned surplus (deficit)	\$ 1,136,217	\$ (1,968,090)	\$ (6,373,688)
Statutory net income	\$ 2,868,102	\$ 5,275,909	\$ 2,505,891
Le Mars			
Statutory capital and surplus	\$ 17,103,902	\$ 11,987,214	\$12,673,209
Statutory unassigned surplus	\$ 4,511,162	\$ 7,987,214	\$ 8,673,209
Statutory net income (loss)	\$ 3,268,819	\$ (728,329)	\$ 7,006
Peninsula			
Statutory capital and surplus	\$ 23,176,096	\$ 19,477,027	\$17,932,895
Statutory unassigned surplus	\$ 5,576,682	\$ 3,125,533	\$ 1,581,401
Statutory net income	\$ 3,781,849	\$ 1,513,794	\$ 885,681

Our principal source of cash for payment of dividends are dividends from our insurance subsidiaries that are required by law to maintain certain minimum capital and surplus on a statutory basis and are subject to regulations under which payment of dividends from statutory surplus is restricted and may require prior approval of their domiciliary insurance regulatory authorities. Our insurance subsidiaries are also subject to Risk Based Capital (RBC) requirements that may further impact their ability to pay dividends. At December 31, 2004, the companies' statutory capital and surplus were substantially above the RBC requirements. Amounts available for distribution as dividends to us without prior approval of insurance regulatory authorities in 2005 are \$16,342,671 from Atlantic States, \$2,868,102 from Southern, \$1,710,390 from Le Mars and \$2,317,610 from Peninsula.

## 15 — Reconciliation of Statutory Filings to Amounts Reported Herein

Our insurance subsidiaries are required to file statutory financial statements with state insurance regulatory authorities. Accounting principles used to prepare these statutory financial statements differ from financial statements prepared on the basis of generally accepted accounting principles.

Reconciliations of statutory net income and capital and surplus, as determined using statutory accounting principles, to the amounts included in the accompanying financial statements are as follows:

	,	Year Ended December 31,		
	2004	2003	2002	
Statutory net income of insurance subsidiaries	\$26,261,441	\$18,548,560	\$ 13,152,695	
Increases (decreases):				
Deferred policy acquisition costs	6,033,995	1,656,695	962,855	
Deferred federal income taxes	405,256	352,731	579,654	
Salvage and subrogation recoverable	(112,182)	(167,627)	(863,313)	
Consolidating eliminations and adjustments	(579,343)	(8,099,197)	(11,264,732)	
Parent-only net income (loss)	(394,898)	6,002,814	9,435,563	
Net income as reported herein	\$31,614,269	\$18,293,976	\$ 12,002,722	

		December 31,		
	2004	2003	2002	
Statutory capital and surplus of insurance subsidiaries	\$217,752,909	\$150,503,893	\$126,649,500	
Increases (decreases):				
Deferred policy acquisition costs	22,257,760	16,223,765	14,567,070	
Deferred federal income taxes	(3,855,261)	(4,268,453)	(3,499,656)	
Salvage and subrogation recoverable	8,146,694	7,167,008	7,334,635	
Non-admitted assets and other adjustments, net	1,121,225	907,955	735,946	
Fixed maturities	6,207,157	6,521,246	7,517,290	
Parent-only equity and other adjustments	(8,926,170)	31,593,818	(20,121,935)	
Stockholders' equity as reported herein	\$242,704,314	\$208,649,232	\$133,182,850	

## 16 — Supplementary Cash Flow Information

The following reflects income taxes and interest paid during 2004, 2003 and 2002:

2004	2003	2002

Income taxes		\$12,905,000	\$7,356,674	\$4,410,000
Interest		\$ 1,528,655	\$1,291,992	\$1,047,237
	30			

## 17 — Earnings Per Share

The following information illustrates the computation of net income, outstanding shares and earnings per share on both a basic and diluted basis for the years ended December 31, 2004, 2003 and 2002:

	Net Income	Weighted- Average Shares Outstanding	arnings Per Share
2004:			
Basic	\$31,614,269	13,159,435	\$ 2.40
Effect of stock options	—	475,737	(.08)
Diluted	\$31,614,269	13,635,172	\$ 2.32
2003:			
Basic	\$18,293,976	9,570,872	\$ 1.91
Effect of stock options	—	323,972	(.06)
Diluted	\$18,293,976	9,894,844	\$ 1.85
2002:			
Basic	\$12,002,722	9,085,914	\$ 1.32
Effect of stock options	—	107,199	(.01)
Diluted	\$12,002,722	9,193,113	\$ 1.31

The following options to purchase shares of common stock were not included in the computation of diluted earnings per share because the exercise price of the options was greater than the average market price:

	2004	2003	2002
Options excluded from diluted earnings per share	7,500		939,167

## 18 — Condensed Financial Information of Parent Company

## **Condensed Balance Sheets**

(\$ in thousands)

December 31,	2004	2003
Assets		
Fixed-maturity investments	\$ 4,120	\$ 1,987
Investment in subsidiaries/affiliates (equity method)	259,898	183,402
Short-term investments	5,585	47,559
Cash	1,581	365
Property and equipment	1,293	1,579
Other	3,226	1,345
Total assets	\$275,703	\$236,237
Liabilities and Stockholders' Equity		
Liabilities		
Cash dividends declared to stockholders	\$ 1,567	\$ 1,379
Subordinated debentures	30,929	25,774
Other	503	435
Total liabilities	32,999	27,588
Stockholders' equity	242,704	208,649
Total liabilities and stockholders' equity	\$275,703	\$236,237

## Condensed Statements of Income and Comprehensive Income

(\$ in thousands)

2004	2003	2002
\$ 950	\$ 7,000	\$ 10,400
1,242	1,034	797
2,192	8,034	11,197
1,700	1,345	1,057
1,614	1,320	1,139
3,314	2,665	2,196
(1,122)	5,369	9,001
(727)	(634)	(435)
(395)	6,003	9,436
32,009	12,291	2,567
	\$ 950 1,242 2,192 1,700 1,614 3,314 (1,122) (727) (395)	\$ 950       \$ 7,000         1,242       1,034         2,192       8,034         1,700       1,345         1,614       1,320         3,314       2,665         (1,122)       5,369         (727)       (634)         (395)       6,003

\$ 31,614	\$ 18,294	\$ 12,003
(2)	(42)	15
(539)	421	2,035
(541)	379	2,050
\$ 31,073	\$ 18,673	\$ 14,053
	(2) (539) (541)	(2) (42) (539) 421 (541) 379

# Condensed Statements of Cash Flows (\$ in thousands)

Year Ended December 31,	2004	2003	2002
Cash flows from operating activities:			
Net income	\$ 31,614	\$ 18,294	\$ 12,003
Adjustments:			
Equity in undistributed net income of subsidiaries	(32,009)	(12,291)	(2,567)
Other	731	(4,137)	795
Net adjustments	(31,278)	(16,428)	(1,772)
Net cash provided	336	1,866	10,231
Cash flows from investing activities:			
Net purchase of fixed maturities	(2,084)	(1,938)	
Net sale (purchase) of short-term investments	41,974	(47,559)	
Net purchase of property and equipment	(246)	(433)	(480)
Investment in subsidiaries	(45,216)	(14,274)	_
Other	334	(981)	38
Net cash used	(5,238)	(65,185)	(442)
Cash flows from financing activities:			
Cash dividends paid	(5,985)	(3,868)	(3,509)
Issuance of common stock	6,948	60,974	1,721
Issuance of subordinated debentures	5,155	25,774	
Line of credit, net	—	(19,800)	(7,800)
Net cash provided (used)	6,118	63,080	(9,588)
Net change in cash	1,216	(239)	201
Cash at beginning of year	365	604	403
Cash at end of year	\$ 1,581	\$ 365	\$ 604

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#### 19 — Segment Information

As an underwriter of property and casualty insurance, we have three reportable segments which consist of the investment function, the personal lines of insurance and the commercial lines of insurance. Using independent agents, we market personal lines of insurance to individuals and commercial lines of insurance to small and medium-sized businesses.

We evaluate the performance of the personal lines and commercial lines primarily based upon underwriting results as determined under statutory accounting practices (SAP) for our total business.

Assets are not allocated to the personal and commercial lines and are reviewed in total by management for purposes of decision making. We operate only in the United States and no single customer or agent provides 10 percent or more of revenues.

Financial data by segment is as follows:

	2004	2003	2002
		(\$ in thousands)	
Revenues			
Premiums earned:			
Commercial lines	\$ 99,657	\$ 71,471	\$ 66,003
Personal lines	169,322	125,322	119,838
Total SAP			
premiums earned	268,979	196,793	185,841
GAAP adjustments	(3,140)		—
Total GAAP			
premiums earned	265,839	196,793	185,841
Net investment income	15,907	13,316	14,581
Realized investment gains	1,466	1,368	144
Other	4,577	3,515	3,238
Total revenues	\$287,789	\$214,992	\$203,804
	2004	2003	2002
	2004	(\$ in thousands)	2002
Income before income taxes and extraordinary item:		(† III tilousailus)	
Underwriting income (loss):			
Commercial lines	\$ 6,209	\$ 7,173	\$ 6,326
Personal lines	10,100	2,004	(5,056)
SAP underwriting income	16,309	9,177	1,270
GAAP adjustments	2,109	692	(558)
GAAP underwriting income	18,418	9,869	712
Net investment income	15,907	13,316	14,581
Realized investment gains	1,466	1,368	144
Other	1,263	883	1,058
Income before income taxes and extraordinary item	\$ 37,054	\$ 25,436	\$ 16,495

#### 20 — Guaranty Fund and Other Insurance-Related Assessments

We accrue for guaranty fund and other insurance-related assessments in accordance with Statement of Position (SOP) 97-3, "Accounting by Insurance and Other Enterprises for Insurance-Related Assessments." SOP 97-3 provides guidance for determining when an entity should recognize a liability for guaranty fund and other insurance-related assessments, how to measure that liability and when an asset may be recognized for the recovery of such assessments through premium tax offsets or policy surcharges. Our liabilities for guaranty fund and other insurance-related assessments were \$4,140,878 and \$3,556,227 at December 31, 2004 and 2003, respectively. These liabilities included \$376,428 and \$283,509 related to surcharges collected by us on behalf of regulatory authorities for 2004 and 2003, respectively.

## 21— Interim Financial Data (unaudited)

	2004				
	First Quarter	Second Quarter	Third Quarter	Fourth Quarter	
Net premiums earned	\$62,699,478	\$65,498,402	\$67,958,382	\$69,682,332	
Total revenues	68,001,661	70,692,422	73,613,653	75,480,902	
Net losses and loss expenses	40,371,057	39,961,021	42,285,455	41,523,835	
Income before extraordinary item	6,286,636	6,770,187	5,886,886	7,224,890	
Extraordinary item	5,445,670	—	_	—	
Net income	11,732,306	6,770,187	5,886,886	7,224,890	
Basic earnings per common share:					
Income before					
extraordinary item	.49	.52	.44	.54	
Extraordinary item	.42	_	_		
Net income	.91	.52	.44	.54	
Diluted earnings per common share:					
Income before extraordinary item	.47	.50	.43	.53	
Extraordinary item	.40				

Net income	.87	.50	.43	.53		
		2003				
	First Quarter	Second Quarter	Third Quarter	Fourth Quarter		
Net premiums earned	\$47,928,881	\$48,433,689	\$49,719,584	\$50,710,542		
Total revenues	52,185,419	52,826,818	54,285,753	55,694,338		
Net losses and loss expenses	31,850,515	29,658,466	32,759,356	31,974,974		
Net income	3,844,432	5,268,953	4,001,385	5,179,206		
Net income per common share						
Basic	.42	.57	.43	.49		
Diluted	.41	.56	.40	.47		

# MANAGEMENT'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING

Our management is responsible for establishing and maintaining adequate internal control over financial reporting, as that term is defined in Rule 13a-15(f) under the Securities Exchange Act of 1934. Under the supervision and with the participation of our Chief Executive Officer and our Chief Financial Officer, our management has conducted an evaluation of the effectiveness of our internal control over financial reporting as of December 31, 2004, based on the framework and criteria established in *Internal Control — Integrated Framework* issued by the Committee of Sponsoring Organizations of the Treadway Commission (the "COSO Framework").

Based on our evaluation under the COSO Framework, our management has concluded that our internal control over financial reporting was effective as of December 31, 2004.

Internal control over financial reporting cannot provide absolute assurance of achieving financial reporting objectives because of its inherent limitations. Internal control over financial reporting is a process that involves human diligence and compliance and is subject to lapses in judgment and breakdowns resulting from human failures. Internal control over financial reporting also can be circumvented by collusion or improper management override. Because of such limitations, there is a risk that material misstatements may not be prevented or detected on a timely basis by internal control over financial reporting. However, these inherent limitations are known features of the financial reporting process. Therefore, it is possible to design into the process safeguards to reduce, though not eliminate, this risk.

Because of its inherent limitations, a system of internal control over financial reporting may not prevent or detect all misstatements. Also, projections of any evaluation of effectiveness to future periods are subject to the risk that controls may become inadequate because of changes in conditions, or the degree of compliance with the policies or procedures may deteriorate.

Our management's assessment of the effectiveness of our internal control over financial reporting has been audited by KPMG LLP, an independent registered public accounting firm, as stated in their attestation report which is included herein.

Donald Mhiholaus

Donald H. Nikolaus President and Chief Executive Officer

Rafte J. Sport

Ralph G. Spontak Secretary and Chief Financial Officer

March 14, 2005



## REPORT OF INDEPENDENT REGISTERED PUBLIC ACCOUNTING FIRM

#### To the Stockholders and Board of Directors of Donegal Group Inc.

We have audited management's assessment, included in the accompanying Management's Report on Internal Control Over Financial Reporting, that Donegal Group Inc. maintained effective internal control over financial reporting as of December 31, 2004, based on criteria established in *Internal Control* — *Integrated Framework* issued by the Committee of Sponsoring Organizations of the Treadway Commission. Donegal Group Inc.'s management is responsible for maintaining effective internal control over financial reporting and for its assessment of the effectiveness of internal control over financial reporting. Our responsibility is to express an opinion on management's assessment and an opinion on the effectiveness of the Company's internal control over financial reporting based on our audit.

We conducted our audit in accordance with the standards of the Public Company Accounting Oversight Board (United States). Those standards require that we plan and perform the audit to obtain reasonable assurance about whether effective internal control over financial reporting was maintained in all material respects. Our audit included obtaining an understanding of internal control over financial reporting, evaluating management's assessment, testing and evaluating the design and operating effectiveness of internal control, and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion.

A company's internal control over financial reporting is a process designed to provide reasonable assurance regarding the reliability of financial reporting and the preparation of financial statements for external purposes in accordance with generally accepted accounting principles. A company's internal control over financial reporting includes those policies and procedures that (1) pertain to the maintenance of records that, in reasonable detail, accurately and fairly reflect the transactions and dispositions of the assets of the company; (2) provide reasonable assurance that transactions are recorded as necessary to permit preparation of financial statements in accordance with generally accepted accounting principles, and that receipts and expenditures of the company are being made only in accordance with authorizations of management and directors of the company; and (3) provide reasonable assurance regarding prevention or timely detection of unauthorized acquisition, use, or disposition of the company's assets that could have a material effect on the financial statements.

Because of its inherent limitations, internal control over financial reporting may not prevent or detect misstatements. Also, projections of any evaluation of effectiveness to future periods are subject to the risk that controls may become inadequate because of changes in conditions, or that the degree of compliance with the policies or procedures may deteriorate.

In our opinion, management's assessment that Donegal Group Inc. maintained effective internal control over financial reporting as of December 31, 2004, is fairly stated, in all material respects, based on criteria established in *Internal Control — Integrated Framework* issued by the Committee of Sponsoring Organizations of the Treadway Commission. Also, in our opinion, Donegal Group Inc. maintained, in all material respects, effective internal control over financial reporting as of December 31, 2004, based on criteria established in *Internal Control — Integrated Framework* issued by the Committee of Sponsoring Organizations of the Treadway Commission.

We also have audited, in accordance with the standards of the Public Company Accounting Oversight Board (United States), the consolidated balance sheets of Donegal Group Inc. and subsidiaries as of December 31, 2004 and 2003, and the related consolidated statements of income and comprehensive income, stockholders' equity, and cash flows for each of the years in the three-year period ended December 31, 2004, and our report dated March 14, 2005 expressed an unqualified opinion on those consolidated financial statements.

KPMG LIP

Philadelphia, Pennsylvania March 14, 2005

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# REPORT OF INDEPENDENT REGISTERED PUBLIC ACCOUNTING FIRM

#### To the Stockholders and Board of Directors of Donegal Group Inc.

We have audited the accompanying consolidated balance sheets of Donegal Group Inc. and subsidiaries as of December 31, 2004 and 2003, and the related consolidated statements of income and comprehensive income, stockholders' equity, and cash flows for each of the years in the three-year period ended December 31, 2004. These consolidated financial statements are the responsibility of the Company's management. Our responsibility is to express an opinion on these consolidated financial statements based on our audits.

We conducted our audits in accordance with the standards of the Public Company Accounting Oversight Board (United States). Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, the consolidated financial statements referred to above present fairly, in all material respects, the financial position of Donegal Group Inc. and subsidiaries as of December 31, 2004 and 2003, and the results of their operations and their cash flows for the each of the years in the three-year period ended December 31, 2004 in conformity with U.S. generally accepted accounting principles.

We also have audited, in accordance with the standards of the Public Company Accounting Oversight Board (United States), the effectiveness of Donegal Group Inc.'s internal control over financial reporting as of December 31, 2004, based on criteria established in *Internal Control — Integrated Framework* issued by the Committee of Sponsoring Organizations of the Treadway Commission, and our report dated March 14, 2005 expressed an unqualified opinion on management's assessment of, and the effective operation of, internal control over financial reporting.

KPMG LIP

Philadelphia, Pennsylvania March 14, 2005

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# **CORPORATE INFORMATION**

### ANNUAL MEETING

April 21, 2005 at the Company's headquarters at 10:00 a.m.

## FORM 10-K

A copy of Donegal Group's Annual Report on Form 10-K will be furnished free upon written request to Ralph G. Spontak, Senior Vice President and Chief Financial Officer, at the corporate address.

## MARKET INFORMATION

Donegal Group's Class A common stock and Class B common stock are traded on the Nasdaq National Market under the symbols "DGICA" and "DGICB." The following table shows the dividends paid per share and the stock price range for each quarter during 2004 and 2003:

Quarter	High	Low	Dec	Dividend lared Share
2003 - Class A				
1st	\$ 11.75	\$ 9.50	\$	_
2nd	15.20	10.98		.10
3rd	19.00	12.10		.11
4th	23.97	15.25		.22
2003 - Class B				
1st	\$ 11.32	\$	\$	—
2nd	13.79	10.35		.09
3rd	16.01	11.76		.10
4th	20.00	14.75		.20
2004 - Class A				
1st	\$ 24.00	\$ 17.70	\$	—
2nd	22.92	18.63		.12
3rd	21.29	18.46		.12
4th	24.60	18.68		.24

## 2004 - Class B

1st	\$ 21.46	\$ 17.00	\$ —
2nd	22.25	18.94	.105
3rd	21.55	18.50	.105
4th	23.00	16.80	.21

#### **CORPORATE OFFICES**

1195 River Road P.O. Box 302 Marietta, Pennsylvania 17547-0302 (800) 877-0600 E-mail Address: info@donegalgroup.com Donegal Web Site: www.donegalgroup.com

## TRANSFER AGENT

EquiServe Trust Company, N.A. P.O. Box 43069 Providence, Rhode Island 02940-3069 (800) 317-4445 Web Site: www.equiserve.com Hearing Impaired: TDD: 800-952-9245

## DIVIDEND REINVESTMENT AND STOCK PURCHASE PLAN

The Company offers a dividend reinvestment and stock purchase plan through its transfer agent.

For information contact: Donegal Group Inc. Dividend Reinvestment and Stock Purchase Plan EquiServe Trust Company, N.A. P.O. Box 43069 Providence, Rhode Island 02940-3069

# STOCKHOLDERS

The following represent the number of common stockholders of record as of December 31, 2004:

Class A common stock 740 Class B common stock 464

# SUBSIDIARIES OF REGISTRANT

Registrant owns 100% of the outstanding stock of the following insurance companies:

Atlantic States Insurance Company	<u>State of Formation</u> Pennsylvania
Southern Insurance Company of Virginia	Virginia
Le Mars Insurance Company	Iowa
The Peninsula Insurance Company	Maryland
Peninsula Indemnity Company*	Maryland

\* Wholly owned by The Peninsula Insurance Company.

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#### REPORT AND CONSENT OF INDEPENDENT REGISTERED ACCOUNTING FIRM

The Board of Directors Donegal Group Inc.:

The audits referred to in our report dated March 14, 2005 with respect to the consolidated financial statements of Donegal Group Inc. included the related financial statement schedules as of December 31, 2004, and for each of the years in the three-year period ended December 31, 2004, that are included in the annual report on Form 10-K. These financial statement schedules are the responsibility of the Company's management. Our responsibility is to express an opinion on these financial statement schedules based on our audits. In our opinion, such financial statement schedules, when considered in relation to the basic consolidated financial statements taken as a whole, present fairly in all material respects, the information set forth therein.

We consent to incorporation by reference in the registration statements (Nos. 333-06681, 333-25541, 333-26693, 333-61095, 333-93785, 333-94301, 333-89644, 333-62970, 333-62974 and 333-62976) on Form S-8 and registration statements (Nos. 333-59828 and 333-63102) on Form S-3 of Donegal Group Inc. of our reports dated March 14, 2005, with respect to the consolidated balance sheets of Donegal Group Inc. as of December 31, 2004 and 2003, and the related consolidated statements of income and comprehensive income, stockholders' equity and cash flows for each of the years in the three-year period ended December 31, 2004, and all related financial statement schedules, management's assessment of effectiveness of internal control over financial reporting as of December 31, 2004 and the effectiveness of internal control over financial reporting as of December 31, 2004, which reports are incorporated by reference or appear in the December 31, 2004 annual report on Form 10-K of Donegal Group Inc.

/s/ KPMG LLP

Philadelphia, Pennsylvania

March 14, 2005

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#### CERTIFICATION

I, Donald H. Nikolaus, President of Donegal Group Inc., certify that:

1. I have reviewed this annual report on Form 10-K for the year ended December 31, 2004 of Donegal Group Inc.;

2. Based on my knowledge, this report does not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements made, in light of the circumstances under which such statements were made, not misleading with respect to the period covered by this report;

3. Based on my knowledge, the financial statements, and other financial information included in this report, fairly present in all material respects the financial condition, results of operations and cash flows of the registrant as of, and for, the periods presented in this report;

4. The registrant's other certifying officer and I are responsible for establishing and maintaining disclosure controls and procedures (as defined in Exchange Act Rules 13a-15(e) and 15d-15(e)) and internal control over financial reporting (as defined in Exchange Act Rules 13c-15(f) and 15a-15(f) for the registrant and have:

(a) Designed such disclosure controls and procedures, or caused such disclosure controls and procedures to be designed under our supervision, to ensure that material information relating to the registrant, including its consolidated subsidiaries, is made known to us by others within those entities, particularly during the period in which this report is being prepared;

(b) Designed such internal control over financial reporting, or caused such internal control over financial reporting to be designed under our supervision, to provide reasonable assurance regarding the reliability of financial reporting and the preparation of financial statements for external purposes in accordance with generally accepted accounting principles;

(c) Evaluated the effectiveness of the registrant's disclosure controls and procedures and presented in this report our conclusions about the effectiveness of the disclosure controls and procedures, as of the end of the period covered by this report based on such evaluation; and

(d) Disclosed in this report any change in the registrant's internal control over financial reporting that occurred during the registrant's most recent fiscal quarter (the registrant's fourth fiscal quarter in the case of an annual report) that has materially affected,

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or is reasonably likely to materially affect, the registrant's internal control over financial reporting; and

5. The registrant's other certifying officer and I have disclosed, based on our most recent evaluation of internal control over financial reporting, to the registrant's auditors and the audit committee of registrant's board of directors (or persons performing the equivalent functions):

(a) All significant deficiencies and material weaknesses in the design or operation of internal control over financial reporting which are reasonably likely to adversely affect the registrant's ability to record, process, summarize and report financial information; and

(b) Any fraud, whether or not material, that involves management or other employees who have a significant role in the registrant's internal control over financial reporting.

/s/ Donald H. Nikolaus Donald H. Nikolaus, President

Date: March 15, 2005

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#### CERTIFICATION

I, Ralph G. Spontak, Senior Vice President, Chief Financial Officer and Secretary of Donegal Group Inc., certify that:

1. I have reviewed this annual report on Form 10-K for the year ended December 31, 2004 of Donegal Group Inc.;

2. Based on my knowledge, this report does not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements made, in light of the circumstances under which such statements were made, not misleading with respect to the period covered by this report;

3. Based on my knowledge, the financial statements, and other financial information included in this report, fairly present in all material respects the financial condition, results of operations and cash flows of the registrant as of, and for, the periods presented in this report;

4. The registrant's other certifying officer and I are responsible for establishing and maintaining disclosure controls and procedures (as defined in Exchange Act Rules 13a-15(e) and 15d-15(e)) and internal control over financial reporting (as defined in Exchange Act Rules 13c-15(f) and 15a-15(f) for the registrant and have:

(a) Designed such disclosure controls and procedures, or caused such disclosure controls and procedures to be designed under our supervision, to ensure that material information relating to the registrant, including its consolidated subsidiaries, is made known to us by others within those entities, particularly during the period in which this report is being prepared;

(b) Designed such internal control over financial reporting, or caused such internal control over financial reporting to be designed under our supervision, to provide reasonable assurance regarding the reliability of financial reporting and the preparation of financial statements for external purposes in accordance with generally accepted accounting principles;

(c) Evaluated the effectiveness of the registrant's disclosure controls and procedures and presented in this report our conclusions about the effectiveness of the disclosure controls and procedures, as of the end of the period covered by this report based on such evaluation; and

(d) Disclosed in this report any change in the registrant's internal control over financial reporting that occurred during the registrant's most recent fiscal quarter (the

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registrant's fourth fiscal quarter in the case of an annual report) that has materially affected, or is reasonably likely to materially affect, the registrant's internal control over financial reporting; and

5. The registrant's other certifying officer and I have disclosed, based on our most recent evaluation of internal control over financial reporting, to the registrant's auditors and the audit committee of registrant's board of directors (or persons performing the equivalent functions):

(a) All significant deficiencies and material weaknesses in the design or operation of internal control over financial reporting which are reasonably likely to adversely affect the registrant's ability to record, process, summarize and report financial information; and

(b) Any fraud, whether or not material, that involves management or other employees who have a significant role in the registrant's internal control over financial reporting.

/s/ Ralph G. Spontak

Ralph G. Spontak, Senior Vice President Chief Financial Officer and Secretary

Date: March 15, 2005

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#### Statement of President Pursuant to Section 1350 of Title 18 of the United States Code

Pursuant to Section 1350 of Title 18 of the United States Code, I, Donald H. Nikolaus, the President of Donegal Group Inc. (the "Company"), hereby certify that, to the best of my knowledge:

1. The Company's Form 10-K Annual Report for the period ended December 31, 2004 (the "Report") fully complies with the requirements of Section 13(a) or 15(d) of the Securities Exchange Act of 1934; and

2. The information contained in the Report fairly presents, in all material respects, the financial condition and results of operations of the Company.

/s/ Donald H. Nikolaus Donald H. Nikolaus, President

Date: March 15, 2005

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#### Statement of Chief Financial Officer Pursuant to Section 1350 of Title 18 of the United States Code

Pursuant to Section 1350 of Title 18 of the United States Code, I, Ralph G. Spontak, Senior Vice President and Chief Financial Officer of Donegal Group Inc. (the "Company"), hereby certify that, to the best of my knowledge:

1. The Company's Form 10-K Annual Report for the period ended December 31, 2004 (the "Report") fully complies with the requirements of Section 13(a) or 15(d) of the Securities Exchange Act of 1934; and

2. The information contained in the Report fairly presents, in all material respects, the financial condition and results of operations of the Company.

/s/ Ralph G. Spontak Ralph G. Spontak, Senior Vice President Chief Financial Officer and Secretary

Date: March 15, 2005

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